

2022-  
2026

# MADISON PARKS & RECREATION MASTER PLAN

*City of Madison, Indiana*



ADOPTED June 6, 2022



# MADISON PARKS & RECREATION

## TABLE OF CONTENTS

### INTRODUCTION

Acknowledgments .....	4
Resolution Adopting Parks Master Plan .....	5
Executive Summary .....	6

### COMMUNITY PROFILE

Natural & Landscape Features .....	10
Past Landscaping & Maintenance Projects .....	12
Man-Made, Historic, & Cultural Features .....	14
Historical Sites & Markers .....	16
Past Building Projects .....	18
Social & Economic Factors .....	24

### PARKS PROFILE

History of Madison Parks .....	32
Planning Area .....	33
Description of Board .....	34
Description of Department .....	35

### EXISTING PARKS & FACILITIES

Inventory & Classifications .....	36
Site Maps & Observations .....	40

### ACCESSIBILITY

Accessibility & Universal Design .....	94
--	----

### ASSESSMENT

Survey Results .....	96
Needs Analysis .....	102

### PRIORITIES & STRATEGIC ACTION SCHEDULE

Priorities .....	116
Strategic Action Schedule .....	118

### APPENDIX

Madison Parks Full Listing .....	124
Accessibility Compliance Certificate .....	125
Full Survey Results .....	126

---

## ACKNOWLEDGMENTS

---

### THE CITY OF MADISON

*Bob G. Courtney, Mayor*

### MADISON CITY COUNCIL

*Curtis Chatham, President*

*Patrick Thevenow*

*Carla Krebs*

*Lucy Dattilo*

*Joshua Schafer*

*Jim Bartlett*

*Dan Dattilo*

### MADISON BOARD OF PARK COMMISSIONERS

*Joe Bronkella, President*

*Carla Krebs, Vice President*

*Phil Kahn*

*Zac Laughlin*

### MADISON PARKS AND RECREATION DEPARTMENT

*Matthew Woolard, Director*

*Chad Ison, Deputy Director*

*Kim Eaglin, Secretary*

101 W Main Street

Madison, IN 47250

812-265-8308

### PREPARED BY:

*Nicole M Schell, Director of Planning*

City of Madison, IN

Department of Planning, Preservation & Design

101 W Main Street, Madison, IN 47250

nschell@madison-in.gov

812-274-0283

*RATIO*

101 S Pennsylvania Street, Indianapolis, IN 46204

**Resolution No. 2022-1**

**A RESOLUTION OF THE CITY OF MADISON PARK AND RECREATION BOARD ADOPTING  
MASTER PLAN**

WHEREAS, the Madison Park and Recreation Board is aware of the parks and recreation needs of the residents of Madison Indiana; and

WHEREAS, the Madison Park and Recreation Board has sought opinions and input from officials and citizens of Madison in developing a Parks and Recreation Plan; and

WHEREAS, the Board realizes the importance of sound planning in order to meet the needs of its citizens,

NOW, THEREFORE, BE IT RESOLVED THAT THE MADISON PARK AND RECREATION BOARD, by unanimous declaration, does adopt the Madison 5-year Comprehensive Park and Recreation Master Plan as its official plan for the next five years, for the growth and development of parks and recreational opportunities in Madison Indiana.

Passed and signed this 6<sup>th</sup> day of June, 2022.

\_\_\_\_\_  
President

Carla Krebs  
Vice President

Phil Keli  
Member

Tea Langley  
Member

ATTEST:

[Signature]  
Park Director

---

## EXECUTIVE SUMMARY

---



The City of Madison Indiana Parks and Recreation Department is committed to maintaining a high standard of quality of life for all citizens across our beloved community. Our parks system is comprised of more than 20 parks/facilities spanning 220 acres while also hosting more than 25 various programs. The vision of this administration is to continue to make advances in the variety of programs offered and creating fiscally responsible facilities that accommodate for future capital investments. We do not believe these types of facilities should take away from the rest of our parks system and should instead enhance it. Detailed planning and strict oversight of maintenance are key initiatives for this department and are foundations of this master park plan. We appreciate the feedback that the community has given and the continued support towards our end goal. Improving the quality of life for our community through proper planning, enthusiasm, and investment as we make each outcome intentional.

## Goals for 2022-2026

- Focus larger investments on neighborhood parks
- Improve overall communication, marketing, and online presence
- Upgrade major facilities
- Focus on improved accessibility and DEI (diversity, equity, inclusion)
- Intentional maintenance/landscaping plan for overall safety, cleanliness, and beautification
- Programming: Expand offerings

## Process

We have undergone comprehensive data collection and analysis in conjunction with public surveys, public meetings/input, meetings with staff, and current/former park commissioners to receive input from various points of view. Combining this information with an inventory assessment, demographics study, and trends analysis is how we were able to determine our needs analysis moving forward with our plan. The final step towards implementation is providing funding sources for the capital improvements which will come from a variety of sources. This will lead us into recommendations and an action plan that will then be executed by the park commissioners and staff.

## Current Parks Map & Definition of Planning Area

The City of Madison is located in southern Indiana on the banks of the Ohio River. Madison incorporates 8.9 square miles and operates as the county seat for Jefferson County. The corporate limits of the City of Madison are the primary study area for the purpose of this master plan. Madison's Parks and Recreation Department manages 27 parks within the corporate boundaries of Madison. This plan focuses on all park properties and the City's need for parks and recreation.

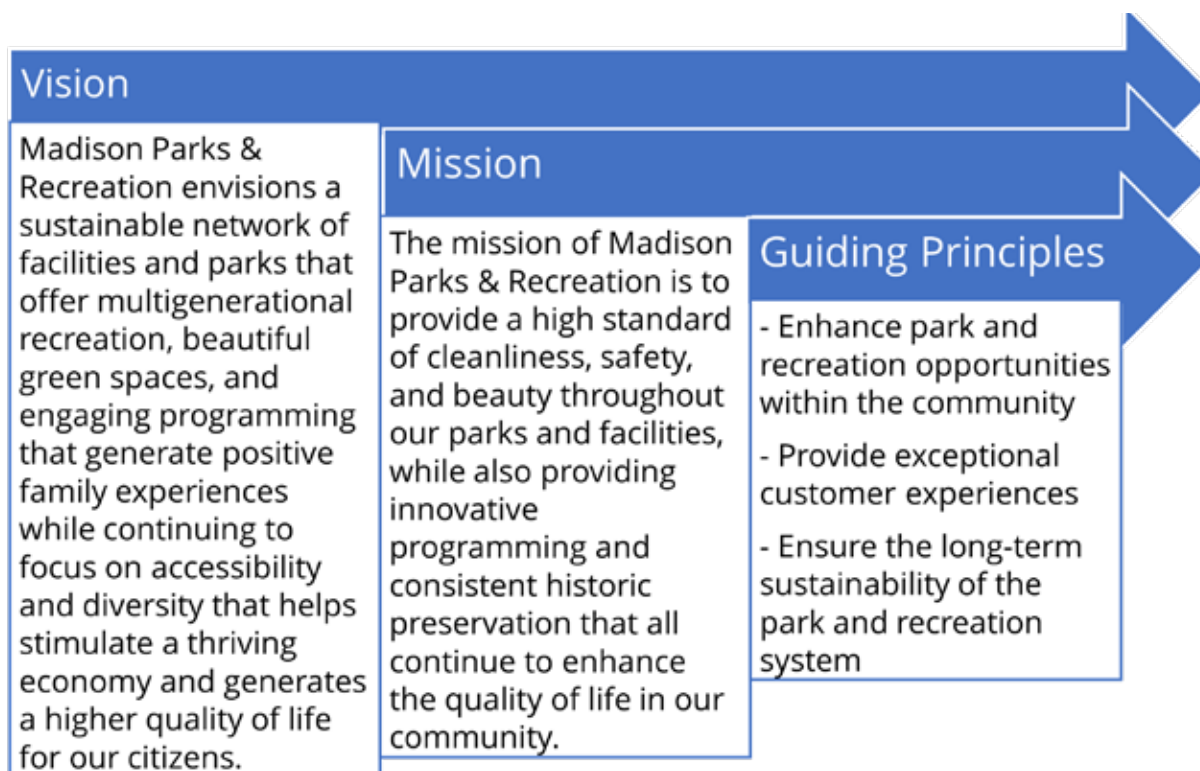
## Park Board & Park Staff

“There is hereby established an executive department of the city to be known as the Department of Public Parks for the control and management of public parks of the city.”  
(Ord. 1978-24, passed 7-3-78; Am. Ord. 1991-3, passed 1-22-91)

The Park Board is comprised of four appointed members based on their interest in and knowledge of parks and recreation. The Mayor appoints four members to staggered, four-year terms.

The Parks Department is comprised of three administrative personnel, one PGA professional, and five full-time maintenance personnel. On top of these positions, the parks employees over 75 additional seasonal staff throughout the course of a calendar year.

## VISION, MISSION, AND GUIDING PRINCIPLES



## KEY RECOMMENDATIONS, GOALS & OBJECTIVES

Based on community feedback, data analysis, and administration priorities the following recommendations outlined in this Master Plan are designed to enhance our parks and recreation through carefully planned investment that will help strengthen our quality of life for all citizens of Madison.

- Facility Investments:

- » Upgrade neighborhood parks (Oak Hill, Gaines, Damon L. Welch Park, Playground for All Children, Lorenz, John Paul Park)
- » Upgrade community parks and outdoor recreation facilities (Rucker Sports Complex, City Campground, Crystal Beach - currently under construction - Renard R. Keal Memorial B3 Skate Park, Dr. William Stucker Tennis Courts)

- Maintenance:

- » Creating a routine maintenance schedule process
- » Improving accessibility
- » Landscaping/beautification plan for every applicable park
- » Evaluate appropriate staffing levels across the department

- Programming:

- » Expand program offerings across youth, adult, and senior platforms
- » Focus on recruitment and retention of participants
  - Who is the target audience?
  - How do we expand our reach and draw in more than Jefferson County?
  - Why did they sign up and how did they hear about it?
  - What did they like about the current program?
  - What could the current program do a better job of to make the experience more enjoyable?

## CONCLUSION

The City of Madison Parks and Recreation is committed to providing an excellent standard of clean, safe, and beautiful parks and facilities for all citizens of our community and the hundreds of thousands of visitors that Madison receives each year. This Master Plan is designed to support those initiatives and focus on investing into our assets so that we may provide the best possible experiences for all ages. By prioritizing these areas and with proper planning we will see an acceleration of a return on our investment and the economic impact on the local economy cannot be understated. Our duty to the community is to preserve our amenities and while doing so deliver excellent customer service. This plan will put us in a favorable position to see these capital improvements through and preserve a legacy for current citizens to enjoy and future generations to appreciate.

---

## NATURAL AND LANDSCAPE FEATURES

---

### TOPOGRAPHY AND GEOLOGICAL FEATURES

The City of Madison is very unique in that the City is divided into two sections by steep, wooded hillsides in excess of five hundred feet. These two sections of Madison are referred to as “Downtown Madison” and “Madison Hilltop”, Downtown Madison is bordered to the south by the beautiful, scenic Ohio River. It is more conducive to the small neighborhood park facilities due to lack of available land. Development is occurring along the riverfront, however, extensive development along the riverfront is limited due to zoning restrictions and flood plain restrictions.

Madison Hilltop is level with open spaces available for the larger, family parks and recreational developments. The Warren R. Rucker Sports Complex, Johnson Lake Park, and Sunrise Golf Course - which is an 18-hole course - are located on the hilltop. The potential for growth in the park system will most likely occur on the hilltop.

### VEGETATION AND WILDLIFE HABITAT

Madison is surrounded by large wooded areas mostly located on hillsides. These wooded areas not only provide vegetation and habitats for wildlife, but also are very scenic, especially in the fall of the year and would be the perfect setting for both passive and active recreation opportunities. Clifty Falls State Park is located adjacent to the City

of Madison and consists of 1350 acres of woods. This natural setting enhances the recreational opportunities at the park and is also very convenient for the citizens of Madison.

### SOIL

Soil types must be taken into consideration when planning recreational development, particularly those involving heavy pedestrian traffic (i.e. golf courses) or those requiring drainage (i.e. ponds and pools).

The soils surrounding the City of Madison consist of Crider-Grayford-Frederick. This soil type tends to be deep, well drained, medium textured - a gently sloping to moderately steep upland soil developed in this losses and residual limestone. The “heart” of the City consists of a soil series of Fairmount-Switzerland. This soil type is shallow and deep, well drained. Fairmount-Switzerland is a moderately steep to very steep upland soil developed in material weathered from Ordovician limestone.

Much of the downtown area consists of a Huntington-Wheeling-Markland soil association. This soil type is deep, well drained on nearly level flood plains and level to moderately steep terraces and formed in medium and fine textured materials.

---

## WATER FEATURES

Ohio River - The Ohio River provides a natural setting for several recreational activities, both passive and active, for the citizens of Madison. The recreational activities which the Ohio River supports or enhances include:

- Riverfront Walkway - a brick walkway, complete with benches, lights, trees and landscaping is covering eleven blocks along Vaughn Drive.
- West Street Boat Ramp - This facility allows for access to the Ohio River by fishermen, pleasure boaters, water skiers, etc. This large landing area also accommodates the mooring of large riverboats such as the Belle of Cincinnati.
- Courtesy docks for boaters are available at the foot of West Street.
- Bank Fishing - The river bank at Madison is gently sloping allowing for unlimited opportunities for bank fishing.

Johnson Lake - Johnson Lake is located on Madison's hilltop and provides the setting for a 13-acre park. The lake is stocked and bank fishing is allowed at the lake.

Crooked Creek - Crooked Creek flows through downtown Madison along the foot of the hillside and through the privately owned River Chase Golf Course. This natural water feature has the potential to enhance recreational activities such as a walking path, fitness trail or a multipurpose trail.

Fig. 1



## CITY OF MADISON LANDSCAPING AND MAINTENANCE PROJECTS

The City of Madison has been recognized as a Tree City USA and is committed to maintaining and growing the tree cover. The Madison Parks and Recreation Department partners with the City of Madison Tree Board to plant new trees within the city's parks. The table included in this section shows the parks where new trees were planted. The table also includes all maintenance projects completed by the Madison Parks and Recreation Department which effects the natural elements of the parks including improving drainage. The challenge the Madison Parks and Recreation Department will face in 2022-2026 is continuing to improve drainage within the facilities, flooding from Crooked Creek and the Ohio River, and some erosion at Sunrise Golf Course.

PARK	MAINTENANCE PROJECT	NEW ELEMENTS	YEAR
Bicentennial Park		Installed sod	2013-2016
Damon L. Welch Park		Planted trees	2017-2021
Hargan-Matthews Park		Planted trees	2018-2021
John Paul Park	Added topsoil to ballfield		2001-2006
John Paul Park	Improved field drainage		2013-2016
John Paul Park		Planted trees	2017-2021
Johnson Lake Park	New gravel on walking path		2007-2012
Johnson Lake Park	New gravel on walking path		2013-2016
Johnson Lake Park		Installed new culvert	2013-2016
Johnson Lake Park		Planted trees	2017-2021
Kiwanis Park	Improved field drainage		2013-2016
Laykos K9 Riverfront Dog Park		Planted trees	2017-2021
Lorenz Park		Planted trees	2007-2012
Lorenz Park		Planted trees	2017-2021
Oak Hill Park		Planted trees	2017-2021
Renard R. Keal Memorial B3 Skate Park		Planted trees	2001-2006

PARK	MAINTENANCE PROJECT	NEW ELEMENTS	YEAR
Sunrise Golf Course		Planted 7 trees	2007
Sunrise Golf Course		Planted 7 trees	2008
Sunrise Golf Course		Planted 7 trees	2009
Sunrise Golf Course		Planted 7 trees	2010
Sunrise Golf Course		Planted 7 trees	2011
Sunrise Golf Course		Planted 7 trees	2012
Sunrise Golf Course	Resodded greens 10, 12, 13, 14		2001-2006
Sunrise Golf Course	Improved practice tees area		2013-2016
Sunrise Golf Course	Improved drainage on hole 3		2013-2016
Sunrise Golf Course	Added drainage in 10 sand traps		2013-2016
Sunrise Golf Course		New women's tees/sod on holes 3 & 5	2013-2016
Sunrise Golf Course	Fixed drainage on #1 fairway		2013-2016
Sunrise Golf Course		Planted trees	2017-2021
Warren R. Rucker Sports Complex		Planted 29 trees	2001-2006
Warren R. Rucker Sports Complex	Resodded Field 4		2001-2006
Warren R. Rucker Sports Complex	Rebuilt infield on Field 6		2001-2006
Warren R. Rucker Sports Complex		New trees	2013-2016
Warren R. Rucker Sports Complex	Installed new sod on fields 1, 3, & 4		2013-2016
Warren R. Rucker Sports Complex	Improved drainage on field		2013-2016
Warren R. Rucker Sports Complex		Added field conditioner	2013-2016
Warren R. Rucker Sports Complex	Improved drainage on soccer/football fields		2017-2021
Warren R. Rucker Sports Complex		Planted trees	2017-2021

---

## MAN-MADE, HISTORIC AND CULTURAL FEATURES

---

The Ohio River brought the earliest explorers to the region in the late seventeenth and early eighteenth centuries. Settlers incorporated the town of Madison in 1809. As the county seat of Jefferson County, Madison quickly grew due to the Steamboat traffic. The prosperity of Madison in these early decades led to the construction of Federal and Greek Revival buildings throughout town. In the 1800s Madison was part of the nation's largest pork market. This led to the creation of Madison and Indianapolis Railroad. The laying of rail line allowed delivery of goods from rural locations to Madison where steamboats continued the rapid transportation of products and people up and down the river. The dominance of steamboats on the river influenced Madison's shipbuilding industry. Those industries were located along the riverfront, which has turned into Madison's largest park asset.

In the mid-1830s the Madison and Indianapolis Railroad began to lay tracks. Due to the topographic change in Madison, the railroad required a steep incline. Madison's railroad

Madison is in the process of developing a 7 mile trail connector loop and has two of the segments completed. The Heritage Trail of Madison is maintained by a local non-profit which owns a large park area on the west end of Madison's downtown. The Heritage Trail runs from Heritage Park at the corner of Vernon Street and Vaughn Drive along the railroad incline and then winds up the hill. The trail is a 2.7 mile walking trail which is part gravel and part asphalt. The second segment completed in the city's trail system is Hatcher Hill Trail. This 3/4 mile trail is built over a vacated county road which was recently repaved.

In addition to the city's trail segments, pedestrians can use the city's extensive sidewalk system within the community (figure 1&2) which the city is currently bringing into ADA compliance.

### SIGNIFICANT MAN-MADE FEATURES

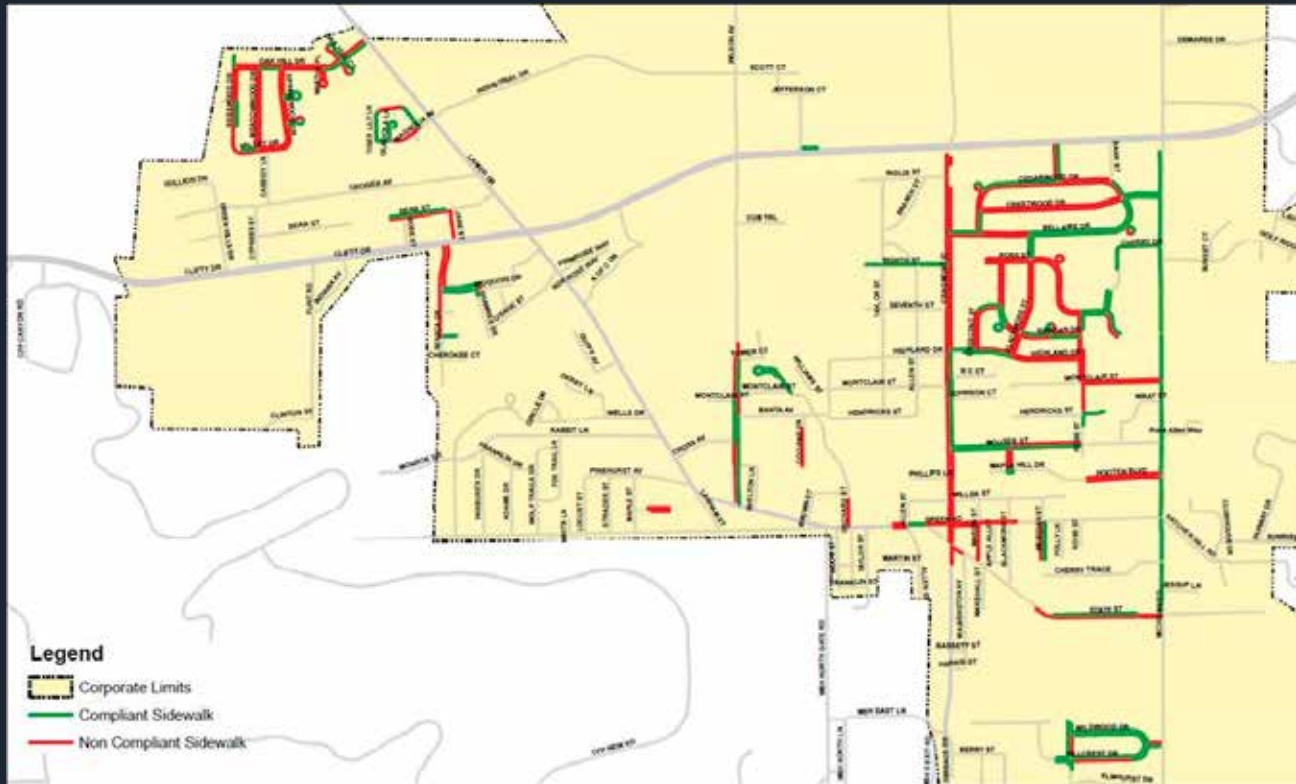
construction required extensive cuts through the local limestone and resulted in the steepest incline built during this era. The railroad today does not use the tracks within downtown. These tracks have become part of the Madison Parks Department trail system and many residents and visitors walk along the railroad incline.

### CULTURE IN MADISON

Madison is home to 27 yearly festivals. 11 of these festivals are held in a Madison public park. These festivals range from large events such as the Madison Regatta to small music festivals. Most of the festivals within the city are located downtown where attendees are within walking distance to city parks.

## CITY OF MADISON'S HILLTOP SIDEWALK SYSTEM

Fig. 1



## CITY OF MADISON'S DOWNTOWN SIDEWALK SYSTEM

Fig. 2



## HISTORICAL SITES AND MARKERS

The City of Madison Parks Department owns 5 historic park assets. These assets are located within and contribute to the city's National Historic Landmark District.

### **Broadway Fountain - 1884**

The original cast iron fountain was located on the same site as the current fountain from 1884 until it was dismantled in 1981. The current fountain is a bronze reproduction of the original Janes, Kirtland, and Company fountain. The only part of the original fountain that is still present in Fountain Park is a stone plinth that supported one of the original triton figures; it is at the south end of the central path.

### **Brown Gym - 1924**

The Brown Memorial Gymnasium is one of Madison's few Art Deco style buildings. Today this facility is owned and maintained by the city and used for year-round events, athletic tournaments, and sports programs.

### **Crystal Beach - 1938**

Crystal Beach Pool and Bath House (figure 3) were constructed in 1937-1939 by the Works Progress Administration. Located on a vacant industrial site, the pool features its original semi-circular pattern and Art Deco styled building. The facility contributes to the national significance of the district through its association with the Depression Era and the Roosevelt Administration's social works programs.

### **John Paul Park - 1904**

Madison's first city park (figure 4) was created

in 1904 through a partnership between the city and the Daughters of the American Revolution. Influenced by Olmsted and the City Beautiful Movement, city engineer W.B. Ray designed the park with curving walks and a rustic fountain. While the fountain is no longer in the park, the base remains.

The park also maintains its softball field which was added to the park in 1905. This park, known as John Paul Park, was named after the city's founder who donated the land on which the park is located. Due to its importance as a cultural landscape, John Paul Park was listed as a contributing resource of the Madison National Historic Landmark District.

### **Kiwanis Park - 1928**

Kiwanis Park is currently used as a softball or baseball field. Historically Madison's riverfront was filled with industrial sites or open space. The property of Kiwanis Park has been an athletic field since 1927 according to the insurance maps created by Sanborn-Perris Map Co.

