



City Council Agenda

MEETING DATE: Tuesday, October 21, 2025, at 5:30 PM

MEETING PLACE: City Hall, Council Chambers 101 W. Main Street, Madison, IN 47250

LIVE STREAM LINK: www.youtube.com/@CityofMadisonIndianaGovernment

- A. Lord's Prayer/Pledge of Allegiance
- B. Calling of roll & notice of absentees
- C. Reading, approving, correcting, or disposing of minutes from prior meeting
- D. Presentation of petitions, memorials, remonstrance's, introduction of motions and guests
- E. Resolution or Bills
- F. Reports, recommendations, other business from standing/select committees of the city council
- G. Reports of city officials
- H. Bills on second reading
 - Ordinance 2025-17C: Budget Notice of Appropriations and Tax Rates for 2026 (*proposed budget for 2026*) Sponsor Council for all 2026 Budget Matters
 - Ordinance 2025-18: Additional Appropriations (*between various funds*) Sponsor C. Krebs
- I. Miscellaneous
- J. Public comments (per sign-up sheet)
- K. Mayor's comments
- L. Next Council Meeting: **Tuesday, November 4, 2025**, at 5:30 PM at City Hall, Council Chambers
- M. Motion to adjourn

City of Madison acknowledges its responsibility to comply with the Americans with Disabilities Act of 1990. To assist individuals with disabilities who require special services (i.e. sign interpretative services, alternative audio/visual devices, etc.) for participation in or access to City sponsored public programs, services and/or meetings, the City requests that individuals make requests for these services forty-eight (48) hours ahead of the scheduled program, service and/or meeting. To plan, contact ADA Coordinator at 812-265-8300.



MADISON *Indiana*

Common Council Minutes

MEETING DATE: Tuesday, October 7, 2025, at 5:30 PM

MEETING PLACE: City Hall, 101 W. Main Street, Madison, IN 47250

The Common Council of the City of Madison, Indiana, met in regular session at 5:30 P.M. at City Hall, 101 W. Main Street, Madison, IN 47250.

Mayor Bob Courtney opened the meeting with the Lord's Prayer, followed by the Pledge of Allegiance to the Flag.

Present: Thevenow, Krebs, Dattilo, Schafer, Storm, and Bartlett were present. Wilber was absent (6-1).

Minutes: Bartlett moved to approve the minutes of the September 16, 2025, regular meeting, seconded by Dattilo. All in favor, motion carried (6-0).

Presentation of petitions, memorials, remonstrances, introduction of motion & guests: Proclamation

Recognizing Code Enforcement Month: Mayor Bob G. Courtney presented a proclamation recognizing National Code Compliance Month to Building Inspector Bryan Shaw and Code Enforcement Officer Duey O'Neal. The proclamation highlights the vital role of code enforcement officers in protecting the health, safety, and welfare of residents by enforcing local zoning, environmental, and safety codes. It acknowledges the often unrecognized but essential work they perform to improve living conditions, maintain property values, and enhance the community's overall appearance. Since the creation of Madison's Code Enforcement position in 2022, more than 1,450 nuisance and unsafe structure cases have been addressed, including 371 opened and 227 closed in 2025. The City also adopted a new ordinance this year targeting vacant and abandoned structures. Mayor Courtney expressed the City's appreciation for the dedication and service of Duey O'Neal and Bryan Shaw in keeping Madison a clean, safe, and beautiful place to live and work.

Resolutions or Bills: Resolution 2025-14C: Fund Transfer: *(between various funds)* Due to changes since the adoption of the 2025 annual budget, a transfer of funds within existing appropriations is necessary. The transfer does not increase the overall 2025 budget. A total of \$17,500 is being moved from PPD Associate Planner (Appropriation #1101 010 115) to CC Professional (Appropriation #1101 003 311) to realign budgeted funds with current needs. **Motion:** Bartlett moved to approve Resolution 2025-14C, seconded by Schafer. All in favor, resolution passes (6-0). **Roll Call Vote:** Thevenow – Y, Krebs – Y, Dattilo – Y, Schafer – Y, Storm – Y, Bartlett – Y. All in favor, resolution passes (6-0).

Resolution 2025-15C: Appropriations Transfer: *(between various funds)* Due to changes since the adoption of the 2025 annual budget, it is necessary to transfer certain funds within their original appropriations without increasing the overall budget. The transfers include moving \$500 from PPD Associate Planner (1101 010 115) to PPD Subs & Dues (1101 010 394); \$30,000 from Sunrise NRO FT Labor (2212 028 111) to Sunrise NRO Seasonal Employees (2212 028 009); \$2,125.60 from CO TAX Insurance (2209 230 162) to CO TAX Materials (2209 230 231); \$500 from Campground NRO Tree Planting (2215 028 432) to Campground Misc. (2215 028 245); and \$500 from Campground NRO Janitorial (2215 028 103) to Campground Misc. (2215 028 245). **Motion:** Bartlett moved to approve Resolution 2025-15C, seconded by Schafer. **Roll Call Vote:** Thevenow – Y, Krebs – Y, Dattilo – Y, Schafer – Y, Storm – Y, Bartlett – Y. All in favor, resolution passes (6-0).

Ordinance 2025-17C: Budget Notice of Appropriations and Tax Rates for 2026: *(proposed budget for 2026).*

Ordinance 2025-18: Additional Appropriations: *(between various funds)* The City of Madison Common Council determined that additional appropriations are necessary for the 2025 calendar year beyond what was set in the originally adopted budget. In accordance with Indiana Code 6-1.1 and proper public notice requirements, a hearing was held on October 7, 2025, to review and consider these proposed additional appropriations. As a result, the Council resolved to approve additional funding allocations from various city funds, including the General Fund, Sunrise Golf Course NRO, Rucker NRO, CO Tax, Crystal Beach NRO, Airport NRO, and PPD Nuisance Abatement Fund, to cover specific departmental and operational needs. These appropriations are supported by existing fund surpluses and revenues, ensuring compliance with all applicable state laws.

Recess Regular Council Meetings – *A sign-in sheet was provided for those in attendance.*

Call to Order Public Hearing: Ordinance 2025-17C 2026 Notice to Taxpayers: Mayor Courtney provided a brief overview of the proposed 2026 budget for both