## CITY OF MADISON'S CRYSTAL BEACH POOL AND POOL HOUSE

Fig. 3



## CITY OF MADISON'S JOHN PAUL PARK

Fig. 4



## CITY OF MADISON BUILDING PROJECTS

The City of Madison's Park and Recreation Department has several park facilities which include man-made features. Many of these features are suffering from deferred maintenance. The table including in this section outlines the continued building maintenance completed by the department. One of the biggest projects related to the building's owned by the city, was the construction project at Crystal Beach Pool. The building is one of the 5 historic park assets. The project reversed years of deferred maintenance and restored the structural stability of the building. As this plan was written, the project is still under construction but hopes to address ADA accessibility, the pool structural stability, and upgrade the pool systems.

PARK	MAINTENANCE PROJECT	NEW ELEMENTS	YEAR
Bicentennial Park		New walk for handicap	2007-2012
Bicentennial Park		New fence and pillars	2007-2012
Bicentennial Park		Added new tier for seating	2013-2016
Bicentennial Park		Installed wind structure	2017-2021
Bicentennial Park		Installed Memorial statue/ bench	2017-2021
Bicentennial Park	Converted all toilets to auto flush		2017-2021
Bicentennial Park	Replaced mirrors in Restrooms		2017-2021
Broadway Fountain		New concrete around Fountain	2007-2012
Broadway Fountain		New lights	2007-2012
Broadway Fountain		New benches	2013-2016
Broadway Fountain		New trash cans	2013-2016
Broadway Fountain	Upgraded electrical		2017-2021
Broadway Fountain		Added 8 benches	2017-2021
Brown Gym		New light system	2001-2006
Brown Gym		New chiller unit	2001-2006
Brown Gym	Electric motor hoist for goals		2001-2006

PARK	MAINTENANCE PROJECT	NEW ELEMENTS	YEAR
Brown Gym		Purchased new table and chairs	2007-2012
Brown Gym	Updated Chair Lift		2007-2012
Brown Gym	New roof		2013-2016
Brown Gym	Installed new lift		2017-2021
Brown Gym	Added 1 automatic door		2017-2021
Brown Gym	Added 2 changing stations in each bathroom		2017-2021
Brown Gym	Added 2 hand dryers		2017-2021
Brown Gym	Converted all toilets to auto flush		2017-2021
Brown Gym	Reconditioned floor		2017-2021
Crystal Beach		Water Slide	2001-2006
Crystal Beach		New filter system	2001-2006
Crystal Beach		New pool liner	2001-2006
Crystal Beach	Rebuilt basketball court	New lights and fence	2001-2006
Crystal Beach		New bathroom dividers	2001-2006
Crystal Beach	Replaced sidewalk		2001-2006
Crystal Beach	Replaced upstairs deck and railing		2007-2012
Crystal Beach	New roof on concession building		2007-2012
Crystal Beach		New gate on west side	2013-2016
Crystal Beach		New handicap chair lift	2013-2016
Crystal Beach	Completed concrete decking		2013-2016
Crystal Beach	Renovation of Pool house, pool, and pool deck		2022

PARK	MAINTENANCE PROJECT	NEW ELEMENTS	YEAR
Damon L Welch Park	Replaced two shelters		2013-2016
Damon L Welch Park		Added 4 cornhole boards	2013-2016
Damon L Welch Park	Paved basketball court and replaced fence		2013-2016
Damon L Welch Park		New playground equipment	2013-2016
Damon L Welch Park		Sidewalk Connecting Park to new Fairfield Inn	2017-2021
Dr. William Stucker Tennis Courts	Recoated all courts		2001-2006
Dr. William Stucker Tennis Courts	Replaced all 32 lights		2001-2006
Dr. William Stucker Tennis Courts	Recoated all courts		2013-2016
Fireman's Park	Repaired shelter		2007-2012
Gaines Park		New playground equipment	2001-2006
Hargan-Matthews Park		Accepted Park	2001-2006
Hargan-Matthews Park		New playground equipment	2007-2012
Hargan-Matthews Park		New playground equipment	2018
John Paul Park		Added fence to playground area	2001-2006
John Paul Park	Rebuilt dugouts		2001-2006
John Paul Park		New scoreboards	2007-2012
John Paul Park	Fixed concession building		2007-2012
John Paul Park	Replaced fence		2017-2021
Johnson Lake Park	Repaired three shelters		2007-2012
Johnson Lake Park	Repaired three shelters		2013-2016
Kiwanis Park		New lights	2007-2012
Kiwanis Park	Replaced fence		2007-2012
Kiwanis Park		New scoreboards	2017-2021

<b>PARK</b>	<b>MAINTENANCE PROJECT</b>	<b>NEW ELEMENTS</b>	<b>YEAR</b>
Laykos K9 Riverfront Dog Park		Built park	2007-2012
Laykos K9 Riverfront Dog Park		New shelter	2013-2016
Lorenz Park	Repaired shelter		2007-2012
Lorenz Park		New playground equipment	2013-2016
Madison Campground	Painted restrooms		2007-2012
Madison Campground	Relocated dump station		2007-2012
Madison Campground		New pedestals	2013-2016
Madison Campground		New water/electric lines	2013-2016
Madison Campground		New camper hookups	2013-2016
Madison Campground		Added water heater	2017-2021
Madison Sport Court		Accepted Park	2017-2021
Madison Sport Court		Built Shelter House	2017-2021
Oak Hill Park	Excavated old asphalt playground area		2001-2006
Oak Hill Park		New playground equipment	2001-2006
Playground for All Children	Added safety mulch		2001-2006
Playground for All Children	Sealed all wood structures		2001-2006
Playground for All Children	New roof on shelter		2007-2012
Renard R. Keal Memorial B3 Skate Park		Purchased land for skate park	2001-2006
Renard R. Keal Memorial B3 Skate Park		Fencing	2001-2006
Renard R. Keal Memorial B3 Skate Park		Phase II ramps	2001-2006
Renard R. Keal Memorial B3 Skate Park		Added skate board ramp	2007-2012
Senior Center	Replaced restroom stalls		2007-2012

PARK	MAINTENANCE PROJECT	NEW ELEMENTS	YEAR
Sunrise Golf Course	Replaced heat pump		2001-2006
Sunrise Golf Course		Built restroom on #15 fairway	2001-2006
Sunrise Golf Course		Installed security system at Pro Shop	2001-2006
Sunrise Golf Course	Paved/striped parking lot		2001-2006
Sunrise Golf Course	Repaired and widened golf cart paths		2007-2012
Sunrise Golf Course	New roof on Pro Shop		2007-2012
Sunrise Golf Course	Replaced deck at Pro Shop		2013-2016
Sunrise Golf Course		New temporary tees	2013-2016
Sunrise Golf Course	Black topped cart paths		2013-2016
Sunrise Golf Course	Updated Sunrise sign		2013-2016
Sunrise Golf Course		New flooring and furniture inside/out	2017-2021
Sunrise Golf Course	New paint inside/out and re-stained deck		2017-2021
Sunrise Golf Course	Upgraded tv's and kitchen equipment		2017-2021
Sunrise Golf Course		Added 3-way liquor license	2017-2021
Sunrise Golf Course	Expanded menu		2017-2021
Sunrise Golf Course		Introduced youth tee markers	2017-2021
Sunrise Golf Course	Upgraded course bathrooms and shelter house		2017-2021
Sunrise Golf Course	New lettering on the Pro Shop		2017-2021

<b>PARK</b>	<b>MAINTENANCE PROJECT</b>	<b>NEW ELEMENTS</b>	<b>YEAR</b>
Warren R. Rucker Sports Complex		New pole barn	2001-2006
Warren R. Rucker Sports Complex	New roof on North concession building		2001-2006
Warren R. Rucker Sports Complex	New roofs on all dugouts		2001-2006
Warren R. Rucker Sports Complex		New lift stations (2)	2001-2006
Warren R. Rucker Sports Complex	New windows in football building		2001-2006
Warren R. Rucker Sports Complex		Purchased automated sign	2007-2012
Warren R. Rucker Sports Complex		New fence	2007-2012
Warren R. Rucker Sports Complex	New roof on shelter		2007-2012
Warren R. Rucker Sports Complex	New metal roof on football concession building		2007-2012
Warren R. Rucker Sports Complex	New metal roof on rear concession building		2007-2012
Warren R. Rucker Sports Complex		Outfield fence topper and wind screens	2013-2016
Warren R. Rucker Sports Complex		New Football scoreboard	2013-2016
Warren R. Rucker Sports Complex		Purchased 4 portable mounds for all youth fields	2017-2021
Warren R. Rucker Sports Complex	Expanded base peg lengths on youth fields		2017-2021
Warren R. Rucker Sports Complex	Repainted all buildings		2017-2021

---

## SOCIAL & ECONOMIC FACTORS

*Data From US Census Bureau & ESRI*

---

### DEMOGRAPHICS

Demographic analysis provides an understanding of the population within the City of Madison, and in Jefferson County, Indiana. This analysis is reflective of the total population and its key characteristics such as age segments, income levels, race, and ethnicity.

Understanding the demographic features is important in providing a more detailed analysis of the service area that will lead to better delivery of programs and services.

Demographic data used for the analysis was obtained from U.S. Census Bureau and from Environmental Systems Research Institute, Inc. (ESRI), the largest research and development organization dedicated to Geographical Information Systems (GIS) and specializing in population projections and market trends.

All data was acquired in December 2021 and January 2022, and reflects actual numbers as reported in the 2020 Census.

### POPULATION

Madison and Jefferson County have experienced a decrease in population in recent years. From 2000 to 2020, the City of Madison experienced a decrease in population of about 10,000 residents, in contrast to Indiana's overall increase in population.

The largest population density in Madison occurs near the historic downtown area and in areas to the north near Madison Consolidated High School.

### AGE, EDUCATION, AND HOUSEHOLDS

When evaluating the distribution by age, Madison trends toward Young Adult and Middle-Aged populations. In 2019, the highest segments by population are the 25-44 and 45-64 age groups, which each represent approximately 27%, equaling a total of 54% of Madison's residents.

The smallest segments in 2019 are the 0-4 and 18-24 age groups, which together constitute just 14% of the population.

Couples without dependent children make up the majority of households at 40%.

Renters have increased by 3% since 2015, and homeownership has decreased by about the same percentage.

The majority (59%) of Madison's population has achieved a high school diploma, with some college education.

## OBESITY AND PHYSICAL ACTIVITY

Obesity is a serious chronic disease, and its prevalence continues to increase in the United States. Obesity is common, serious, and costly, putting a strain on residents and families. It affects health care costs, productivity, and military readiness. Regular physical activity helps people achieve and maintain a healthy weight starting at an early age and continuing throughout life.

Access to parks, trails, open spaces, and recreational facilities not only provides increased opportunities for children and adults to play and be physically active, but these venues also influence other behaviors. People's health and well-being is impacted by the daily environment in which they live, learn, and play. The use of parks and other recreation spaces as a healthful venue is important to consider in a comprehensive view of increasing physical activity and improving public health.

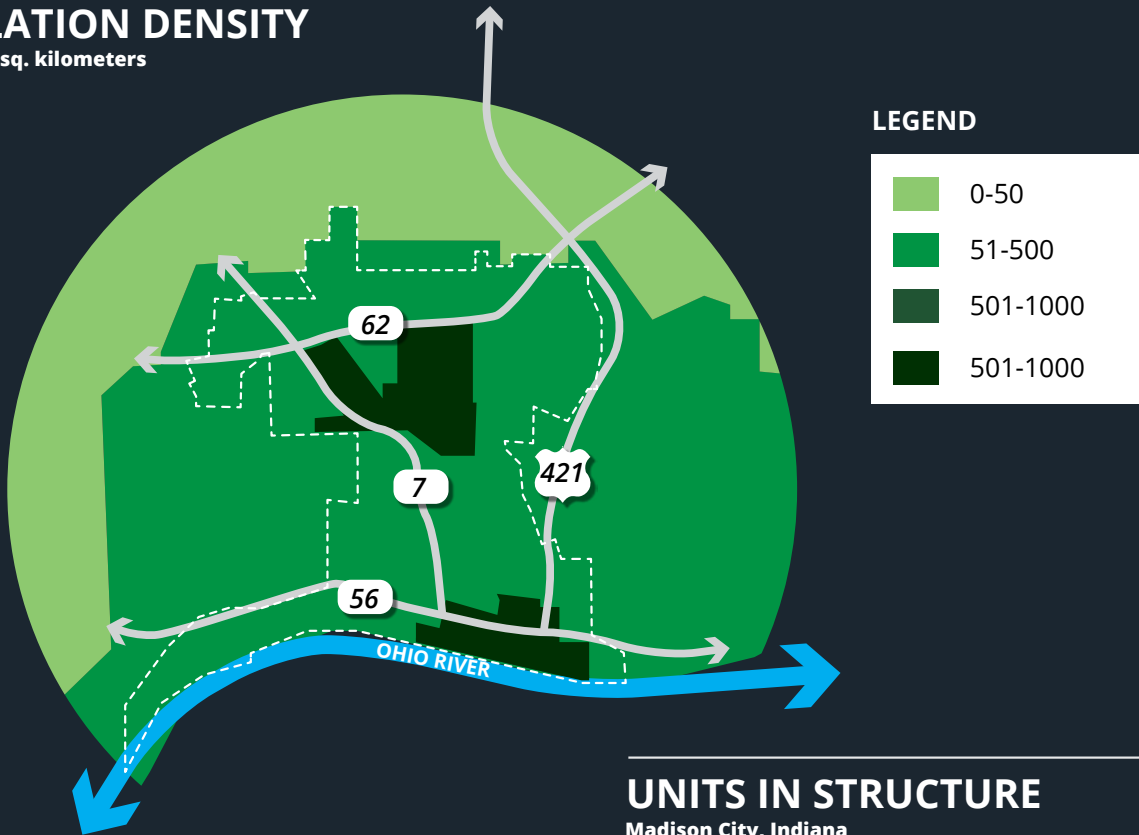
## 10 MINUTE WALKSHED TO PARKS & LOS

The National Recreation and Park Association (NRPA) Level of Service (LOS) is a standard evaluation of park type and acreage across all park agencies based on what they offer their residents that is based on the Park, Recreation, Open Space and Greenway Guidelines. The LOS is defined as a ratio representing the minimum amount of open space and parkland needed to meet the recreation demands of the community, typically per 1,000 population.

The graphic on page 31 illustrates the distribution and location of City-owned park properties (in green) and those areas (in yellow) within the City limits that are located within a 10-minute walk to a park. The lavender-shaded areas represent those that are currently outside of a 10-minute walkshed to a City-owned park property. This indicates a need and supports the City's effort to acquire property in the northeast portion of the area for the creation of a new park - Miles Ridge. (See p. 115.)

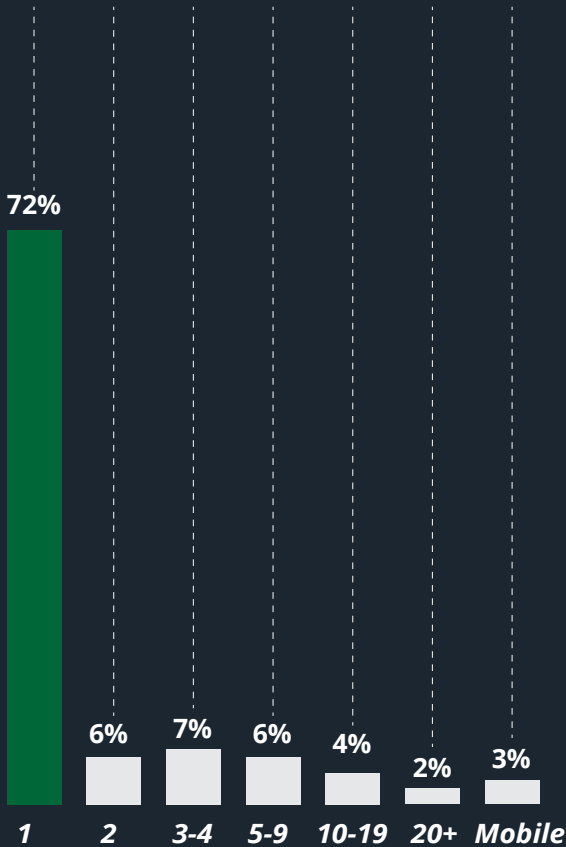
# POPULATION DENSITY

persons per sq. kilometers

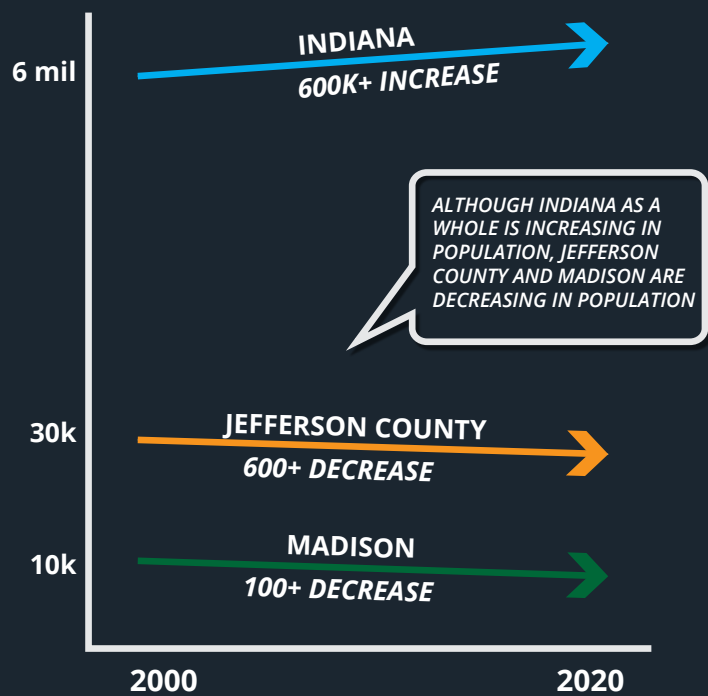


# UNITS IN STRUCTURE

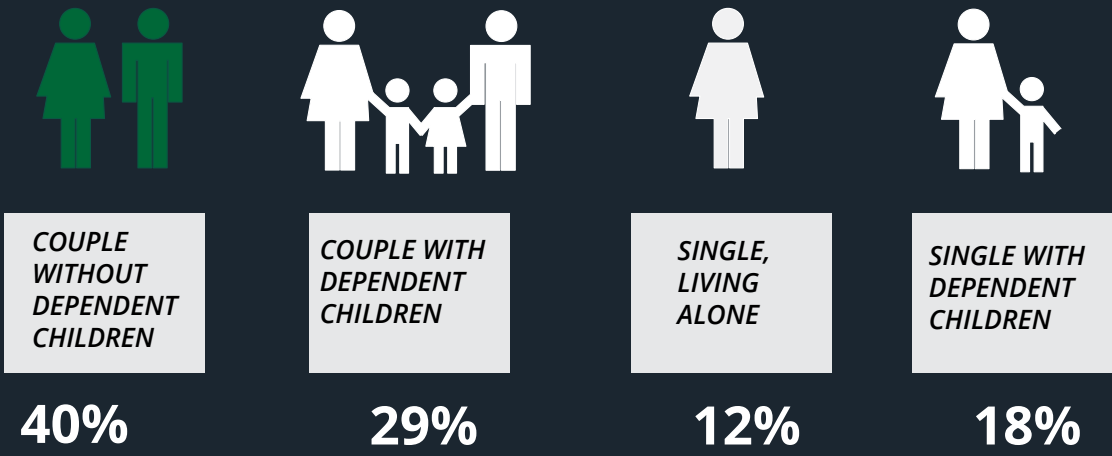
Madison City, Indiana



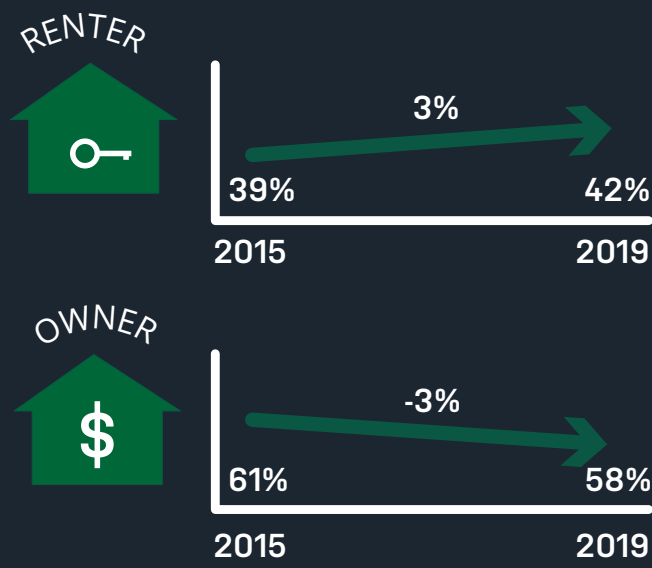
# POPULATION CHANGE



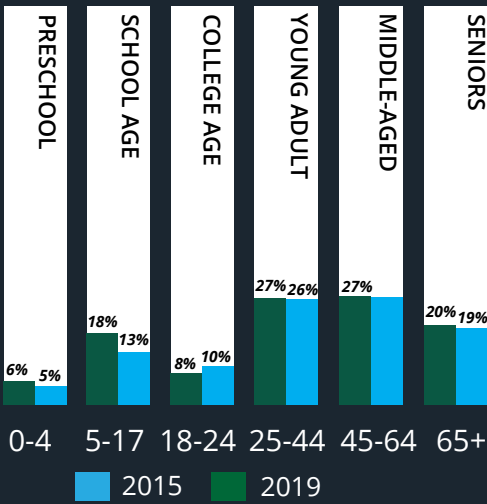
# HOUSEHOLD STRUCTURE Madison City, Indiana



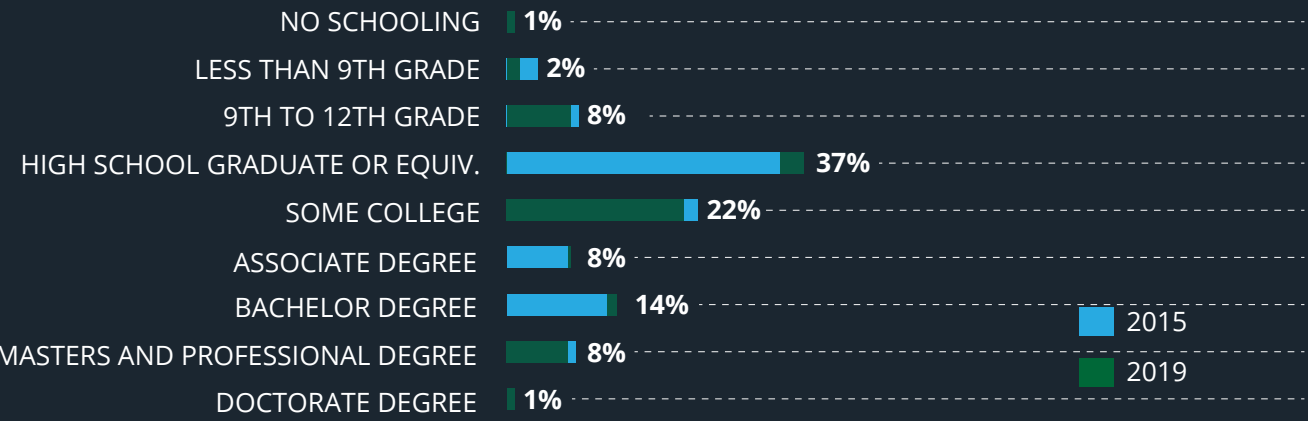
## TENURE Madison City, Indiana



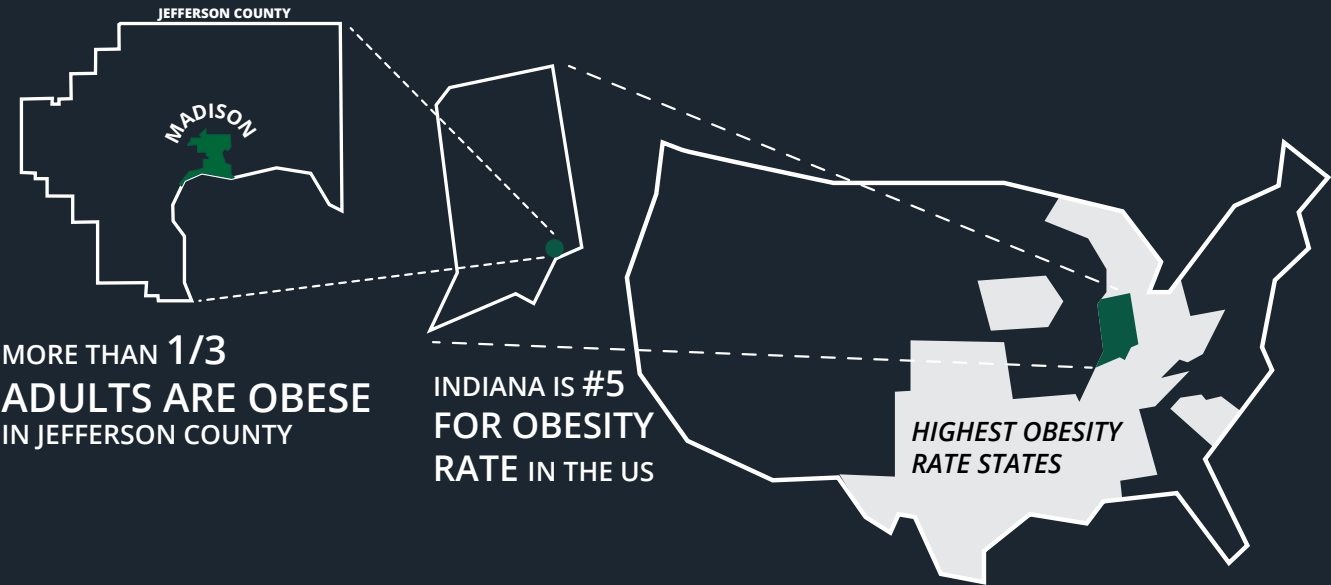
## AGE GROUPS Madison City, Indiana



## EDUCATIONAL ATTAINMENT Madison City, Indiana



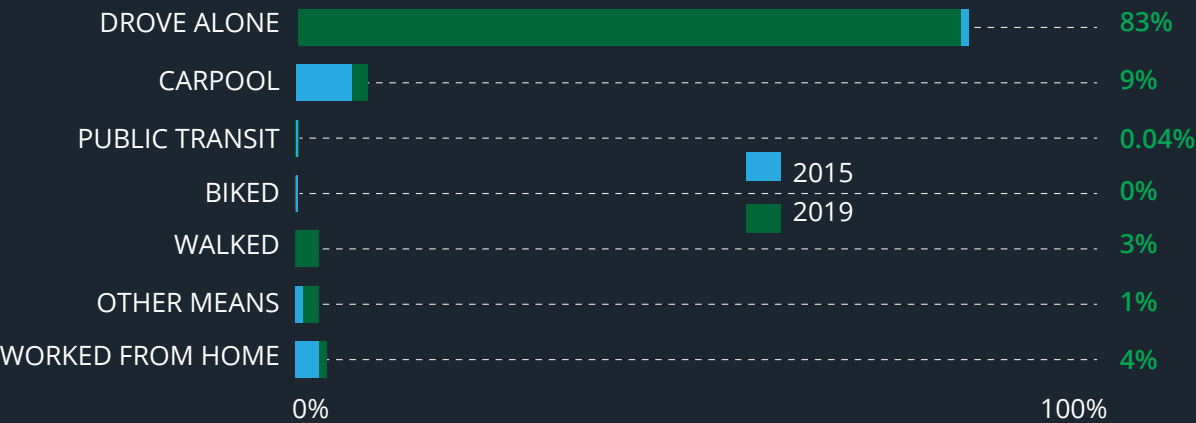
OBESITY ANALYSIS



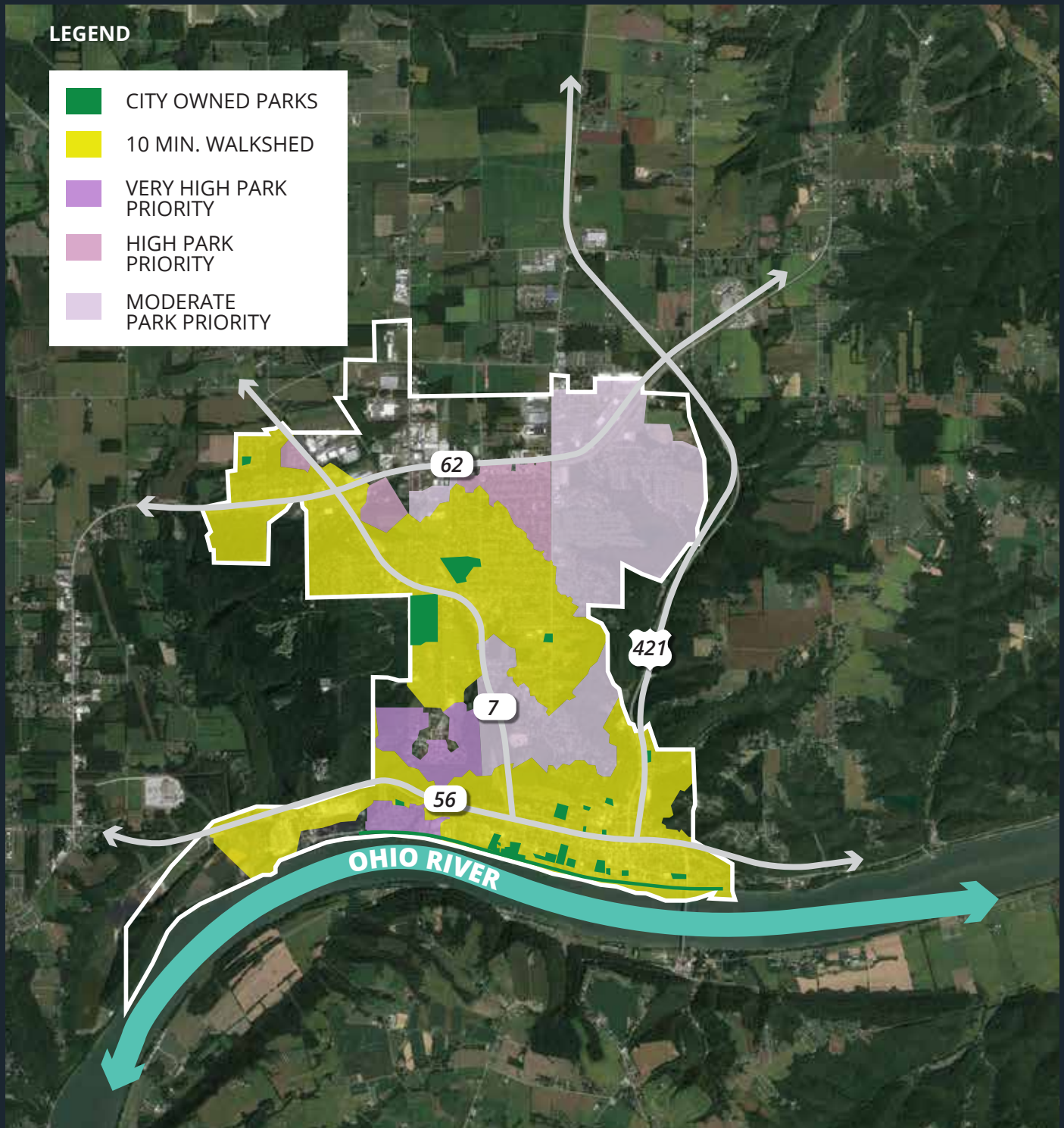
PHYSICAL INACTIVITY Jefferson County, Indiana



MEANS OF TRANSPORTATION Madison City, Indiana



## 10 MINUTE WALKSHED TO PARK



## HISTORY OF MADISON PARKS

### HISTORY OF MADISON

The area which includes Madison was ceded by the Indians to the U.S. Government, August 21, 1805. The following December white settlers searched the area for home sites. The first cabin was built at the top of the Michigan Hill in the spring c. 1806 by Elder Jesse Vawter. That same year William and John Hall arrived and erected their cabin near the river bank in what became the east end of the city.

A public sale of government land was held at Jeffersonville in 1809. Here for \$2.50 per acre, John Paul purchased the ground on which the city grew. Assisted by Jonathan Lyon and Lewis Davis, he laid out that portion of the budding city bounded by First, Fourth, East and West Streets. Since James Madison was currently President of the United States, John Paul named the town Madison in his honor.

Soon settlers began arriving by boat from New England and the East. Others trekked up from the South via the Cumberland Gap. In addition to bringing their cherished possessions they bore in mind the image of architectural customs of the localities from which they came. Some brought detailed house plans. Substantial houses of brick and stone began rising beside their neighbors. No single style predominated. This heritage of Georgian, Federal, Regency, Classic Revival, Gothic and Americanized Italian Villa architectural styles is unique to Southern Indiana.

Many of the local homes typical of this era are either preserved intact, or are being restored. One such home is that of the man who gave Indianapolis its name - Jeremiah Sullivan. This house, built in 1818, is considered an excellent sample of the Federal style initiated in this country by Thomas Jefferson. An air of stateliness is achieved by paired chimneys at one end of the house. This building is now maintained by Historic



*The State of Indiana owns several properties within Madison, IN many of which provide park like settings for the community to use.*



*John Paul Park is one of the city's largest community parks which is named after the city's founder.*

Madison, Inc., as a memorial to the man who was so constructively active in both local and state affairs.

Historic Madison, Inc., is a non-profit organization dedicated to the preservation of local landmarks and promotion of cultural projects. Their auditorium is available for public concerts, meetings and exhibits. This building is one of the finest examples c. Greek Revival architecture in the Midwest. It was built in 1835 and was the city's first public building.

The Lanier Home is an outstanding example of the Greek Revival influence in Madison architecture. This home is now a state memorial honoring a true patriot and financier-James F. D. Lanier. He advanced Governor Morton \$400,000.00 to equip ten thousand troops which Indiana provided for the Civil War. Some two years later the legislature adjourned without making appropriations for meeting the necessary expenses of the state. A second time Mr. Lanier came to the rescue with a loan of \$640,000.00 all without security.

---

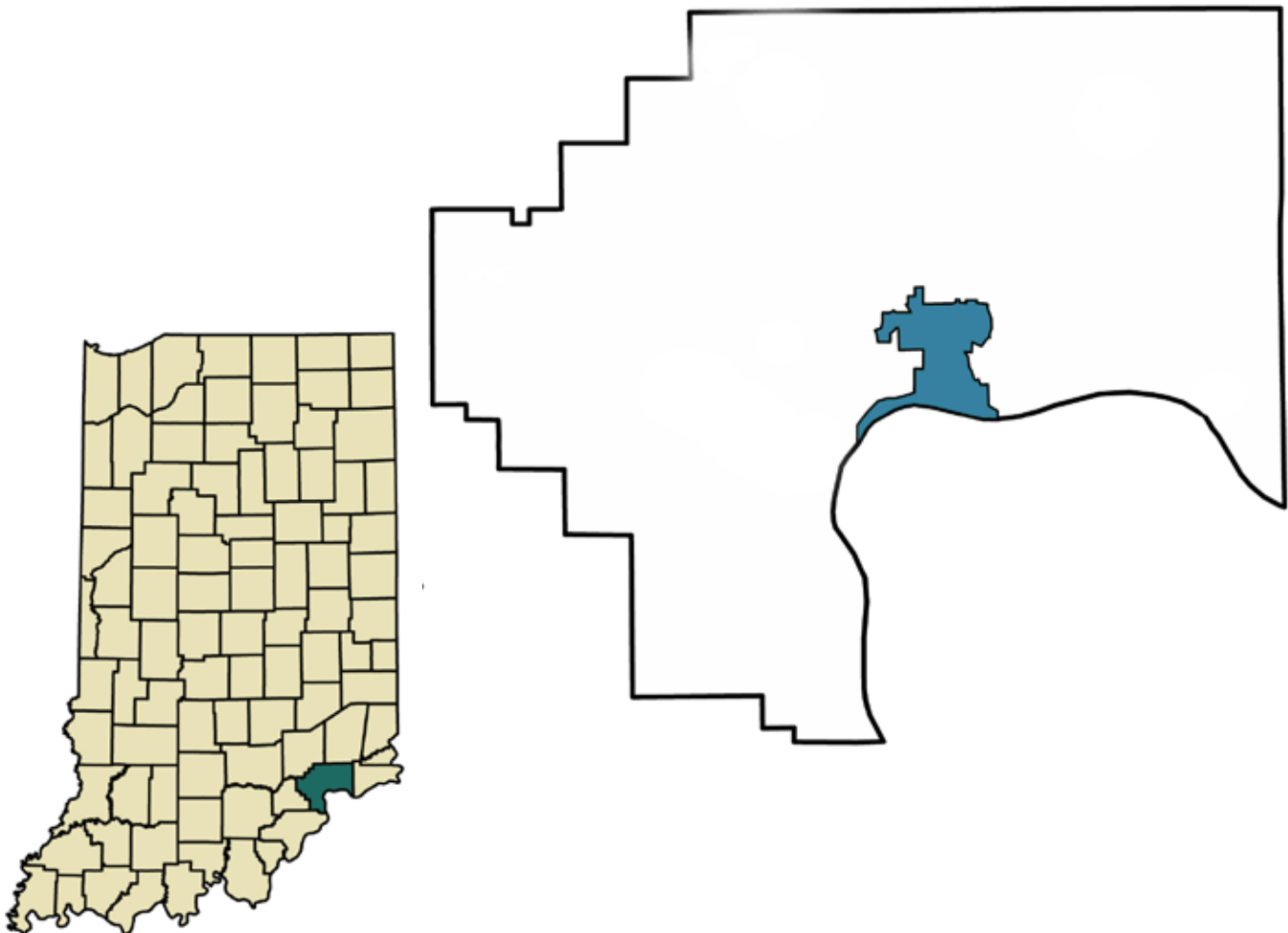
## PLANNING AREA

---

The City of Madison is located in southern Indiana on the banks of the Ohio River. Madison incorporates 8.9 square miles and operates as the county seat for Jefferson County.

The corporate limits of the City of Madison are the primary study area for the purpose of this master plan. Madison's Parks and Recreation Department manages 27 parks within the corporate boundaries of Madison. This plan focuses on all park properties and the City's need for parks and recreation. While the corporate limits are the primary study area, the Madison Parks and Recreation system is used by citizens who reside outside the corporate limits. This plan also looks at the economic impacts to the area around Madison.

According to the 2020 U.S. Census data, Madison has a population of 11,861 - a decrease of 1.2% since 2000.



## DESCRIPTION OF BOARD

The City of Madison Board of Parks and Recreation was established by ordinance #1969-6 on April 15, 1969, as authorized by I.C. 36-10-3. The Board consists of four members appointed by the Mayor, each serving a four-year term and charged with the responsibility of overseeing the operations of the park district. The appointments are staggered so there is one member appointed or re-appointed every year. The Board must consist of two registered Democrats and Republicans.

The Parks Director supervises all park employees, including the Campground Attendant, the Deputy Director, the Maintenance Supervisor, the Golf Pro, the Greens keeper and the Secretary. Since 1969 the Park District has grown to include 230+ acres of park and recreation facilities, including an 18-hole golf course, 7 neighborhood parks, 1 swimming pool, a municipal campground, a sports complex, and several community parks.

### MADISON PARKS AND RECREATION DEPARTMENT

*Matthew Woolard, Director*  
*Chad Ison, Deputy Director*  
*Kim Eaglin, Secretary*

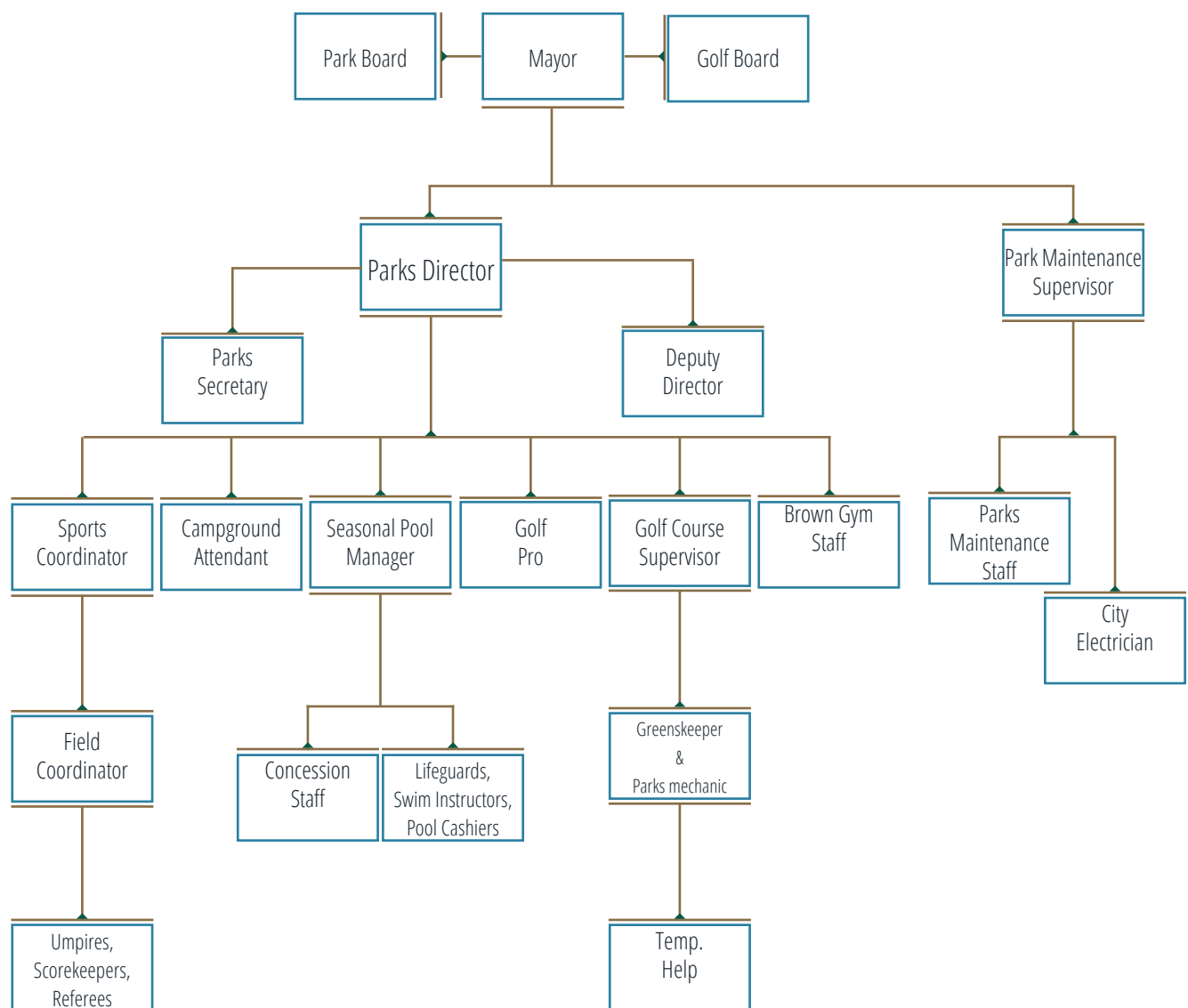
101 W Main Street  
Madison, IN 47250  
812-265-8308

### MADISON BOARD OF PARK COMMISSIONERS

<i>Membership:</i>	<i>Term Expires:</i>
<b>President</b> Joe Bronkella (Democrat) 123 Cherry Trace Madison, IN 47250	December 2023
<b>Vice President</b> Carla Krebs (Republican) 226 Fairmount Drive Madison, IN 47250	December 2025
<b>Member</b> Phil Kahn (Republican) 305 E State Street Madison, IN 47250	December 2024
<b>Member</b> Zac Laughlin (Democrat) 2010 Valley Vista Ct. Madison, IN 47250	December 2024

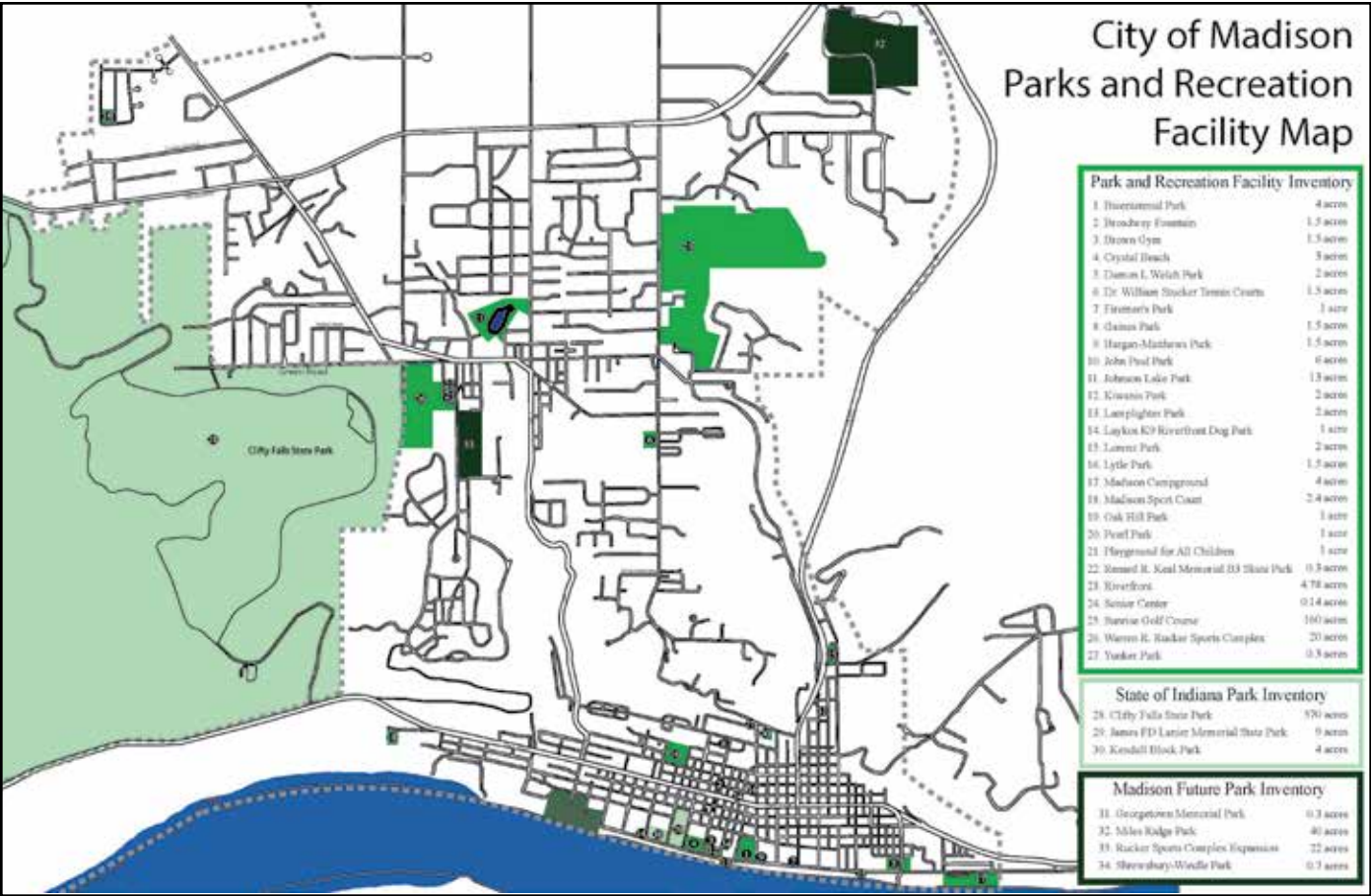
## DESCRIPTION OF DEPARTMENT

The Madison Parks and Recreation Department operates with a staff of ten full time employees and up to five part time employees. Throughout the year, the Parks and Recreation Department also hires 75-100 temporary or seasonal people, most of whom are high school and college students. The Parks and Recreation Department strives to maintain parks and facilities, upgrade equipment and stay informed on regulation changes. An organizational chart showing the Parks Board within the local government structure and the structure of the Parks Department are shown below.



# INVENTORY AND CLASSIFICATION

## INVENTORY



Madison's Parks and Recreation Department manages 27 parks which covers 240 acres. The parks are scattered throughout the city but are primarily located within the downtown area. The map to the right identifies the location of the existing parks and proposed future parks.

The following pages of this plan provides an inventory the elements located within the existing parks, assessment of the existing condition, and ADA rating.

In addition to the 27 parks owned and maintained by Madison's Parks and Recreation Department, the city also maintains Hatcher Hill Trail segment.

There are three state sites located within the corporate limits of Madison. James FD Lanier Memorial State Park and Kendall Block Park are State Historic Sites which provide park like settings within the city.

## CLASSIFICATION

The City of Madison Park Master Plan includes the following park classifications for the parks system. These park classifications are used to assess each park and determine needs.

### Use:

**Active:** An Active Park is a park containing one or more sporting fields or that actively encourages physical activity.

**Passive:** A Passive park is typically less developed than an active park, but may contain features such as walking tracks, gardens, seating, barbecues, picnic areas, etc. As the name suggests they do not usually contain sports infrastructure or encourage strenuous physically activity, although they may contain playground equipment.

**Active/Passive:** An Active/Passive park typically has elements of both park types.

### Usage:

**Low:** Park facility is used two to five times a year or less

**Moderate:** Park facility is used two to five times a month or less but more than low usage

**Heavy:** Park facility is used two to five times a week or more

### Condition:

**Poor:** Requires urgent attention. Absolutely unusable and unsafe. Above the scope of general maintenance. Requires immediate closure and replacement. Very poor appearance. Highest priority maintenance to return to usable conditions

**Fair:** Some maintenance required to return to an acceptable appearance and usability level. Some impacts to usability but safe to use for the time being. Somewhat acceptable appearance. Higher priority maintenance.

**Good:** Minor defects, signs of minimal wear and tear, does NOT inhibit usability or impact safety, may need maintenance in the future. Good appearance. Lower priority maintenance

**Excellent:** No minor defects or any noticeable wear and tear. Proper design and maintenance. Immaculate appearance.

### ADA Rating:

**Poor:** Park facility has more than 60% ADA items out of compliance

**Fair:** Park facility has between 40% and 60% ADA items out of compliance

**Good:** Park facility has between 0% and 40% ADA items out of compliance

**Excellent:** Park facility has no ADA items out of compliance

### Park Type:

## CLASSIFICATION

**Community Park:** Community parks serve a slightly broader area/population than neighborhood parks. The focus is more on meeting community-based recreational and social needs, as well as preserving unique landscapes and open spaces. Community Parks vary in size and function but typically are able to house a recreation center or recreational facilities, such as a swimming pool or athletic facilities, and programming on-site.

**Neighborhood Park:** Neighborhood parks are the basic units of the park system and serve a recreational and social purpose. The focus of neighborhood parks is on informal recreation and providing neighborhood residents with a local outlet for play and social activities. Neighborhood Parks do not typically have the capacity to house a recreation center on-site, but are able to provide amenities including, but not limited to, playgrounds, basketball courts, community gardens, etc.

**Playlot:** Usually smaller than a neighborhood park, playlots are generally an area of limited greenspace that provides 1-2 amenities such as a bench and/or a playground or simply provides a green lot/space for community members to gather.

**Natural Open Space/Greenways:** Natural open space/greenways are publicly owned or controlled natural resources that are managed for conservation, environmental education, and passive recreational use, such as walking and nature viewing. This type of land may include wetlands, steep hillsides, landslide hazard areas or other similar spaces. Environmentally sensitive areas are considered open space and can include wildlife habitats, stream and creek corridors, or areas with unique and/or endangered plant species.

**Trail Corridor:** Trails corridors can include low-impact trails, paved pathways, bike trails, etc. Trails vary in length and can connect to trails/pathways that extend beyond City of Madison boundaries.

**Golf Course:** Nine and 18-hole complexes with ancillary facilities such as club houses, driving ranges, program space and learning centers. These facilities are highly maintained and support a wide age level of males and females. Programs are targeted for daily use play, tournaments, leagues, clinics and special events. Operational costs come from daily play, season pass holders, concessions, driving range fees, earned income opportunities and sale of pro shop items.

**Indoor Recreation Facilities:** Specialized or single purpose facilities. Examples include community centers, senior centers and community theaters. Frequently these are located in Community Parks.

**Outdoor Recreation Facilities:** Examples include aquatic parks, disk golf, skateboard, BMX, and dog parks, which may be located in a park.



*Photo top left*

*Participants enjoy Madison Parks and Recreation facilities during events such as Madison Ribberfest BBQ & Blues located along the Riverfront and in Bicentennial Park.*



*Photo bottom left*

*Warren R Rucker Sports Complex offers a variety of sport courts including baseball and soccer.*

---

## SITE MAPS AND OBSERVATIONS

---

*This section includes an analysis of the existing assets managed by the City of Madison's Parks and Recreation Department. This analysis includes a review of existing features within each park, condition of those features, and accessibility of each park.*

BICENTENNIAL PARK

Bicentennial Park is located at 106 W. Vaughn Dr. between West Street and Central Avenue. At a size of 4 acres, it is one of the largest parks maintained by Madison's Park and Recreation Department. The park was constructed between 2004-2009. Since 2016, art features have been added within the park.

Bicentennial Park's passive design is ideal for use as a music venue. Many of Madison's festivals use the facility for their music acts and set up a stage on the large concrete pad. ADA access into the park is provided off the southern sidewalk. ADA access into the restroom building is provided from the sidewalks within the park and from the eastern sidewalk. Overall the ADA rating of the park and building is good. In order to improve that rating, the following items would need to be addressed:

- Add ADA parking signs
- Add curb ramp at aisle on the north end of the park
- Increase stall size in men's restroom

AMENITIES		PARK PROFILE	
Play Structures	0	Use	Passive
Exercise Equipment	0	Usage	Moderate
Grill	0	Category	Community
Picnic Table	*	Condition	Good
Gazebo	0	ADA Rating	Good
Restroom	1	Size (acres)	4
Benches/Seating	5	Age of Park	2004
Drinking Fountain	1	Buildings	1
Tall Lights	19	Buildings ADA Rating	Good
Ballard Lights	6		
Monument/Sign	2		
Trash Receptacle	1	NOTES:  *Picnic Tables are moved on site as requested by events	
Grassy/Vegetation Area	Yes		
Other:	Art Sculpture		
Other:	Kinetic Wind Sculptures		
Other:	Aluminum and Brick Fencing		
Other:	Flagpole		



*Photo top*  
Drone photo of Bicentennial Park showing the location of the park's amenities.

*Photo middle right*  
Drone photo of Bicentennial Park taken from the east.

*Photo bottom left*  
Drone photo of Bicentennial Park taken from the northeast.



BROADWAY FOUNTAIN

The Broadway Fountain and Park centers Broadway Street between Main and Third Streets. The Centennial Fountain located in the center of the park was first dedicated in 1876. The current fountain is a replication of the Centennial Fountain. The fountain is 35 feet six inches wide with three basins totaling 26 feet 6 inches. In 2000, an anonymous donor established the Broadway Fountain Fund at the Community Foundation of Madison & Jefferson County. Funds can be used for enhancement and preservation of the historic fountain and park.

The park and fountain are lighted during the evening hours and is furnished with ample park benches. The Broadway Fountain Park is used for a variety of community events and weddings throughout the year. ADA access is provided into the park from the north and south ends by sidewalk. There is only street parking available for Broadway Fountain and Park and no ADA stalls. The overall ADA rating for the park is fair and could be improved if ADA stalls were marked within the street parking stalls and ADA access ramps from the sidewalks on Main Street crossing Broadway Street were upgraded.

AMENITIES		PARK PROFILE	
Play Structures	0	Use	Passive
Exercise Equipment	0	Usage	Moderate
Grill	0	Category	Community
Picnic Table	0	Condition	Good
Gazebo	0	ADA Rating	Fair
Restroom	0	Size (acres)	1.5
Benches/Seating	8	Age of Park	1886
Drinking Fountain	0	Buildings	0
Tall Lights	0	Buildings ADA Rating	NA
Ballard Lights	8		
Monument/Sign	4		
Trash Receptacle	4		
Grassy/Vegetation Area	Yes		
Other:	Fountain		
Other:	Planters		



*Photo top*  
Drone photo of Broadway Fountain Park showing the location of the park's amenities.

*Photo middle left*  
Drone photo of Broadway Fountain Park taken from the south.

*Photo bottom right*  
Drone photo of Broadway Fountain.



## BROWN MEMORIAL GYMNASIUM

The Brown Memorial Gymnasium is located at 120 S. Broadway St. and was erected in 1921 by J. Graham Brown in memory of his brother Thomas Martin Brown. The Art Deco building was a gift to Madison Public Schools in 1924. The Brown Gym was remodeled in 1939 by H. Lohrig construction after the 1937 flood. It was also the home of the Madison High School basketball team, winners of the 1950 state championship. It was last renovated by the City of Madison Parks Department in 1993.

The gym is equipped with a full basketball court, which can also be used for volleyball or other activities and events. The facility is open to individuals looking for an indoor space to walk. Individuals, small groups, and school groups also use or rent the facility for a variety of events and sports. The overall ADA rating for the facility is good however there are many compliance issues within the building making its ADA rating fair. In order to improve the ADA rating, the City needs to address:

- Cross slope of the curb ramp adjacent to the ADA parking aisle
- Men's restroom door clearance
- Size of ADA stalls in restrooms
- Height of urinals

AMENITIES		PARK PROFILE	
Play Structures	0	Use	Active
Exercise Equipment	0	Usage	Heavy
Grill	0	Category	
Picnic Table	0	Condition	Fair
Gazebo	0	ADA Rating	Good*
Restroom	2	Size (acres)	1.5
Benches/Seating	1**	Age of Park	1924
Drinking Fountain	1	Buildings	1
Tall Lights***	2	Buildings ADA Rating	Fair
Ballard Lights	0		
Monument/Sign	1		
Trash Receptacle - Interior	6		
Trash Receptacle - Exterior	2		
Grassy/Vegetation Area	Yes	NOTES: *Good ADA Rating is related to the parking and sidewalks near the building **Seating capacity of 950 people ***Exterior Lights ****1 full court with 6 total baskets	
Other:	Basketball Courts****		
Other:	Volleyball Courts		
Other:	Pickleball Courts		
Other:	Vending machine		
Other:	ADA complaint lift		



*Photo top*  
*Drone photo of the exterior of Brown Memorial Gymnasium.*



*Photo bottom*  
*Brown Gymnasium interior.*

## CRYSTAL BEACH POOL AND POOLHOUSE

Crystal Beach Pool at 400 West Vaughn Drive. The historic bathhouse was built by the Works Progress Administration (WPA) on the site of the Trow Flower Mill that was destroyed in the 1937 Flood. The pool opened on May 28, 1939 with thousands in attendance to view the shell shaped pool, sandy beach, water slides and diving boards. Crystal Beach is located on three acres facing the Ohio River and is open from late May through August. The half-moon shaped pool slopes from ankle deep to a seven-foot swimming area. In 2006 a new liner was installed, work was done to the deck and a large slide was installed on the west side of the pool in 2007. The upper deck of the bathhouse was replaced in 2007. A concession stand with drinks and snack items is open during swim hours with plenty of seating available.

In fall 2021, the pool and poolhouse began a major renovation which includes replacement of the pool liner, correcting ADA compliance issues within the first floor of the poolhouse, adding an elevator to provide ADA access to the second floor, and update amenities. The current ADA rating is fair which will be improved after construction is completed. The city should also consider the following to correct additional ADA compliance issues:

- ADA access into the outdoor restrooms located at the park
- Adding an ADA parking sign
- Add ADA access to the shelter house

AMENITIES		PARK PROFILE	
Play Structures	0	Use	Active/Passive
Exercise Equipment	0	Usage	Heavy during season low during off season
Grill	0	Category	Outdoor Recreation Facilities
Picnic Table	6	Condition	Poor*
Gazebo	0	ADA Rating	Fair**
Restroom	2	Size (acres)	3
Benches/Seating	16	Age of Park	1938
Drinking Fountain	0	Buildings	2***
Tall Lights	5	Buildings ADA Rating	Fair**
Ballard Lights	0		
Monument/Sign	1		
Trash Receptacle	5	NOTES:	
Grassy/Vegetation Area	Yes	*Poor building condition is prior to construction	
Other:	Pool	**Fair ADA Ratings are prior to construction which is bring the facility up to ADA compliant	
Other:	Basketball Court		
Other:	Shelter House		
Other:	Planters	*** Does not include green restroom building near basketball court or the lift station at the southwest corner of the property	
Other:	Chain-link fencing		



Photo top  
Drone photo of Crystal Beach Pool and Pool House showing the location of the park's amenities.

Photo middle right  
Photo showing the front of the historic pool house at Crystal Beach Pool.

Photo bottom left  
Photo showing the park sign, basketball court, and restroom building located south of the main facility.

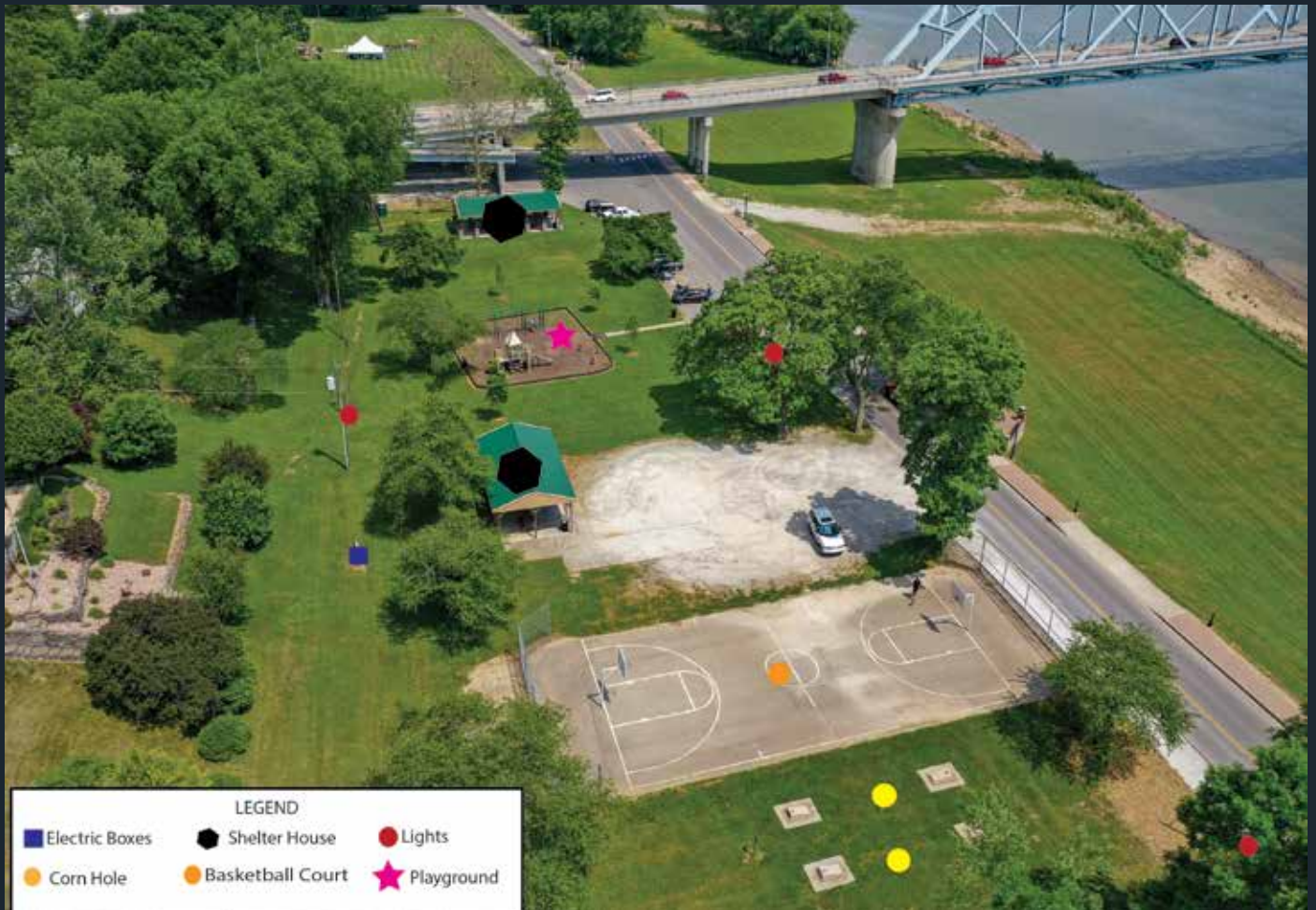


## DAMON L WELCH PARK

Damon L Welch Park, formerly Jaycee Park, at 619 E. Vaughn Dr. is located on two acres along Vaughn Drive under the pillars of the Madison-Milton Bridge. This park provides two shelter houses with picnic tables. A basketball court and three sand volleyball courts provide recreational opportunities. New playground equipment was put in place in 2014 per agreement with Walsh Co. for using the park for the bridge project. Walsh Co. also put in a new shelter house that was taken down during construction. A second shelter house was replaced and basketball courts resurfaced in 2015 and new grills were donated by the Paul Davis family. Since 2017, the park has received cornhole boards and upgrades to one of the shelter houses. After the passing of Mayor Damon Welch in 2019, the City of Madison renamed the park in his honor.

The overall ADA rating is good due to the accessible parking and sidewalks. The ADA rating for the two shelter houses could be improved if accessible sidewalks were added leading to them from the accessible parking area.

AMENITIES		PARK PROFILE	
Play Structures	2	Use	Active/Passive
Exercise Equipment	0	Usage	Moderate
Grill	2	Category	Neighborhood
Picnic Table	9	Condition	Good
Gazebo	0	ADA Rating	Good
Restroom	0	Size (acres)	2
Benches/Seating	0	Age of Park	1991
Drinking Fountain	0	Buildings	2
Tall Lights	3	Buildings ADA Rating	Poor*
Ballard Lights	0		
Monument/Sign	2		
Trash Receptacle	4		
Grassy/Vegetation Area	Yes		
Other:	Sand Volleyball Court	NOTES:  *Poor Building ADA rating is due to the lack of sidewalks to the structure	
Other:	Basketball Court		
Other:	Cornhole Boards		



*Photo top*  
 Drone photo of Damon L Welch Park showing  
 the location of the park's amenities.

*Photo bottom right*  
 Photo showing the sand volleyball court  
 located on the east side of Damon L Welch  
 Park.



## DR. WILLIAM STUCKER TENNIS COURTS

Dr. William Stucker Tennis Courts at 1637 Michigan Road. The six courts were resurfaced by the Parks Dept. in 2014. The courts are owned and maintained by the Parks Department. The City of Madison entered into an agreement with the Roman Catholic Archdiocese of Indianapolis that they would only retain ownership of the courts while they are maintained or until 2041.

The parking area for this park is split between property owned by the City of Madison and property owned by the Roman Catholic Archdiocese of Indianapolis. The current parking area is gravel with no sidewalk leading to the courts. The City should work with the Roman Catholic Archdiocese on installing a paved lot with designated ADA stalls and a sidewalk leading to the courts.

AMENITIES		PARK PROFILE	
Play Structures	0	Use	Active
Exercise Equipment	0	Usage	Heavy during season low during off season
Grill	0	Category	
Picnic Table	0	Condition	Good
Gazebo	0	ADA Rating	Poor**
Restroom	0	Size (acres)	1.5
Benches/Seating	5*	Age of Park	1991
Drinking Fountain	0	Buildings	0
Tall Lights	8	Buildings ADA Rating	NA
Ballard Lights	0		
Monument/Sign	1	NOTES:  *Bleachers are owned by school system and only in place during their tennis season  ** No ADA parking or sidewalks to facility	
Trash Receptacle	0		
Grassy/Vegetation Area	No		
Other:	Tennis Courts		
Other:	Chain Link Fencing		



*Photo top*  
 Drone photo of Dr. William Stucker Tennis Courts showing the location of the park's amenities.

*Photo bottom right*  
 Photo showing the signs located at Dr. William Stucker Tennis Courts. The green sponsorship signs are hung by Shawe and Pope John Schools.



FIREMAN'S PARK

Fireman's Park at 111 Jefferson St. is located on a one-acre lot along Vaughn Drive and overlooks the Ohio River. This park which was established in 1976 is shaded with many large trees. A double-sized shelter house and picnic tables provide a scenic riverfront view.

The ADA rating for this park is poor due to conditions both on site and the public right of way surrounding the park. In order to improve the ADA rating, the city should address the following ADA compliance issues:

- Lack of ADA parking stalls within street parking
- Lack of ADA ramp leading to the facility
- Lack of ADA sidewalk leading to the shelter house

AMENITIES		PARK PROFILE	
Play Structures	0	Use	Passive
Exercise Equipment	0	Usage	Low
Grill	0	Category	Neighborhood
Picnic Table	3	Condition	Good
Gazebo	0	ADA Rating	Poor
Restroom	0	Size (acres)	1
Benches/Seating	0	Age of Park	1976
Drinking Fountain	0	Buildings	1
Tall Lights	2	Buildings ADA Rating	Poor*
Ballard Lights	0		
Monument/Sign	2	NOTES:	
Trash Receptacle	1	*Poor Building ADA rating is due to lack of sidewalk leading from sidewalk along the road to the shelter house	
Grassy/Vegetation Area	Yes		
Other:	Shelter House		



*Photo top*  
Drone photo of Fireman's Park showing the location of the park's amenities.

*Photo bottom right*  
Photo showing the green space and shelter house located at Fireman's Park.



## GAINES PARK

Gaines Park at 628 Broadway St. is located on the north-end of Broadway Street. Located on the site of the 1880 Broadway School which was the first commissioned high school for African American students in Indiana, Gaines Park is dedicated to honor Reverend S. M. Gaines, minister of the neighboring Broadway Second Baptist Church. Gaines Park was established as a park in 1969 after the building was demolished by a fire that engulfed the site.

This park offers a shaded neighborhood playground and picnic area. It is also equipped with a basketball court and shelter house. The overall ADA rating for this park is poor due to the lack of sidewalks or accessible playground equipment within the park. Beginning in 2020, the City hired a design consultant to provide plans to update the park which includes address ADA compliance issues. In addition, the city should also address the following:

- Lack of ADA parking stalls within the on street parking available near the park
- Brick sidewalk along the east edge of the park

AMENITIES		PARK PROFILE	
Play Structures	2	Use	Active/Passive
Exercise Equipment	0	Usage	Low
Grill	0	Category	Neighborhood
Picnic Table	1	Condition	Fair
Gazebo	0	ADA Rating	Poor*
Restroom	0	Size (acres)	1.5
Benches/Seating	0	Age of Park	1969
Drinking Fountain	0	Buildings	1
Tall Lights	1	Buildings ADA Rating	Poor**
Ballard Lights	0		
Monument/Sign	2	NOTES:  *Poor ADA rating is due to the lack of sidewalks or accessible playground equipment within the park  **Poor Building ADA rating is due to lack of sidewalk leading from sidewalk along the road to the shelter house  ***Brick Sidewalk is not ADA compliant	
Trash Receptacle	1		
Grassy/Vegetation Area	Yes		
Other:	Basketball Court		
Other:	Chain-link Fence		
Other:	Brick Sidewalk***		



*Photo top*  
Drone photo of Gaine's Park showing the location of the park's amenities.

*Photo middle right*  
Drone photo showing Gaine's Park from the east.

*Photo bottom left*  
Photo showing the basketball court and play equipment located at Gaine's Park.



HARGAN-MATTHEWS PARK

Hargan-Matthews Park formerly Cherokee Park at 101 E. Vaughn Dr. is located on one and one half acres of land at the foot of West Street. Donated to the City of Madison in 2001 by John V. Matthews, the playground structure was installed in 2006. In 2015 a grass roots campaign, led by volunteers, was started to upgrade and renovate the park. Between 2015 and 2017, the group raised funds to redesign the park with the goal to provide a safe place for children of ages 5-12 and of all abilities could play together. The new facility was completed in 2018 and features a riverboat design. The grass roots volunteers established a Friends of Hargan-Matthews Park Endowment at the Community Foundation of Madison & Jefferson County. Funds can be used by the City of Madison for the continued care and maintenance of the park.

In addition, the park also features a grassy area with picnic tables. Due to the improved parking, sidewalks, and artificial surface, the overall ADA rating of the park is good. ADA parking stalls are missing from the improvements and is an easy item to add which would improve the overall ADA rating of the park to excellent.

AMENITIES		PARK PROFILE	
Play Structures	4	Use	Active/Passive
Exercise Equipment	0	Usage	Moderate
Grill	0	Category	Playlot
Picnic Table	4	Condition	Excellent
Gazebo	0	ADA Rating	Good*
Restroom	0	Size (acres)	1.5
Benches/Seating	0	Age of Park	2001 (Orig.) 2018 (New)
Drinking Fountain	0	Buildings	0
Tall Lights	0	Buildings ADA Rating	NA
Ballard Lights	0		
Monument/Sign	2		
Trash Receptacle	2		
Grassy/Vegetation Area	Yes		
Other:	Aluminum and Brick Fence	NOTES:	
Other:	Lending Library		
Other:	Artificial Surface		
		*Good ADA rating due to lack of ADA parking stalls but the park's ADA rating is excellent	



## JOHN PAUL PARK

John Paul Park at 500 W. Third St. is named after Madison's founder, this park is located on Third Street between Mill and Vine Streets on one and a half acres of land in downtown Madison. John Paul Park has a rich history dating back to mid 1800's when it began as a cemetery through its dedication as a park in 1904. John Paul Park features a natural bowl shape formed by the topography which lends itself to a viewing area of the ball diamond that serves as the home field for the Men's Softball Association. A metal gazebo was added and dedicated to the City of Madison on December 15, 1999. Due to a flood in 2021, the fencing around the outfield was replaced. In 2012 the John Paul Park Conservancy, now disbanded, established the John Paul Park Endowment at the Community Foundation of Madison & Jefferson County. Funds can be used to maintain and improve the park.

John Paul Park is broken up into three distinct sections. The passive walking area on the southern elevated portion, the ball field on the northern lower portion, and the small playground area located to the east of the ballfield. Overall the ADA rating for the site is Poor but each section has its own ADA compliance issues. The main issue is the lack of ADA parking stalls within the street parking located around the park. In 2021, the city began discussions with a neighboring property owner to acquire a parking area which would provide ADA accessible parking for the park.

AMENITIES		PARK PROFILE	
Play Structures	2	Use	Active/Passive
Exercise Equipment	0	Usage	Low
Grill	0	Category	Community
Picnic Table	0	Condition	Fair
Gazebo	1	ADA Rating	Poor
Restroom	0	Size (acres)	6
Benches/Seating	2*	Age of Park	1904
Drinking Fountain	0	Buildings	0**
Tall Lights	8	Buildings ADA Rating	NA
Ballard Lights	0		
Monument/Sign	2		
Trash Receptacle	1	NOTES:	
Grassy/Vegetation Area	Yes		
Other:	Softball field		*Does not include seating in dugouts
Other:	Old Fountain Base		**Historic pump house was not included as a building due to it not being used
Other:	Historic Pump House		



*Photo top*  
 Drone photo of John Paul Park showing the location of the park's amenities around the softball field.

*Photo middle right*  
 Drone photo of John Paul Park showing the location of the park's amenities around the playground area.



*Photo bottom left*  
 Drone photo of John Paul Park showing the location of the park's amenities within the upper park.



JOHNSON LAKE PARK

Johnson Lake Park is a thirteen acre park located at 1945 Cragmont Street. Historically known as the old railroad pond, Johnson Lake was named honor of Mr. and Mrs. Richard M. Johnson, who donated the park to the city in honor of Mr. Johnson's father in 1974.

This park offers three shelter houses with barbecue grills. This lake is governed by the DNR and is stocked for bank fishing. A partially shaded 4/10-mile-walking trail surrounds this lake. A Parcourse was put in place in 2014 around the walking trail donated in memory of Dr. John Wilson Petscher a Veterinarian who practiced in Madison, IN for thirty years, with money raised through donations from family and friends.

AMENITIES		PARK PROFILE	
Play Structures	0	Use	Active/Passive
Exercise Equipment	2	Usage	Low
Grill	0	Category	Community
Picnic Table	6	Condition	Good
Gazebo	0	ADA Rating	Poor
Restroom	0	Size (acres)	13
Benches/Seating	1	Age of Park	1974
Drinking Fountain	0	Buildings	2
Tall Lights	0	Buildings ADA Rating	Poor
Ballard Lights	0		
Monument/Sign	2		
Trash Receptacle	4		
Grassy/Vegetation Area	Yes		
Other:	Stocked Lake		



*Photo top*  
 Drone photo of Johnson Lake Park showing the location of the park's amenities.

*Photo middle right*  
 Photo showing one of Johnson Lake Park's exercise area.



*Photo bottom left*  
 Photo showing one of Johnson Lake Park's shelter house.

**KIWANIS PARK**

Kiwanis Park at 302 Vaughn Dr. and is located on two acres of land on the corner of Vaughn Drive and Broadway. This park is equipped with a lighted ball diamond and bleachers for spectators and is the home of the Women's Softball League. New Lights were installed by the city around the ball diamond in 2007 and new scoreboards in 2017. In 2013 a new PA System was installed donated by the Cam Car Club.

On street parking next to the park serves as the primary parking however a surface lot next door could serve as overflow parking. While there are two ADA parking stalls within the mark spaces, there is no curb ramp onto the sidewalk. In addition, there is small sidewalk leading to the north side of the facility however there is no ADA access to or in the announcer stand.

AMENITIES		PARK PROFILE	
Play Structures	0	Use	Active
Exercise Equipment	0	Usage	Low
Grill	0	Category	Outdoor Recreation Facilities
Picnic Table	0	Condition	Good
Gazebo	0	ADA Rating	Good
Restroom	0	Size (acres)	2
Benches/Seating	2*	Age of Park	1928
Drinking Fountain	0	Buildings	1
Tall Lights	4	Buildings ADA Rating	Poor
Ballard Lights	0		
Monument/Sign	0		
Trash Receptacle	4		
Grassy/Vegetation Area	Yes	NOTES:	
Other:	Softball Field		
Other:	Scoring Box		*Does not include seating in dugouts



Photo top  
Drone photo of Kiwanis Park showing the location of the park's amenities.

Photo bottom right  
Drone photo showing Kiwanis Park from the northwest.



LAMPLIGHTER PARK

Lamplighter Park at 201 W. Vaughn Dr., encompasses 2 acres of the Madison Riverfront along the banks of the Ohio River. This park features a gazebo, benches and several overlooks, which provides a panoramic scenic view of the Ohio River. This park is a popular location for weddings year round.

ADA access to and within Lamplighter Park is good because of the concrete sidewalks. Some of the bricks are starting to shift and need to be relaid. The parking area for Lamplighter Park has an aisle adjacent to two standard parking stalls however there is no marked ADA stalls. The city should address this compliance issue along with the missing curb ramp onto the sidewalk to improve the ADA rating of this park.

AMENITIES		PARK PROFILE	
Play Structures	0	Use	Active/Passive
Exercise Equipment	0	Usage	Heavy
Grill	0	Category	Community
Picnic Table	0	Condition	Good
Gazebo	1	ADA Rating	Good*
Restroom	0	Size (acres)	2
Benches/Seating	36	Age of Park	1990
Drinking Fountain	1	Buildings	0
Tall Lights	20	Buildings ADA Rating	NA
Ballard Lights	4		
Monument/Sign	1		
Trash Receptacle	6		
Grassy/Vegetation Area	Yes	NOTES:  *Good ADA rating is related to the lack of marked ADA stalls in the parking area	
Other:	Lookout Point		
Other:	Mailbox		
Other:	Iron and Brick Fence		



*Photo top*  
 Drone photo of Lamplighter Park showing the location of the park's amenities.

*Photo bottom right*  
 Photo showing the gazebo at Lamplighter Park.



LAYKOS K9 RIVERFRONT DOG PARK

Laykos K9 Riverfront Dog Park at 123 Mill St., was first established in 2007 but renamed in 2013 to honor a City of Madison Police K9 who passed away. This park is divided into two sections to allow a play area for smaller dogs and for larger dogs. A large shelter house provides shade for both sides. The large section is also equipped with an additional shelter house. Both section equipped with play features and water fountain stations for the dogs and owners.

Parking for this park is located across Vaughn Drive along the Riverfront Walk. A sidewalk leads from the park to the roadway but there is no marked crossing. While the angled parking across the street provide standard parking stalls, there are no ADA parking stalls or access into the park. For these reasons, the ADA rating of the park is poor. To improve the rating, the city should consider adding ADA parking, widening the sidewalk leading into the park, and reconfiguring the entrance gate.

AMENITIES		PARK PROFILE	
Play Structures	0	Use	Active/Passive
Exercise Equipment	0	Usage	Moderate
Grill	0	Category	Outdoor Recreation Facilities
Picnic Table	1	Condition	Good
Gazebo	0	ADA Rating	Poor
Restroom	0	Size (acres)	1
Benches/Seating	3	Age of Park	2007
Drinking Fountain	0	Buildings	2
Tall Lights	1	Buildings ADA Rating	Fair
Ballard Lights	0		
Monument/Sign	1		
Trash Receptacle	1		
Grassy/Vegetation Area	Yes		
Other:	Dog obstacles		
Other:	Shelter Houses		
Other:	Chain-link Fence		



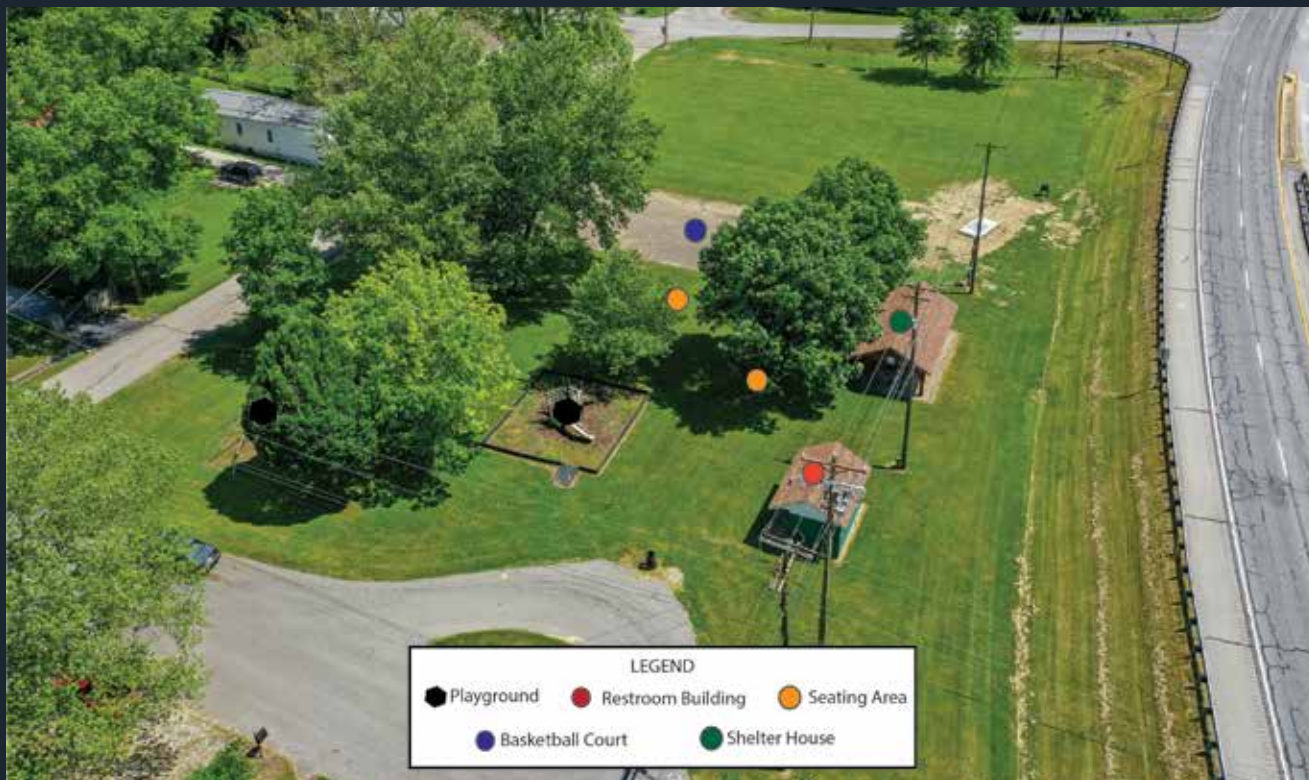
*Photo*  
Drone photo of Laykos K9 Riverfront Dog Park  
showing the location of the park's amenities.

LORENZ PARK

Lorenz Park, named after former City Councilman Maurice Lorenz, is a two acre park located at 933 East Street. This park is furnished with a shelter house, playground area, basketball court, and restrooms. The playground equipment was installed in 2015.

Due to the lack of designated ADA parking and sidewalks, the ADA rating of the park is poor. Sidewalks should be added along the street and lead to the facilities within the park. ADA marked parking stalls should be added along the street or within the semicircle drive. The restroom facility in Lorenz Park needs to be upgraded due to lack of maintenance and ADA compliance issues. Grab bars need to be added in each restroom and the men's urinal should be lowered to the allowable height.

AMENITIES		PARK PROFILE	
Play Structures	3	Use	Active/Passive
Exercise Equipment	0	Usage	Low
Grill	0	Category	Neighborhood
Picnic Table	3	Condition	Fair
Gazebo	0	ADA Rating	Poor
Restroom	1	Size (acres)	2
Benches/Seating	2	Age of Park	1984
Drinking Fountain	0	Buildings	2
Tall Lights	0	Buildings ADA Rating	Poor
Ballard Lights	0		
Monument/Sign	1		
Trash Receptacle	1		
Grassy/Vegetation Area	Yes		
Other:	Basketball Court		



*Photo top*  
Drone photo of Lorenz Park showing the location of the park's amenities.

*Photo middle right*  
Photo of the shelter house and restroom building located at Lorenz Park.



*Photo bottom left*  
Photo of one of the play structures located at Lorenz Park.



LYTLE PARK

Lytle Park is named after Madison Mayor Mark A. Lytle who passed away in office. The one-half acre park is located at 425 West St. The park features a gazebo, sculpture, bell from 1852, and a flag pole. The passive style park is used throughout the year by Madison Music Movement for lunch gatherings while artists play around or in the gazebo.

ADA access within the park is good due to the designated ADA parking within the city lot adjacent to the park. Sidewalks lead into the park from the parking lot and street's sidewalk. A ramp into the gazebo would improve the park's ADA rating.

AMENITIES		PARK PROFILE	
Play Structures	0	Use	Passive
Exercise Equipment	0	Usage	Moderate
Grill	0	Category	Neighborhood
Picnic Table	0	Condition	Fair
Gazebo	1	ADA Rating	Good
Restroom	0	Size (acres)	1.5
Benches/Seating	4	Age of Park	1964
Drinking Fountain	0	Buildings	1
Tall Lights	4	Buildings ADA Rating	Poor
Ballard Lights	0		
Monument/Sign	2		
Trash Receptacle	2		
Grassy/Vegetation Area	Yes		
Other:	Sculpture		
Other:	Bell from 1852		
Other:	Flag pole		



*Photo top*  
Drone photo of Lytle Park showing the location of the park's amenities.

*Photo bottom right*  
Photo showing the gazebo and sculpture at Lytle Park.



MADISON CAMPGROUND RV PARK

Madison Campground RV Park at 1000 Vaughn Drive is located on two acres of riverfront property on Vaughn Drive. This facility is located on the east-end of Madison, providing easy access to the historic downtown. The campground provides 34 class AA sites with 18 sites bordering the beautiful Ohio River. The grounds are also equipped with a full bathhouse facility and dump station. All sites feature water and 30 amp electrical hook-ups. Ten sites are additionally equipped with 50 amp electrical ports. A new dump station was installed at the campground in 2013. The camping season runs from April through October, with a camping attendant available.

While ADA access throughout the site could be provided by the asphalt drive, there are no designated ADA parking stalls or sidewalks within the facility. Some concrete leading to the bathhouse exists however it is not level with the entrance of the facility. The bathhouse itself has many ADA compliance issues and due to the lack of maintenance, should be replaced with a new building.

AMENITIES		PARK PROFILE	
Play Structures	0	Use	Passive
Exercise Equipment	0	Usage	Heavy during season low during off season
Grill	18	Category	Outdoor Recreation Facilities
Picnic Table	34	Condition	Poor
Gazebo	0	ADA Rating	Good
Restroom	1	Size (acres)	4
Benches/Seating	0	Age of Park	1967
Drinking Fountain	0	Buildings	1
Tall Lights	6	Buildings ADA Rating	Poor*
Ballard Lights	0		
Monument/Sign	0		
Trash Receptacle	2		
Grassy/Vegetation Area	Yes	NOTES: 34 Camp Sites  *Poor Building Rating is only for the bathhouse. This does not include Water Works structures or storage building	
Other:	Storage Building		
Other:	Dump Station		
Other:	3 Madison Water Works Structures		



*Photo top*  
 Drone photo of Madison Campground RV Park  
 showing the location of the park's amenities.

*Photo bottom right*  
 Drone photo showing the Madison  
 Campground RV Park from the northwest.



MADISON SPORT COURT

The Madison Sport Court began as a grassroots effort to provide an outdoor multipurpose sport court in Madison. The fundraising campaign through Patronicity was started in 2019 and funds raised were matched by the Indiana Housing & Community Development Authority. The plans revamped old tennis courts located at 1253 W Main Street and transformed them into 2 tennis courts, 6 pickle ball courts, shuffleboard and bocce ball next to it. Construction did not take long on the facility and it opened to the public in August 2020.

Overall the ADA access to this facility is good however designated ADA parking stalls would improve the overall rating.

AMENITIES		PARK PROFILE	
Play Structures	0	Use	Active/Passive
Exercise Equipment	0	Usage	Heavy during season low during off season
Grill	0	Category	Outdoor Recreation Facilities
Picnic Table		Condition	Excellent
Gazebo	0	ADA Rating	Good*
Restroom	0	Size (acres)	2.4
Benches/Seating	4	Age of Park	2020
Drinking Fountain	0	Buildings	2
Tall Lights	4	Buildings ADA Rating	Good
Ballard Lights	0		
Monument/Sign	2		
Trash Receptacle	2		
Grassy/Vegetation Area	No		
Other:	Pickleball Courts		
Other:	Shelter House		
Other:	Storage Building	NOTES:  *Good ADA rating based on overall site. Lack of ADA parking stalls and steepness of drive leading to sidewalk lowered the rating	
Other:	Black chain-link Fence		
Other:	Brick Columns		
Other:	Shuffleboard Courts		



*Photo top*  
Drone photo of Madison Sport Court showing the location of the park's amenities.

*Photo bottom right*  
Drone photo showing the Madison Sport Court from the northeast.



OAK HILL PARK

Oak Hill Park at 2700 Basswood Dr. is located in the Oak Hill Subdivision. The one acre park contains playground equipment, some lighting, and a basketball court. The playground structure was installed in 2007. The City is planning upgrades to the park including additional sidewalks around the facility.

To improve ADA access, the city should also install sidewalks leading from the surrounding sidewalk to the park's amenities. While street parking is available for the park, designated ADA parking stalls are not marked and should be added.

AMENITIES		PARK PROFILE	
Play Structures	2	Use	Active/Passive
Exercise Equipment	0	Usage	Low
Grill	0	Category	Neighborhood
Picnic Table	1	Condition	Fair
Gazebo	0	ADA Rating	Poor
Restroom	0	Size (acres)	1
Benches/Seating	0	Age of Park	1977
Drinking Fountain	0	Buildings	1
Tall Lights	2	Buildings ADA Rating	Poor
Ballard Lights	0		
Monument/Sign	1		
Trash Receptacle	1		
Grassy/Vegetation Area	Yes		
Other:	Basketball Court		
Other:	Shelter House		
Other:	Chain-link Fence		



*Photo top*  
Drone photo of Oak Hill Park showing the location of the park's amenities.

*Photo middle right*  
Photo of the basketball court located at Oak Hill Park.

*Photo bottom left*  
Photo of one of the play structures located at Oak Hill Park.



PEARL PARK

Pearl Park is located at 716 West Street. The one acre site once belonged to the Pearl Packing business and the land was donated to the city in 1989. The park was designated in 1992. Mary Ellen Munier was determined to clean it up and move historic buildings in Jefferson County that were in danger of demolition to Pearl Park. Buildings moved to the park include: Dr. Sanderson’s dental and medical office from Kent, a rare French-style bee house and honey house from the Manville area, an shotgun house donated by King’s Daughters’ Hospital, and the Suter Wagon Factory from Papermill Road. An endowment for Pearl Park was established at the Community Foundation of Madison Jefferson County by Louis Munier in 2009 in memory of his late wife, Mary Ellen. (information from <https://www.cfmjc.org/funds/pearlpark/>)

Parking for Pearl Park is limited to street parking. An ADA ramp and sidewalks leading into the park would be a great addition to the park. The City should also consider providing an ADA designated parking stall within the street parking space.

AMENITIES		PARK PROFILE	
Play Structures	0	Use	Passive
Exercise Equipment	0	Usage	Low
Grill	0	Category	Neighborhood
Picnic Table	0	Condition	Fair
Gazebo	0	ADA Rating	Poor
Restroom	0	Size (acres)	1
Benches/Seating	0	Age of Park	1992
Drinking Fountain	0	Buildings	6
Tall Lights	0	Buildings ADA Rating	Poor
Ballard Lights	0		
Monument/Sign	2		
Trash Receptacle	0		
Grassy/Vegetation Area	Yes	NOTES:	
Other:	Iron Fence		
Other:	6 historic structures		Creek acts as southern boundary of park



*Photo*  
Drone photo of Pearl Park showing the  
location of the park's amenities.

PLAYGROUND FOR ALL CHILDREN

Playground for All Children at 801 Green Road is located adjacent to Rucker Sports Complex. When the facility was established in 1995, this one acre park was the city’s only accessible playground. It was built through a joint venture between the Lions Club, the Parks Department, the Department of Corrections, the Madison State Hospital, and various individuals.

The existing playground, walkways and parking at the Playground for All Children does not comply with current ADA regulations. The City has created a concept to improved ADA circulation, parking, an accessible playground and accessible spray ground. All features will meet current ADA accessibility standards and provide a dynamic play environment that is inclusive of those who have different accessibility needs.

AMENITIES		PARK PROFILE	
Play Structures	4	Use	Active/Passive
Exercise Equipment	0	Usage	Low
Grill	0	Category	Playlot
Picnic Table	2	Condition	Poor
Gazebo	0	ADA Rating	Poor
Restroom	0	Size (acres)	1
Benches/Seating	0	Age of Park	1995
Drinking Fountain	0	Buildings	1
Tall Lights	2	Buildings ADA Rating	Poor
Ballard Lights	0		
Monument/Sign	3		
Trash Receptacle	4		
Grassy/Vegetation Area	Yes		
Other:	Shelter House		



*Photo top*  
Drone photo of Playground for All Children showing the location of the park's amenities.

*Photo bottom left*  
Concept drawing showing the proposed changes at the park to improve ADA accessibility.



RENARD R KEAL MEMORIAL B3 SKATE PARK

Renard B. Keal Memorial Madison B3 Skate Park is located at 801 Green Road adjacent to the Playground for All Children and Rucker Sports Complex. The park opened in July 2003 after a five year study and evaluation. With input from local youth and the Madison Youth Unlimited Inc., the city installed the new equipment in 2009 and 2010.

Due to the shared parking area and lack of sidewalks, the Skate Park has similar ADA compliance issues as the Playground for All Children. The city's concept to improve ADA access to and within the Playground for All Children will address many of the ADA access issues of the Renard R Keal Memorial B3 Skate Park. Additional sidewalks leading into the facility will also improve the overall ADA rating of this park.

AMENITIES		PARK PROFILE	
Play Structures	0	Use	Active
Exercise Equipment	0	Usage	Moderate
Grill	0	Category	Outdoor Recreation Facilities
Picnic Table	0	Condition	Fair
Gazebo	0	ADA Rating	Poor
Restroom	0	Size (acres)	0.3
Benches/Seating	0	Age of Park	2003
Drinking Fountain	0	Buildings	0
Tall Lights	2	Buildings ADA Rating	NA
Ballard Lights	0		
Monument/Sign	3		
Trash Receptacle	1		
Grassy/Vegetation Area	No		
Other:	10 Skating structures		
Other:	Chain-link Fence		



*Photo*  
 Drone photo of Renard R Keal Memorial B3  
 Skate Park showing the location of the park's  
 amenities.

RIVERFRONT

Madison, Indiana has enjoyed a rich history as a river city. In order to preserve and enhance its relationship with the Ohio River, the City of Madison along with the Riverfront Development Committee developed the Riverfront Development Project in the 1980s. Since then, Madison has created a well maintained Riverwalk along the banks of the Ohio River, complete with lamp posts, benches and overlooks. The Riverfront is also home to Lamplighter Park and the city's boat ramp. Located at the city's boat ramp is the judge's stand for the Madison Regatta. In the next five years, the City of Madison, Madison Regatta, and the Riverfront Development Committee will transform the judge's stand into the largest overlook on the Ohio River complete with a second level viewing platform and terraced seating.

The Riverwalk along the Ohio River is made of concrete and bricks. While adequate ADA parking is provided along this walkway, the bricks are starting to shift in places. This causes some ADA access issues which could be easily addressed.

AMENITIES		PARK PROFILE	
Play Structures	0	Use	Active/Passive
Exercise Equipment	0	Usage	Heavy
Grill	0	Category	Open Space
Picnic Table	0	Condition	Good
Gazebo	1*	ADA Rating	Good
Restroom	0	Size (acres)	4.78
Benches/Seating	191	Age of Park	
Drinking Fountain	1	Buildings	0
Tall Lights	110	Buildings ADA Rating	NA
Ballard Lights	44		
Monument/Sign	21	NOTES:	
Trash Receptacle	49	*Gazebo is located along the Riverfront within Lamplighter Park	
Grassy/Vegetation Area	Yes		



*Photo top*  
Drone photo of Riverfront which includes  
concrete and brick sidewalks.

*Photo bottom*  
Drone photo of boat ramp located along the  
Riverfront.

## SENIOR CENTER

The Senior Citizen Center is located at 208 W. Main Street. During the 2020 COVID pandemic the center was open as a free testing center. After the testing center closed, the Senior Citizen Center reopened to provide a place for active seniors to enjoy activities such as pool, bingo, cards, line dancing, darts and ping pong. A kitchen in the building can be used to provide meals.

The Senior Citizen Center is directly across from two ADA parking stalls on Main Street. Additional ADA parking is available at the end of the block in the city's surface parking lot. The public space within the facility has some ADA compliance issues. The city should address the following:

- Ramps inside the center
- Drinking fountain height
- Bathroom stall width and door width
- Height of urinals and toilets

AMENITIES		PARK PROFILE	
Play Structures	0	Use	Active/Passive
Exercise Equipment	0	Usage	Moderate
Grill	1*	Category	Indoor Recreation Facilities
Picnic Table	9 square 14 rectangular tables	Condition	Fair
Gazebo	0	ADA Rating	NA
Restroom	1	Size (acres)	0.14
Benches/Seating	2 couches/56 chairs	Age of Park	1974
Drinking Fountain	1	Buildings	1
Tall Lights	0	Buildings ADA Rating	Fair
Ballard Lights	0		
Monument/Sign	2	NOTES:  *Grill is included within the kitchen of the building  ** Building includes large gathering space, smaller offices, kitchen, and storage rooms.	
Trash Receptacle	2		
Grassy/Vegetation Area	No		
Other:	Building**		



*Photo*  
*Drone photo of the exterior of the Senior*  
*Center located on Main Street.*

## SUNRISE GOLF COURSE

Sunrise Golf Course spans 160 acres and has 18 holes with a par of 72. The course is located at 2100 Michigan Road and is surrounded by residential neighborhoods. The clubhouse was remodeled in 2021 with all new seating. The grill was expanded to include an improved menu and offers beer for sale. There is a fee for daily play and season passes are also available. Cart rental is available through the Pro Shop located in the clubhouse. A shelter house is also on the course along with two course restroom buildings.

A sidewalk and ramp provide ADA access to the clubhouse and grill. The course needs ADA parking stalls and renovations to the restrooms to improve the overall ADA rating.

AMENITIES		PARK PROFILE	
Play Structures	0	Use	Active
Exercise Equipment	0	Usage	Heavy during season low during off season
Grill	1	Category	Golf Course
Picnic Table	10 Indoor tables	Condition	Good
	2 Outdoor tables	ADA Rating	Good
	8 High outdoor tables	Size (acres)	160
Gazebo	0	Age of Park	1963
Restroom	3	Buildings	3
Benches/Seating	6 Barstools	Buildings ADA Rating	Fair
	16 Indoor chairs		
	16 Outdoor chairs		
	16 High outdoor chairs		
	1 Indoor couch		
	1 Outdoor couch		
Drinking Fountain	0		
Tall Lights	1		
Ballard Lights	0		
Monument/Sign	1		
Trash Receptacle	2 Inside 3 Outside		
Grassy/Vegetation Area	Yes		
Other:	18 Hole Golf Course		
Other:	Pro Shop		
Other:	2 Restroom Buildings		



*Photo*  
Drone photo of Sunrise Golf Course showing  
the location of the park's amenities.

## WARREN R RUCKER SPORTS COMPLEX

Warren R. Rucker Sports Complex at 811 Green Road is located on twenty acres of Madison's hilltop. This park offers six lighted baseball/softball diamonds. There are two unlit baseball fields, two soccer fields and two football fields. All fields are equipped with bleachers for spectators. Restrooms and food concessions are available during the baseball and football seasons. The Complex also has a picnic area, a shelter house, barbecue grill, and ample parking. A second multi-purpose building was completed in 1999 for ball diamonds five and six and two soccer fields. It contains a concession facility, press box, and restrooms. New scoreboards have been installed throughout the park within the last 10 years. The parks general maintenance department moved their headquarters and much of their equipment is located in the pole-barns on the west side.

ADA access to Rucker Sports Complex is good due to the four ADA parking stalls and ADA complaint sidewalks. Additional sidewalks could be added to the facility. All restrooms need to be upgraded to current ADA standards.

AMENITIES		PARK PROFILE	
Play Structures	0	Use	Active
Exercise Equipment	0	Usage	Heavy during season low during off season
Grill	0	Category	Outdoor Recreation Facilities
Picnic Table	2	Condition	Good
Gazebo	0	ADA Rating	Good
Restroom	2	Size (acres)	20
Benches/Seating	12*	Age of Park	1983
Drinking Fountain	0	Buildings	2
Tall Lights	20	Buildings ADA Rating	Fair
Ballard Lights	0		
Monument/Sign	2		
Trash Receptacle	16		
Grassy/Vegetation Area	Yes		
Other:	4 Batting Cages**		
Other:	3 Softball Fields	NOTES:	
Other:	3 Baseball Fields		
Other:	6 Soccer Fields		
Other:	2 Football Fields		
Other:	3 Concession Stands		
Other:	1 storage building***		
		*Does not include benches within dugouts	
		**2 of the Batting Cages are not located on city property	
		***Does not include parks storage buildings on the other side of parking area	



*Photo top*  
Drone photo of Warren R Rucker Sports Complex showing the location of the park's amenities.

*Photo middle right*  
Photo of the baseball and softball fields located at Rucker Sports Complex.



*Photo bottom left*  
Photo of shelter house located at Rucker Sports Complex.



YUNKER PARK

Yunker Park is a small pocket park which is bordered by three city streets. The passive park provides green space within the downtown. Yunker Park is named after the Yunker Family who donated the land to the City of Madison in 1978. Historic retaining walls are located one the west side of the park but most of the walls are located on private property.

ADA access to and within the park is minimal. There are no marked street parking stalls or sidewalks around the park. Due to the passive nature of the park, it may not be necessary to add sidewalk within the park. Adding marked parking stalls including an ADA stall and sidewalk along the park would improve the overall ADA rating of this park.

AMENITIES		PARK PROFILE	
Play Structures	0	Use	Passive
Exercise Equipment	0	Usage	Low
Grill	0	Category	Open Space
Picnic Table	0	Condition	Good
Gazebo	0	ADA Rating	Poor
Restroom	0	Size (acres)	0.3
Benches/Seating	0	Age of Park	1978
Drinking Fountain	0	Buildings	0
Tall Lights	0	Buildings ADA Rating	NA
Ballard Lights	0		
Monument/Sign	0		
Trash Receptacle	0		
Grassy/Vegetation Area	Yes		
Other:	Historic Retaining Walls		



*Photo*  
*Photo shows the historic retaining walls*  
*located at Yunker Park.*

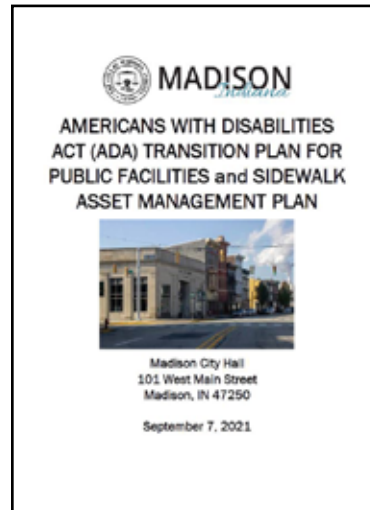
## ACCESSIBILITY AND UNIVERSAL DESIGN

The American with Disabilities Act (ADA) of 1990 is a Federal Civil Rights Legislation, which mandates non-discrimination to persons with disabilities. The U.S. Congress signed the ADA in 1990, and it went into effect in 1992. The ADA is a civil rights law that prohibits discrimination against individuals with disabilities in access to jobs, public accommodations, and governmental services and programs, public transportation, and telecommunications. Section 504 of the Rehabilitation Act of 1973:

“No otherwise qualified [disabled] individual in the United States shall, solely by reason of [disability], be excluded from the participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving federal financial assistance.”

The City of Madison recognizes that it is important for its facilities, programs, and services to be available to all of its citizens and the general public. The City of Madison further understands that some of its existing facilities, programs and services may have met accessibility requirements previously, but may not now, or may not in the future, as standards are revised or new standards developed. Therefore, in order to fulfill its commitment to endeavor to provide equal access to all of its public programs, services, facilities for citizens with disabilities, and in compliance with the ADA, the City of Madison has developed an American with Disabilities Act Transition Plan (ADA Transition Plan).

To develop this plan, the City of Madison completed a self-evaluation of its facilities, programs, services and public right-of-way to determine what types of access barriers exist for individuals with disabilities. This information was used to develop the City of Madison ADA Transition Plan. This plan will be



*The City of Madison adopted its ADA Transition Plan in 2013 however they completed an update in September 2021 which has not been formally adopted. The full plan is available through the office of the ADA Coordinator.*

used to guide future planning and implementation of accessibility improvements.

The City of Madison adopted its ADA Transition Plan in 2013. In September 2021, HWC Engineering completed a study of several City-owned buildings and facilities in Madison in regards to their compliance with accessibility code requirements. The buildings and facilities included those managed by the Madison Park and Recreation Department. An updated ADA Transition Plan was completed but has not been formally adopted.

The full study is available from the City of Madison however each park's ADA rating is included within this chapter. Individuals interested in viewing the City's ADA Transition Plan along with information about the parks' accessibility can reach out to the city's ADA Coordinator or visit [www.madison-in.gov](http://www.madison-in.gov). The plan is viewable online as an accessible PDF or as hard copy in the City of Madison City Hall. This Grievance Procedure is established to meet the requirement of the Americans with Disabilities Act of 1990. It may be used by anyone who wishes to file a complaint alleging discrimination on the basis of disability in the provision of services, activities, programs, or benefits by the City. The City's Personnel Policy governs employment-related complaints of disability discrimination.

The complaint should be in writing and contain information about the alleged discrimination



*Hargan-Matthews Park is one of the city's newest parks. Updated in 2018, Hargan-Matthews provides a safe space for children of all abilities to play together.*



*The City of Madison is planning to update the Playground for All Children with new accessible playground equipment.*

such as the name, address, and phone number of complainant and location, date and description of the problem. Alternative means of filing complaints, such as personal interviews or a tape recording of the complaint, will be made available for persons with disabilities upon request.

The complaint should be submitted by the grievant and/or his/her designee as soon as possible but no later than 180 calendar days after the alleged violation to the ADA Coordinator. Within 15 calendar days after receipt of the complaint, the ADA Coordinator or his/her designee will meet with the complainant to discuss the complaint and the possible resolutions.

Within 15 calendar days of the meeting, the ADA Coordinator or his/her designee will respond in writing, and where appropriate, in a format accessible to the complainant, such as large print, Braille, or audio tape. The response will explain the position of the City of Madison and offer options for substantive resolution of the complaint.

If the response by the ADA Coordinator or his/her designee does not satisfactorily resolve the issue, the complainant or his/her designee may appeal the decision within 15 calendar days after receipt of the response to the ADA Coordinator or his/her designee. Within 15 calendar days after receipt of the appeal, the ADA Coordinator or his/her designee

will meet again with the complainant to discuss the appeal and possible resolutions. Within 15 calendar days after the meeting, the ADA Coordinator or his/her designee will respond in writing, and, where appropriate, in a format described above that is accessible to the complainant, with a final resolution of the complaint.

All written complaints received by the ADA Coordinator or his/her designee, appeals to the ADA Coordinator or his/her designee, and responses from ADA office will be retained by the City of Madison for at least three years.

Effective communication is essential to address all the complaints or concerns of all individuals. To keep the lines of communication open, and thereby ensure effective communication between all parties, the City of Madison has appointed the following person as the ADA Coordinator:

Mindy McGee  
Deputy Mayor/Chief of Staff  
101 West Main Street  
Madison, IN 47250  
Phone: (812) 265-8300  
Email: [mmcgee@madison-in.gov](mailto:mmcgee@madison-in.gov)

## PUBLIC PARTICIPATION OVERVIEW

The public was given the opportunity to express their needs and concerns for Madison's parks and recreation system through two methods: surveys and a public meeting.

A survey was developed in order to determine such things as the rate of usage of Madison's parks and trail systems, the frequency of participation in the programs currently offered, the barriers to participation (if any,) and what new programs or amenities may be desired.

The survey was distributed in March of 2021 through the City's website and social media platforms. A copy of the survey questions and results is included in the appendices. 67 surveys were completed. 71% of the respondents reside within Madison city limits and 85.7% own their homes - only 9.5% were renters. 63.5% of respondents have one or more children in their household. The majority (71%) of respondents indicated that having park facilities within walking distance of their home was important to them.

54% of respondents indicated that they use the parks at least weekly, however for those that visit less often, the most often cited reason was a lack of desired programming/activities. A majority of respondents also indicated that the parks as a whole were in need of additional maintenance and general upkeep.

The community in general expressed a desire for additional playgrounds, trails, picnic facilities, and aquatic amenities such as public pools and splash pads.



A public meeting was held on March 7, 2022 during a regular meeting of the Park Board, in which the public was invited to attend and provide their feedback and comments on the draft Master Plan. The meeting was advertised on the City website and social media platforms and was attended by 10 members of the public in addition to the Park Board.

At the meeting, the overall process and schedule of creating a 5-year Park Master Plan was explained, along with the stated goals and priorities of the City Parks Department and Board, including (but not limited to):

- Focus larger investments on neighborhood parks
- Improve overall communication, marketing, and online presence
- Hire additional maintenance and landscaping staff
- Continue to upgrade major facilities
- Improve accessibility system-wide.

A selection of park concept plans (included in this document in the Needs Analysis section) were presented to the Board and the public and were well-received.

The comments received from the public were:

- Make parks multi-generational in both amenities and programming. People of all ages and abilities should be able to enjoy the parks.
- All Parks need to be accessible to the extent possible
- Additional restroom facilities are desired
- Promote the Arts in Madison's Parks.



73%

# 54%

SU M T W TH F SA



# 33%


**7%**

[illegible]

4%

<b>APR</b>	<b>MAY</b>	<b>JUN</b>	<b>JULY</b>	<b>AUG</b>	<b>SEPT</b>
<b>OCT</b>	<b>NOV</b>	<b>DEC</b>	<b>JAN</b>	<b>FEB</b>	<b>MAR</b>

1%

APR	MAY	JUN	JULY	AUG	SEPT
OCT	NOV	DEC	JAN	FEB	MAR

### ***Parks are Kept in Good Condition***

## ***Parks are Handicap Accessible***

## There is Enough Park Area in Town

Strongly Agree	Agree	Neutral	Disagree	Strongly Disagree
----------------	-------	---------	----------	-------------------

Strongly Agree	Agree	Neutral	Disagree	Strongly Disagree
----------------	-------	---------	----------	-------------------



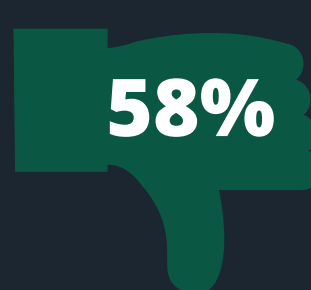
## WHAT ACTIVITIES DID YOU PARTICIPATE IN THE LAST YEAR?



## COMMUNITY WANTS MORE:

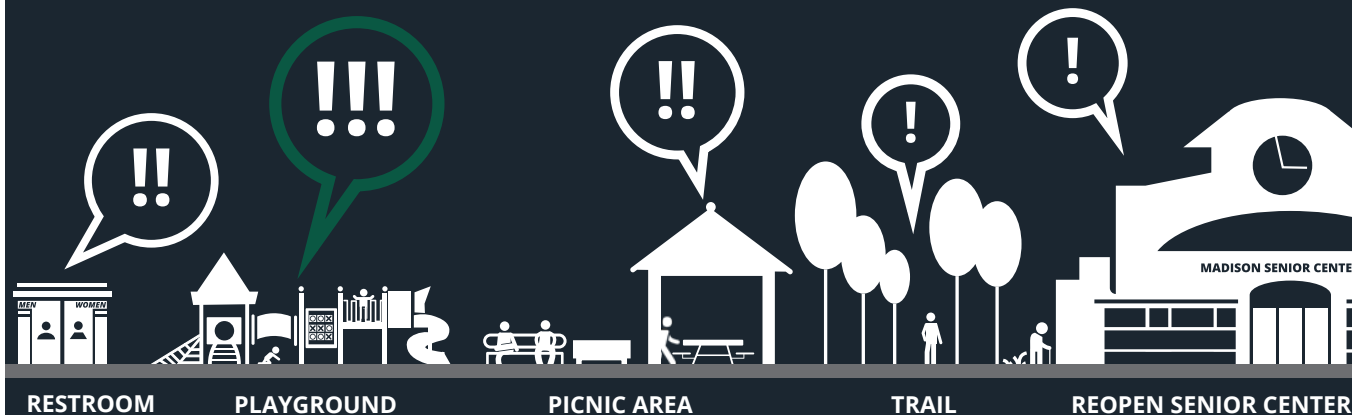


## RATE THE PHYSICAL CONDITIONS OF THE PARKS:



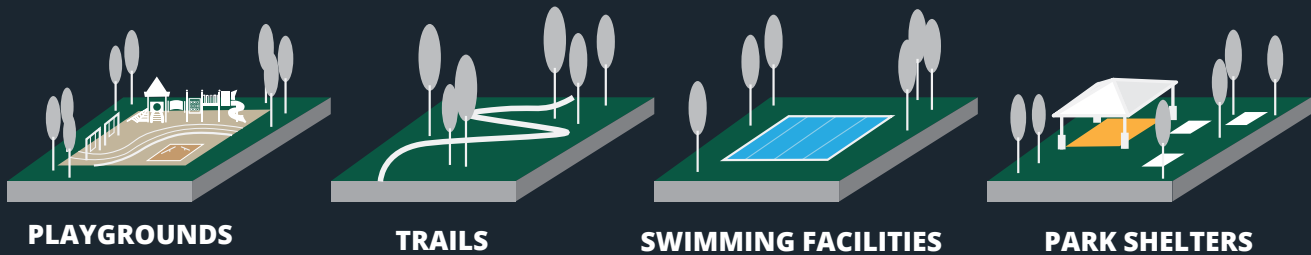
RATE THE PARKS AS  
**AVERAGE** TO  
**POOR** CONDITIONS

## PRIORITY IMPROVEMENTS TO EXISTING PARKS:

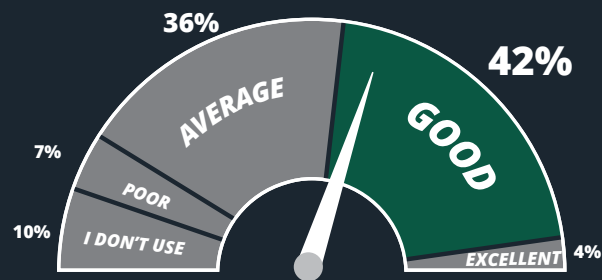


# IMPORTANT PARK FEATURES TO YOUR HOUSEHOLD:

## TOP 4 IMPORTANT PARK FEATURES



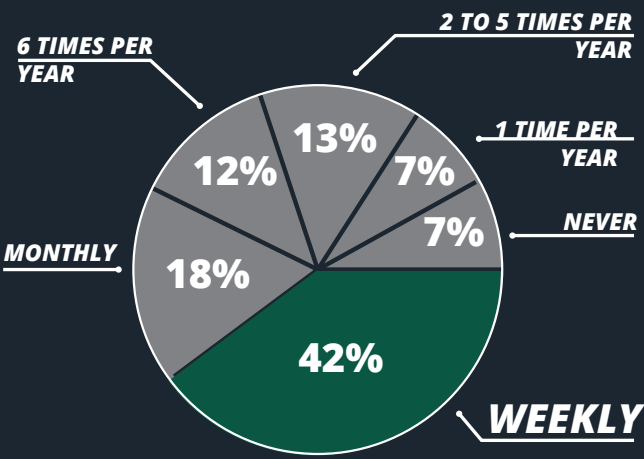
## RATE THE PARK PROGRAMS:



## HOW IMPORTANT IS PROGRAM TO YOUR HOUSEHOLD?



## HOW OFTEN DO YOU USE THE PARK PROGRAMS?



# YES!

# 75%

## EXISTING BUDGET

71%

## NEW TAX REVENUE

**37%**

## INCREASE USER FEES

35%

## GRANTS

86%

## MUNICIPAL BONDS

43%

**DONATIONS 2%**

2%

**PARTNERS WITH LOCAL COMPANIES 2%**

2%

**FUNDRAISING EVENTS 2%**

2%

**I DON'T KNOW 2%**

2%

---

## NEEDS ANALYSIS

The needs analysis is based on three primary sources: National standards (NRPA's 2021 Agency Performance Review as basis,) Board, staff, and City officer input, and community input (survey and public meetings.)

---

### NATIONAL STANDARDS

According to the NRPA's 2021 Agency Performance Review for communities of less than 20,000, Madison should have 9.9 acres of park space per 1000 residents to align with the national average. Since Madison has 11,821 residents, it suggests that the City ought to have 116 acres of park space, or an additional 40 acres more than the City currently has (the current total is approximately 80 acres, not including Sunrise Golf Course.)

Reviewing Madison's current recreational facilities against national averages, it suggests a need for additional youth and adult baseball and softball fields, multipurpose fields, garden spaces, and playgrounds (in particular for ages 2-5).



## BOARD & STAFF PRIORITIES

These capital improvement needs align well with the goals of the Parks Board and Department Staff, which are to:

Focus larger investments on neighborhood parks  
Upgrade major facilities - Warren R. Rucker Sports Complex, Bicentennial Park, Madison Campground, Crystal Beach Pool

- Develop a new 40 acre+ park at Miles Ridge (this would bring the total acreage inline with national averages)
- Improve the department's communication, marketing and online presence
- Hire additional landscaping and maintenance staff
- Improve accessibility
- Improve programming by:
  - » Creating more adult programming for the Hilltop area
  - » Utilizing open green spaces for other activities like community gardens
  - » Realize financial solvency for Sunrise Golf Course, Rucker Park, the Campground, and Crystal Beach Pool

## PUBLIC PRIORITIES

A majority of the citizens who participated in the survey feel that the condition of existing parks is average to poor, and would like to see improvements to existing playgrounds, restrooms and picnic areas. This need aligns with the Department's goal of hiring additional landscaping and maintenance staff.

The public also prioritized being able to walk to parks, which aligns with the City's intention of creating a park at Miles Ridge (within a 15-minute walk of several hundred homes.) Highly valued activities cited by survey respondents included walking, going to the playground, picnicking, and swimming. As expected, trails, splashpads, playgrounds, and picnic shelters top the list of priorities for new improvements.

Recognizing the need to meet these desires, the City has invested in detailed master plans for four existing parks (Damon Welch Park, Gaines Park, Warren Rucker Sports Park and Oak Hill Park) and one new park (Miles Ridge Park). The detailed planning of these parks (which included costs estimates for each one) is anticipated to build public confidence in the City's intentions, and put the City in a more informed position to pursue funding alternatives.

DAMON L. WELCH PARK (FORMERLY JAYCEE PARK)

Damon L. Welch Park is an existing space that appears well-used and of great value to Madison’s visitors and residents. Its proximity to the river makes it an appealing destination. The proposed plan retains the two existing shelters, along with several mature trees. Other than these existing features, much of Jaycee Park is a complete renovation.

A major goal of the plan was to clarify and improve circulation. The current parking facilities include an unimproved and poorly defined crushed stone area and about 20 paved head-in parking spaces off of E. Vaughn Drive. The plan proposes an arrangement for parking that includes two lots of 19 cars separated from Vaughn Drive by a green space. The green space helps to buffer the parking from Vaughn Drive and creates a space for a trail that connects the park to the hotel to the west. New concrete walks tie the park’s amenities together.

A new basketball court is proposed in a location that allows a safe and more organized arrangement for parking. A new restroom building and updated playground anchor the park and provide comfort and a new reason to visit the park. Adjustments are proposed at the ramp system below the bridge. These modifications allow the trail to continue through and create a more appealing way to enter the park from the trail above.

Most importantly, the park will be named after Mayor Damon Welch. A new stone wall and signage is proposed to honor Mayor Welch and serve as the standard for park signage throughout Madison.

NEW PARK PROFILE	
Use	Active
Category	Neighborhood
Size (acres)	2
Estimated Cost	\$2,323,021



GAINES PARK

Located where Indiana’s first commissioned high school for black children once stood, Gaines Park celebrates this important part of the cultural history of Madison.

The plan proposes that all existing and care-worn features in the park will be replaced. Planned improvements include a shelter large enough for two groups to gather, a new playground with poured in place rubberized surfacing and updated equipment, benches, grills, lighting, plantings, a new basketball court and several raised community garden plots.

A low stone wall will create a gateway into park, and serve as a way to incorporate the cornerstone of the historic high school building into the design. Gaines Park sits on a tight site and is surrounded by streets or alleys on three sides. A new fence will help corral errant balls and provide peace of mind for parents of young children.

NEW PARK PROFILE	
Use	Active
Category	Neighborhood
Size (acres)	1.5
Estimated Cost	\$414,552



OAK HILL PARK

Oak Hill Park is an existing 1.7-acre green space serving approximately 130 homes within the Oak Hill neighborhood. The park offers tremendous potential to become a treasured community asset.

The plan proposes that the existing basketball court and small shelter be replaced, and that the space be reorganized to capitalize on its natural features and size. The plan is organized around a large shelter that can accommodate two groups. A new playground adjacent to shelter would include poured in place rubberized surfacing and updated equipment.

New amenities include pickleball courts and a pathway system – two elements that ranked high on the community survey. New plantings will create comfort, shape spaces, and help to buffer park activities from the adjacent homes to the north. Since the park is surrounded on three sides by streets, a fence is proposed to help contain errant balls and provide parents peace of mind as young children explore the park.

The plan proposes that stone fences be integrated into the perimeter fence, park signage, and as a way to contain young children at the new playground.

NEW PARK PROFILE	
Use	Active
Category	Neighborhood
Size (acres)	1.7
Estimated Cost	\$1,575,439



LYTLE PARK

Lytle Park is envisioned to play an important role in Madison’s burgeoning music and performing arts scene. The smallest of the spaces studied in detail for the Parks Master Plan, Lytle nevertheless offers tremendous potential to become a desirable venue for performances.

The plan proposes that the existing gazebo be replaced with a small stage and shelter structure designed to host individual performers or small groups. By moving the performance space to the south end of the park, loading and unloading from the alley is accommodated, and the lawn is opened up for attendees to enjoy picnic-style seating.

The plan proposes that the west edge of the space be planted with columnar trees and a hedge to create a sense of separation from the adjacent parking lot. The large tree at the north end of the park will be retained to create a sense of enclosure and provide shade.

NEW PARK PROFILE	
Use	Passive
Category	Neighborhood
Size (acres)	1.5
Estimated Cost	\$430,389



WARREN R. RUCKER SPORTS COMPLEX

The plan for Rucker Park proposes a series of improvements aimed at enhancing the park’s opportunities to host youth sports tournaments. The proposed improvements include expanding the youth baseball and softball fields by about 25’ in order to create greater flexibility with base path layout. With this expansion comes a need for new lighting, and adjustments to the existing irrigation systems. It should be noted that the high school baseball field encroaches on the Lide White Memorial Boys and Girls Club property. An agreement exists between the City and the club that facilitates this layout. A similar agreement evidently exists with Development Services, Inc. that allows the location of batting cages on their property.

In this spirit, the plan assumes that expansion for fields 1 and 2 can occur on Development Services property (this affects the size of the field itself, but would also require the placement of large light poles on their land.) An important part of implementing the plan will be to engage Development Services early about this idea.

Overhead electric utilities that appear to be owned by Duke run along the east property line, immediately adjacent to fields 1 and 2. The planning team did not work from a survey in the development of the conceptual plan, so it is not clear whether an easement exists for these lines, but it is likely. Early discussions between the City and Duke should occur to understand any concerns and what limitations may be present.

In addition to playfields, Rucker Park features a skatepark and playground. Each of these facilities are expected to be updated in the near future and the plan reflects this. Other proposed improvements are aimed at enhancing the appearance, function and overall appeal of the park. The plan proposes that each of the parking lots serving the park be resurfaced, curbed and landscaped. Similarly, the North Gate Road entry is proposed to receive new pavement and curbs to create a better impression and entry experience. Three administration buildings currently serve the park, and these are proposed to receive upgrades and renovations. These improvements most likely include new roofing, interior and exterior paint, and new restroom fixtures and partitions.

The plan proposes the addition of trees in several areas to enhance views, create shade for spectators, and enhance the safety of baseball and softball players via the incorporation of “batter’s eye” plantings.

Finally, a 1-mile community trail is proposed that will add another recreational venue to the park. Like the baseball and softball field improvements, the implementation of the trail would require cooperative agreements between several different entities. If this could be accomplished, the trail would benefit all, and would show that the community's desire for more trails is being acted upon.

NEW PARK PROFILE	
Use	Active
Category	Outdoor Recreation Facility
Size (acres)	20
Estimated Cost	\$1,235,895



MILES RIDGE PARK

The proposed plan for Miles Ridge Park reveals an exciting opportunity for the City to provide a substantial recreational resource to not just the hundreds of families living within walking distance of the park, but to residents of Jefferson County.

Miles Ridge Park North could be a peaceful and ecologically rich place to enjoy nature. The plan proposes passive uses in this area that capitalize on the topography of the site, and the opportunity to create large meadows. The meadows would support pollinators and create habitat for birds and other fauna. Paths wind throughout the park, and lead to the top of a small hill at the east end. Anyone making their way to this special spot will be rewarded with commanding views of the park and will enjoy a respite from life’s pressures.

Miles Ridge Park South might be thought of as “downtown” Miles Ridge Park. Here, more active programming is envisioned. A large shelter with a hearth and restrooms serves as a gateway into the park. A series of venues is then organized around the shelter, including a spray ground, destination playground, pickleball courts, and picnic shelter area. Manicured lawns offer opportunities for unstructured play. Meadows frame those lawns, and tie the south park aesthetically and ecologically to the north park. A proposed trail system engages all of the park’s amenities, and would connect the park to the neighborhoods to the south.

This is an exciting and bold vision for this former landfill site, and it is scalable. The north and south portions of the park can be implemented independently, and with each half of the park, development can further be broken into several smaller phases.

NEW PARK PROFILE	
Use	Active/Passive
Category	Community
Size (acres)	
Estimated Cost (North)	\$1,831,231
Estimated Cost (South)	\$6,410,515



# PRIORITIES

<i>Year</i>	<i>Site</i>	<i>Action</i>	<i>Cost Estimate</i>	<i>Potential Source of Funds</i>
2022	All	Increase programs to 20 active programs, including non-sports programs and adult programming		NRO Budget
2022	All	Increase engagement of Park Board		N/A - No funds required
2022	All	Hire additional staff as needed to address upgraded maintenance & landscaping plans		General / NRO Budget
2022	Sunrise Golf Course	Promote Sunrise Golf Course website and push online registrations		General Budget
2022	Sunrise Golf Course	Improve financial solvency		General / NRO Budget
2022	Madison Camp Ground	Install new bath house		General Budget, Revenue Funds, Bond
2022	Jaycee/Welch Park, Gaines Park, Oak Hill Park, Playground for All Children	Upgrade Neighborhood Parks	\$4,500,000	Bond, Private Investment, General Budget, Grant
2022	Crystal Beach Pool	Complete major renovation begun in 2021		General Budget / Grant Funding
2022	Miles Ridge Park	Initiate Phase 1 of planned improvements	\$3,000,000	Bond, Private Investment, Grant
2023	Senior Center	Investigate alternative locations (single level with multi-use space large enough to accommodate dances)		General Budget
2023	Laykos K9 Riverfront Park, Lorenz Park, Lytle Park, Skate Park	Upgrade Neighborhood Parks		Bond, Private Investment, General Budget, Grant
2023	Rucker Sports Complex	Initiate Phase 1 of planned improvements	\$310,000	NRO Budget, Bond
2023	Crystal Beach Pool	Improve financial solvency		General / NRO Budget
2023	Miles Ridge Park	Initiate Phase 2 of planned improvements	\$3,000,000	Bond, Private Investment, Grant

<i><b>Year</b></i>	<i><b>Site</b></i>	<i><b>Action</b></i>	<i><b>Cost Estimate</b></i>	<i><b>Potential Source of Funds</b></i>
<b>2024</b>	Fireman's Park, John Paul Park, Kiwanis Park	Upgrade Neighborhood Parks		General Budget / Grant
<b>2024</b>	Bicentennial Park	Upgrade Community Park		Bond / Grant
<b>2024</b>	Rucker Sports Complex	Improve financial solvency		NRO Budget
<b>2024</b>	Miles Ridge Park	Initiate Phase 3 of planned improvements	\$3,000,000	Bond, Private Investment, Grant
<b>2024</b>	Rucker Sports Complex	Initiate Phase 2 of planned improvements	\$310,000	NRO Budget / Bond
<b>2025</b>	Johnson Lake Park, Lamplighter Park, Pearl Park	Upgrade Neighborhood Parks		General Budget, Grant
<b>2025</b>	Brown Gym	Upgrade Indoor Recreation Facility		Grant, Bond
<b>2025</b>	Madison Campground	Improve financial solvency		NRO Budget
<b>2025</b>	Miles Ridge Park	Initiate Phase 4 of planned improvements	\$3,000,000	Bond, Private Investment, General Budget, Grant
<b>2025</b>	Rucker Sports Complex	Initiate Phase 3 of planned improvements	\$310,000	NRO Budget / Bond
<b>2026</b>	Hargan-Mathews Park, Madison Sport Court, Stucker Tennis Courts	Upgrade Neighborhood Parks		General Budget / Grant
<b>2026</b>	Rucker Sports Complex	Initiate Phase 4 of planned improvements	\$310,000	NRO Budget / Bond
<b>2026</b>	Miles Ridge Park	Initiate Phase 5 of planned improvements	\$3,000,000	Bond, Private Investment, General Budget, Grant

# STRATEGIC ACTION SCHEDULE

Park Action Items	Park Size	2022				2023				2024				2025				2026			
		Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4
<b>Bicentennial Park</b>	4																				
1. Develop Plan for enhancements																					
2. Design and Bid Enhancements																					
3. Implement planned enhancements																					
<b>Broadway Fountain</b>	1.5																				
1. Design and Bid Enhancements																					
2. Implement planned enhancements																					
<b>Brown Gym</b>	1.5																				
1. Implement planned ADA compliance measures																					
<b>Crystal Beach</b>	3																				
1. Complete planned enhancements																					
<b>Damon L Welch Park</b>	2																				
1. Develop master Plan	(complete)																				
2. Design and Bid Enhancements																					
3. Implement planned enhancements																					
<b>Dr. William Stucker Tennis Courts</b>	1.5																				
1. No action planned																					
<b>Fireman's Park</b>	1																				
1. Design and Bid Enhancements																					
2. Implement planned enhancements																					
<b>Gaines Park</b>	1.5																				
1. Develop master plan	(complete)																				
2. Design and Bid planned enhancements																					
3. Implement planned enhancements																					
<b>Hargan-Mathews Park</b>	1.5																				
1. No action planned																					
<b>John Paul Park</b>	6																				
1. Develop master plan																					
2. Design and Bid Enhancements																					
3. Implement planned enhancements																					
<b>Johnson Lake Park</b>	13																				
1. No action planned																					
<b>Kiwanis Park</b>	2																				
1. No action planned																					



Park Action Items		Park Size	2022				2023				2024				2025				2026			
			Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4
<b>Senior Center</b>	0.14																					
1. Develop master plan																						
2. Design and Bid Enhancements																						
3. Implement planned enhancements																						
<b>Sunrise Golf Course</b>	160																					
1. Design and Bid enhancements																						
2. Implement planned enhancements																						
<b>Warren R. Rucker Sports Complex</b>	20 (complete)																					
1. Develop Master Plan																						
2. Design and Bid Enhancements (Phase 1)																						
3. Implement planned enhancements (Phase 1)																						
4. Design and Bid Enhancements (Phase 2)																						
5. Implement planned enhancements (Phase 2)																						
4. Design and Bid Enhancements (Phase 3)																						
5. Implement planned enhancements (Phase 3)																						
6. Design and Bid Enhancements (Phase 4)																						
7. Implement planned enhancements (Phase 4)																						
<b>Miles Ridge Park</b>	60 (complete)																					
1. Develop Master Plan																						
2. Design and Bid Enhancements (Phase 1)																						
3. Implement planned enhancements (Phase 1)																						
4. Design and Bid Enhancements (Phase 2)																						
5. Implement planned enhancements (Phase 2)																						
6. Design and Bid Enhancements (Phase 3)																						
7. Implement planned enhancements (Phase 3)																						
8. Design and Bid Enhancements (Phase 4)																						
9. Implement planned enhancements (Phase 4)																						
8. Design and Bid Enhancements (Phase 5)																						
9. Implement planned enhancements (Phase 5)																						
<b>Yunker Park</b>	0.3																					
1. No action planned																						

## MADISON PARKS FULL LISTING

<i><b>Park</b></i>	<i><b>Street Address</b></i>	<i><b>City</b></i>	<i><b>State</b></i>	<i><b>Zip</b></i>	<i><b>Size (acres)</b></i>	<i><b>Type</b></i>
<i><b>Bicentennial Park</b></i>	100+ West Street	Madison	IN	47250	4	Community
<i><b>Broadway Fountain</b></i>	North of Main Street on Broadway	Madison	IN	47250	1.5	Community
<i><b>Brown Gym</b></i>	120 Broadway	Madison	IN	47250	1.5	Indoor Recreation Facility
<i><b>Crystal Beach</b></i>	404 W. Vaughn Drive	Madison	IN	47250	3	Outdoor Recreation Facility
<i><b>Damon L. Welch Park</b></i>	617 E. Vaughn Drive	Madison	IN	47250	2	Neighborhood
<i><b>Dr. William Stucker Tennis Courts</b></i>	1613 Michigan Road	Madison	IN	47250	1.5	Outdoor Recreation Facility
<i><b>Fireman's Park</b></i>	111 Jefferson Street	Madison	IN	47250	1	Neighborhood
<i><b>Gaines Park</b></i>	625 Broadway Street	Madison	IN	47250	1.5	Neighborhood
<i><b>Hargan-Matthews Park</b></i>	101 E. Vaughn Drive	Madison	IN	47250	1.5	Playlot
<i><b>John Paul Park</b></i>	500 W. Third Street	Madison	IN	47250	6	Community
<i><b>Johnson Lake Park</b></i>	1950+ Cragmont Street	Madison	IN	47250	13	Community
<i><b>Kiwanis Park</b></i>	302 W. Vaughn Drive	Madison	IN	47250	2	Outdoor Recreation Facility
<i><b>Lamplighter Park</b></i>	201 W. Vaughn Drive	Madison	IN	47250	2	Community
<i><b>Laykos K9 Riverfront Park</b></i>	100+ Mill Street	Madison	IN	47250	1	Outdoor Recreation Facility
<i><b>Lorenz Park</b></i>	933 East Street	Madison	IN	47250	2	Neighborhood
<i><b>Lytle Park</b></i>	425 West Street	Madison	IN	47250	1.5	Neighborhood
<i><b>Madison Campground</b></i>	1000 E. Vaughn Drive	Madison	IN	47250	4	Outdoor Recreation Facility
<i><b>Madison Sport Court</b></i>	1253 W. Main Street	Madison	IN	47250	2.4	Outdoor Recreation Facility
<i><b>Oak Hill Park</b></i>	2700 Basswood Drive	Madison	IN	47250	1	Neighborhood
<i><b>Pearl Park</b></i>	714+ West Street	Madison	IN	47250	1	Neighborhood
<i><b>Playground for All Children</b></i>	600+ North Gate Road	Madison	IN	47250	1	Playlot
<i><b>Renard R. Keal Memorial B3 Skate Park</b></i>	500+ North Gate Road	Madison	IN	47250	0.3	Outdoor Recreation Facility
<i><b>Riverfront</b></i>	Vaughn Drive	Madison	IN	47250	4.78	Open Space
<i><b>Senior Center</b></i>	208 W. Main Street	Madison	IN	47250	0.14	Indoor Recreation Facility
<i><b>Sunrise Golf Course</b></i>	2100+ Michigan Road	Madison	IN	47250	160	Golf Course
<i><b>Warren R. Rucker Sports Complex</b></i>	811 Green Road	Madison	IN	47250	20	Outdoor Recreation Facility
<i><b>Yunker Park</b></i>	200+ W. Sixth Street	Madison	IN	47250	0.3	Open Space

# ACCESSIBILITY COMPLIANCE CERTIFICATE



**MADISON**  
*Indiana*

**ASSURANCE OF ACCESSIBILITY COMPLIANCE WITH: ARCHITECTURAL BARRIERS  
ACT of 1968 (As Amended); SECTION 504 OF THE REHABILITATION ACT OF 1973 (As  
Amended); AND TITLE II OF THE AMERICANS WITH DISABILITIES ACT OF 1990 (As  
Amended)**

The City of Madison, Indiana (Applicant) has read the guidelines for compliance with the Architectural Barriers Act of 1968 (As Amended); Section 504 of the Rehabilitation Act of 1973 (As Amended); and Title II of the Americans with Disabilities Act of 1990 (As Amended) and will comply with the applicable requirements of these Acts.

SIGNATURE

*Bob Courtney*

City of Madison Mayor

(City of Madison Mayor's printed name)

SIGNATURE

*Kathleen M. Rempel*

*Kathleen M. Rempel*

(City of Madison Clerk Treasurer)

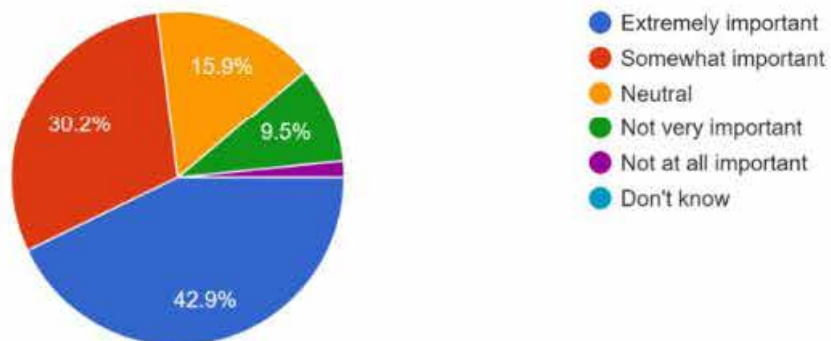
DATE

*4/7/2022*

# Madison City Parks Department Survey Results

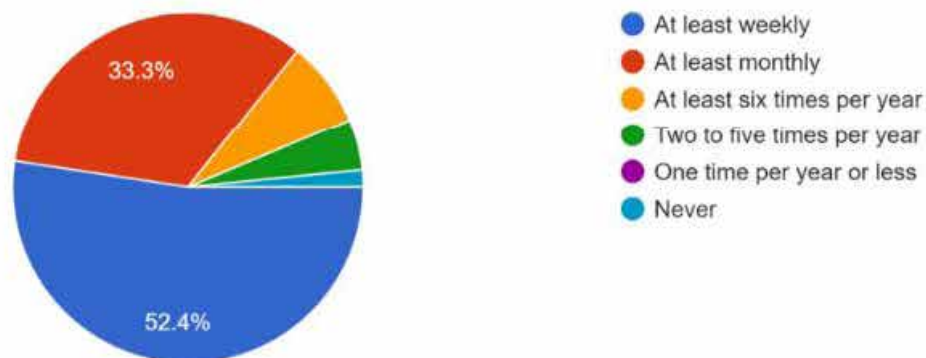
How important is it to you to have park facilities and activities within walking distance of your home?

63 responses



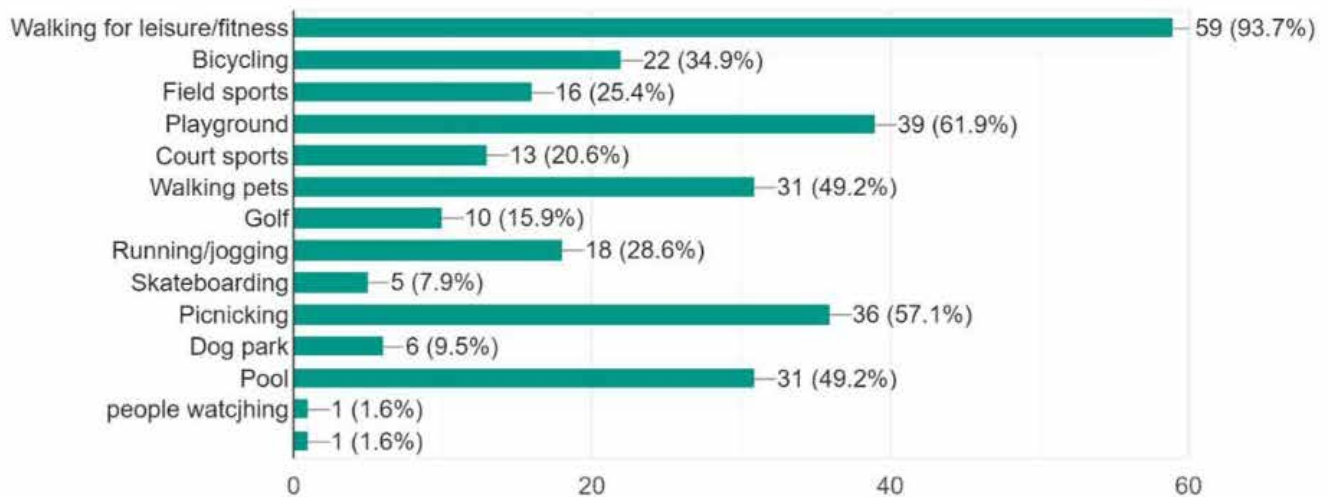
How often do you use the City of Madison's parks or trail system?

63 responses

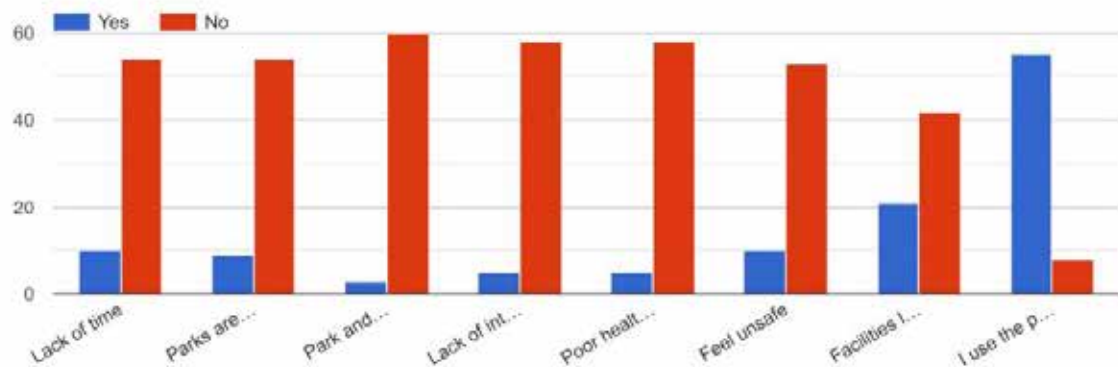


Which of the following recreation activities have you participated in the last year? (Check all that apply)

63 responses

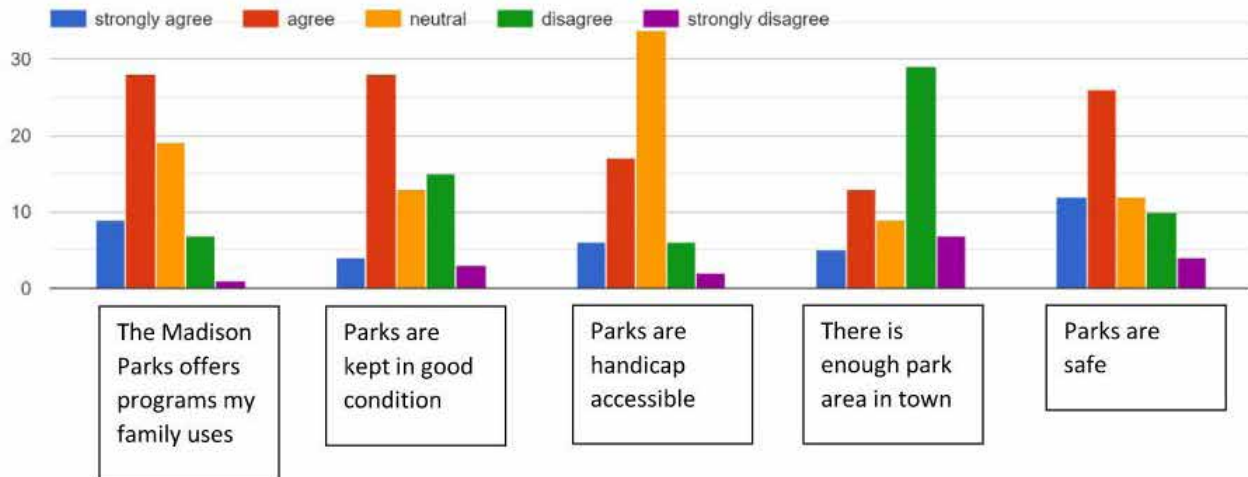


If you do not frequent any of the City of Madison parks, check the answer(s) that best explain the reason(s) why.



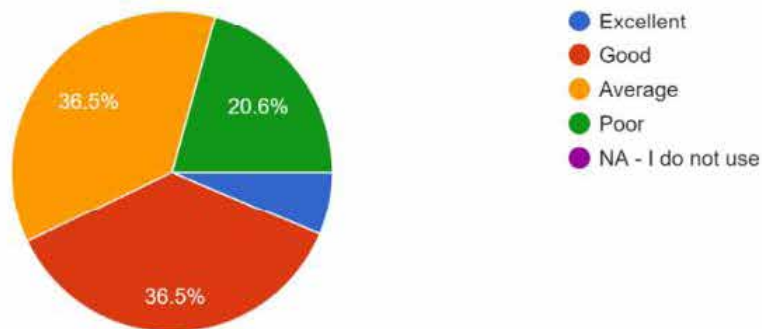
1. Lack of time
2. Parks are too far away
3. Park and equipment is not handicap accessible
4. Lack of interest
5. Poor health/mobility
6. Feel unsafe
7. Facilities lack desired activities
8. I use the parks

Rate the following statements in terms of the City of Madison park facilities: (strongly agree, agree, neutral, disagree, strongly disagree)



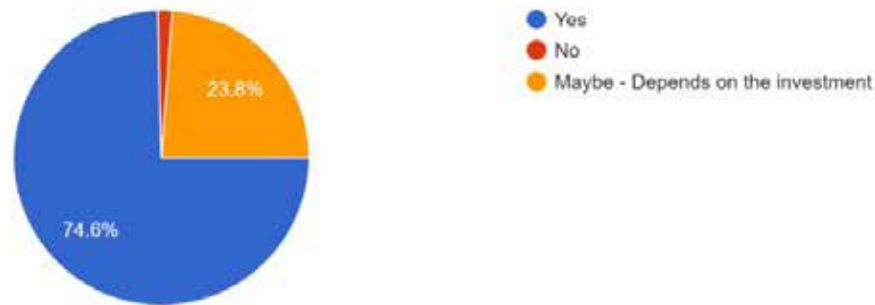
How would you rate the physical condition of Madison's parks and facilities?

63 responses

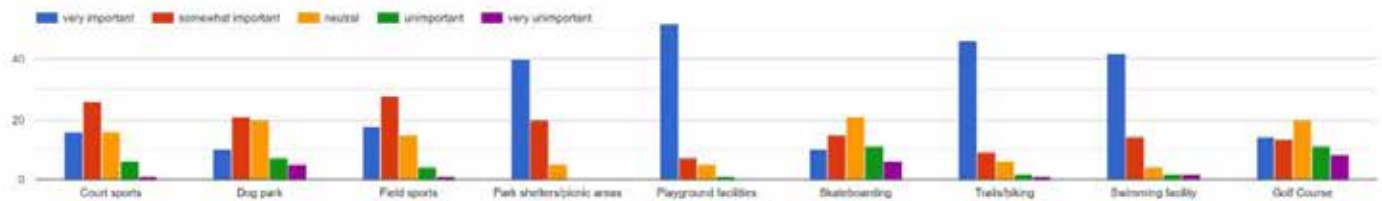


## Would you like Madison to invest more money in the parks?

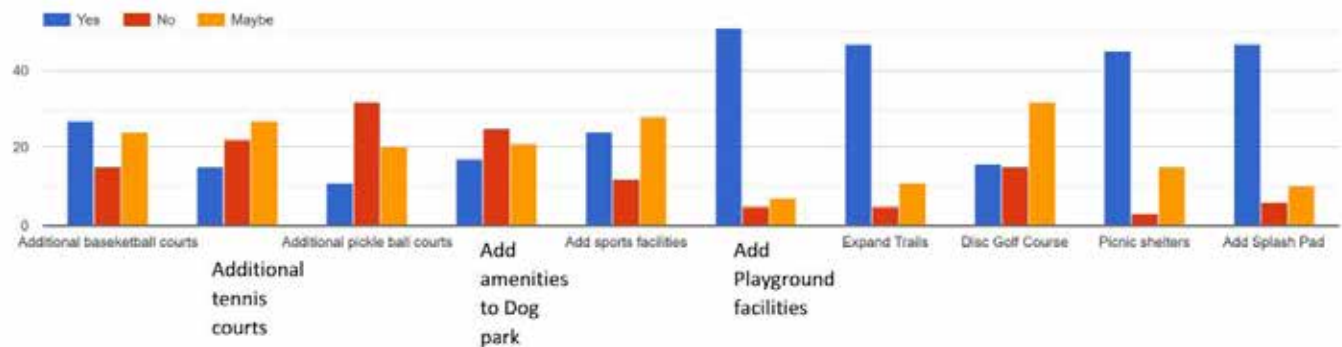
63 responses



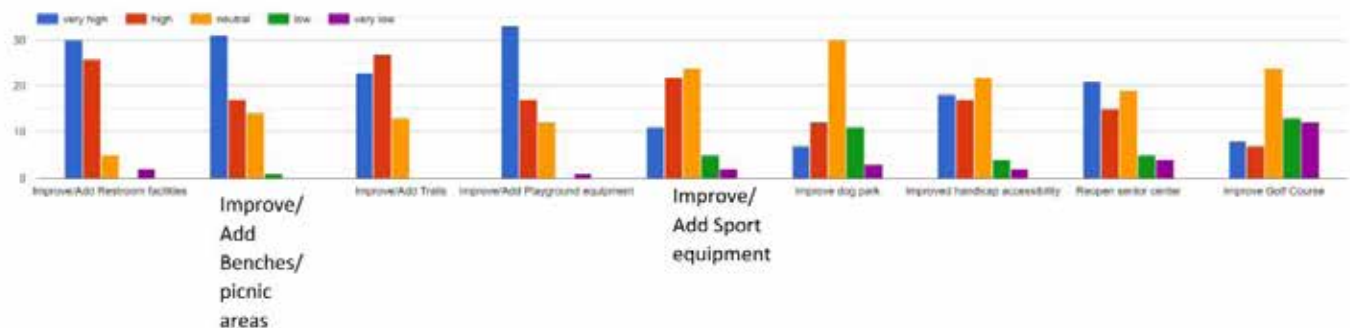
How important is it to your household that the Madison Parks and Recreation department provide the following: (very important, somewhat important, neutral, unimportant, very unimportant)



I would like to see the Madison Parks and Recreation Department ADD the following things:

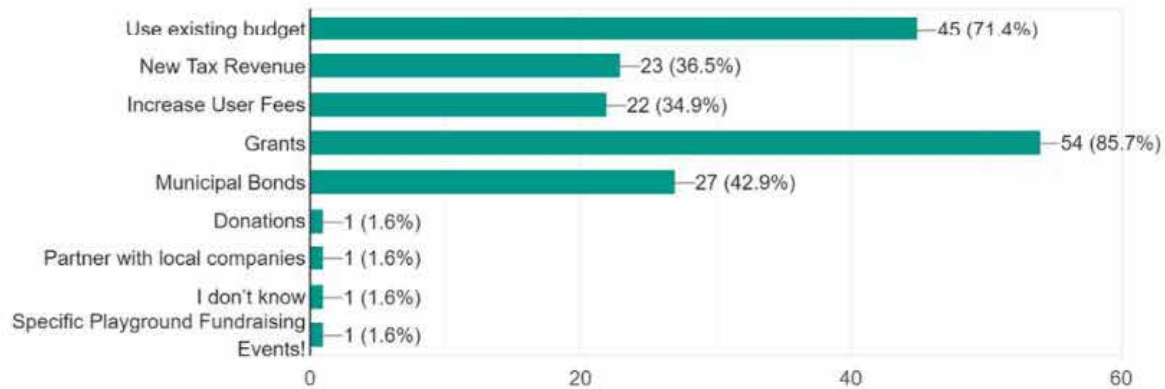


What priority are the following improvements to existing parks: (very high, high, neutral, low, very low)



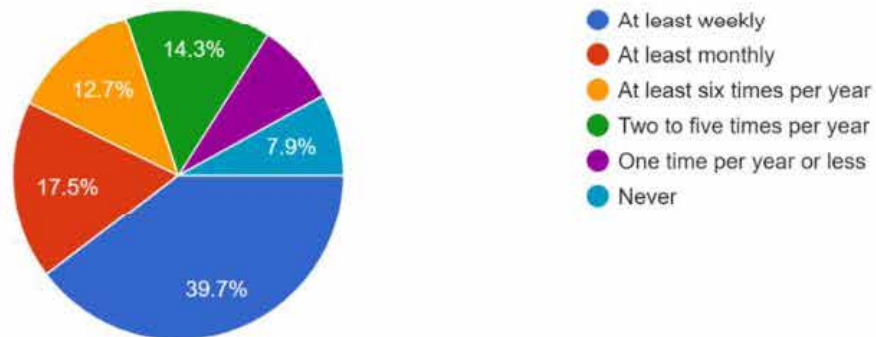
What funding source(s) would you agree should be used to pay for continued operating/maintenance costs and to pay for new ame...e Madison park facilities? (Check all that apply)

63 responses



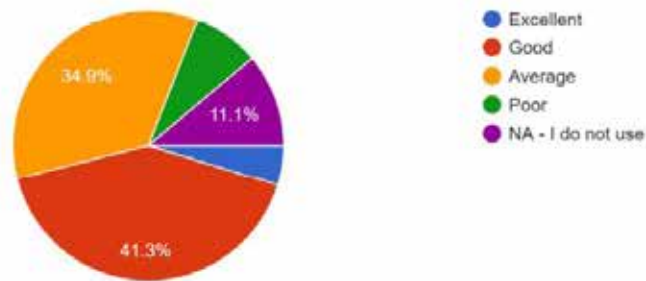
How often do you use the City of Madison's park programs or activities?

63 responses

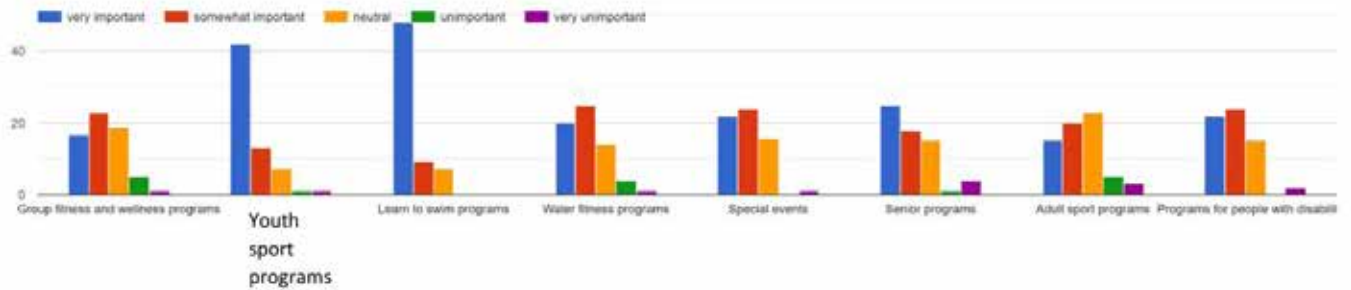


# How would you rate the City of Madison's park programs or activities?

63 responses



How important is it to your household Madison Parks and Recreation department provide the following programs; (very important, somewhat important, neutral, unimportant, very unimportant)



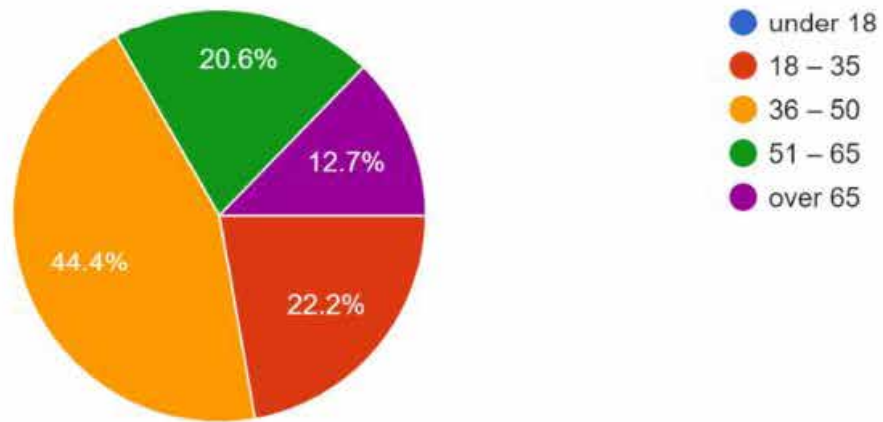
## If I could change one thing about the Madison Parks, it would be: (write answer)45 responses

- Lack of restroom facilities and up to date maintenance.
- Growth
- I would like to see the proposed park in Georgetown completed. There are not much in the way of parks or activities for the people of Walnut Street, and theres definitely not much of anything celebrating Black History in Madison; even though our city is full of it. Also, the current parking lot and fence is a total eyesore in an area that is already struggling.
- Disc golf
- More picnic tables
- Definitely add a splash park - it's been long needed here
- HIGH SECURITY
- Update the complex, take the grass off the fields & improve restrooms also add basketball courts at complex and add and or improve the ones downtown to match with Lydia where the kids keep getting run off.
- Improve and add new playgrounds with shelter to get out of the sun or rain
- Add more swings, a water area, and I love the idea of more trails. The water area and trails will bring more tourism.
- Safety of Crystal Beach
- More sporting fields and better up keep with what we have already.
- Take over the youth soccer program
- more police patrols, run out tje druggies
- Make the golf course pay for itself. They siphon money from other activities including maintenance for all parks.
- Connect the trails asking the hilltop
- Additional and upgraded playground equipment.
- Add a splash pad. That would be super!
- Update
- A gate needs to be put up at the new playground on Vaughn Drive. It is VERY unsafe with the parents area being on the opposite side as the entrance with no gate. It would be very easy for a young child to run out right into the road given the close proximity.
- One thing is difficult - my husband is a pickle baller so he'd say more hours added to the Brown gym for working folks . I'd say add more to Bicentennial Park, we are trying to become music city and there are many items that could be added here to engage the public ( look into Smale Park in Cincinnati) The piano [img alt="A small icon of a piano keyboard." data-bbox="135 503 148 513"/> is so fun for all ages !
- Indoor pool
- Investment in existing and new parks
- Create more historical connections for people to interact with the history of Madison in our parks, such as the Black community's history in Gaines Park and the proposed Georgetown Park on Walnut Street, along with more land acknowledgments like the one in John Paul Park about the indigenous people who were here originally.
- I would love to see a new (or newly renovated) playground park in uptown Madison.

- Make the 2021 swimming pool attendance fees, affordable for everyone. The price increase, for 2021, is way out of line. Many children and adults will miss out because of the exorbitant fee increase. Public swimming pools offer a public service, they are not a money maker, never have been and never will be.
- Fill holes in offerings ( splash pad and disk golf are 2 top of mind, also hilltop only park very worn out.
- Handicapped accessibility and golf cart use
- Add a gate to the main playground downtown, I have a one year old and he constantly wants to go out the entrance. It would be safer to have a gate, especially since there is traffic there.
- To invest in gains park we need a new playground that would be so nice for the neighborhood it's been years please think about that please the kids in the neighbourhood would just live that thank you
- Restrooms and benches
- It would be really nice to have perpendicular floating docks instead of a horizontal dock. Perpendicular docks allow one to launch and recover their boats without getting in the water when they are by themselves or shorthanded.
- A better facility for the dog park. It doesn't drain well and is often very muddy. I realize that you can't do much about the weather, but maybe another/second facility that's not in the flood plain. It would be lovely to have a bathroom facility nearby as well. It also doesn't seem to have the grass cut as often as some of the other parks. Tall grass makes clean up harder.
- Improvement to hilltop Playground for all Children
- Programming... not just sports
- I'm not sure. More water play for the kids!
- Improve existing facilities!
- Add splash pad
- Safer playgrounds!!!! Gates on the front of River Park Playground! Clean the Playgrounds!
- More and better playgrounds as well as better maintained and a splash park
- the communication and announcement of activities .
- The skate park by the sport complex, add bathrooms and splash pad new equipment
- More hiking trails
- Well, actually two things. 1) There is a critical need for a year-round aquatics facility for all ages. 2) The trail system needs a ton of work. Both elements are way behind other communities.
- I think a splash pad for kids would be amazing, also adding a restroom near the bridge.

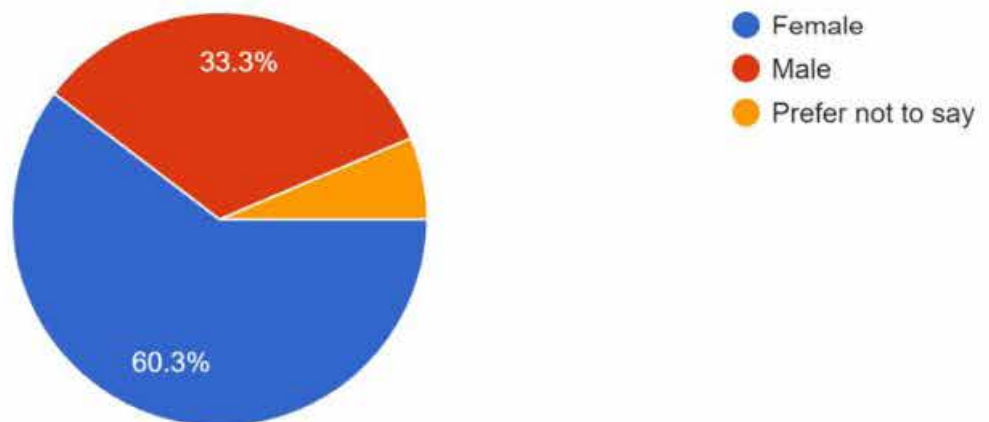
### What is our approximate age?

63 responses



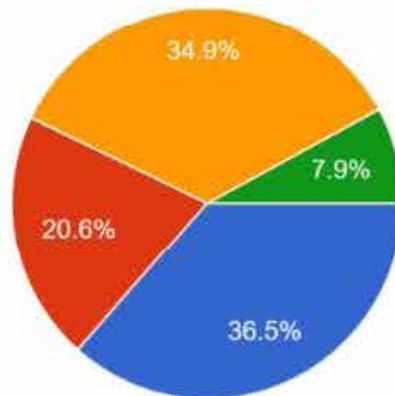
### What is your gender?

63 responses



### # of children in your household?

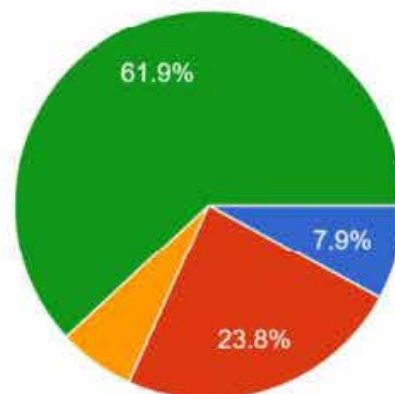
63 responses



- None
- one child
- two or three children
- four or more

### What is your employment status?

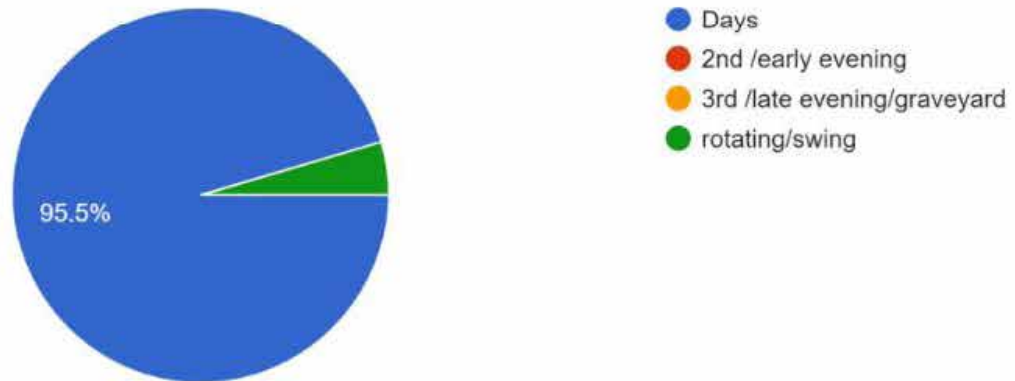
63 responses



- unemployed
- retired
- employed part time
- employed full time

If you are employed, List your shift.

44 responses

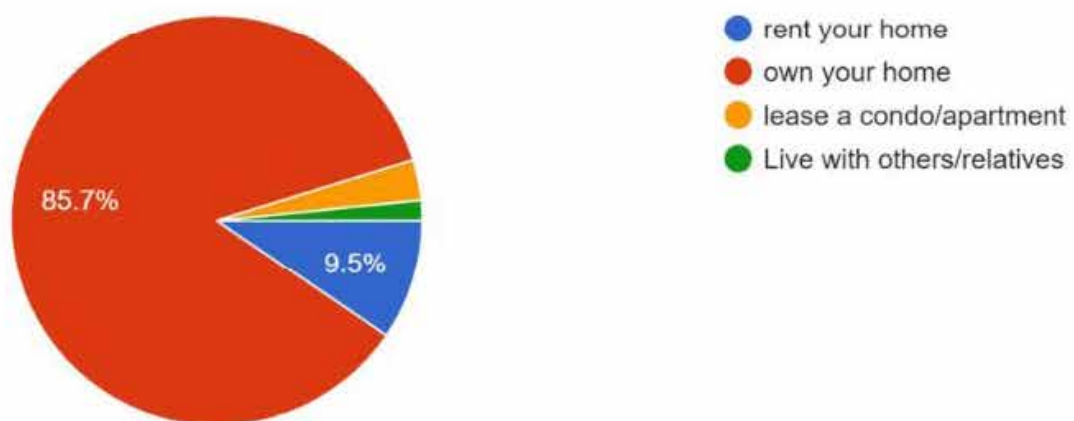


Where do you live?

63 responses



Do you?  
63 responses



**CITY OF MADISON  
DEPARTMENT OF PARKS AND RECREATION**

101 W. Main Street  
Madison, IN 47250

***Phone***

(812) 265-8308

***Website***

[www.madison-in.gov](http://www.madison-in.gov)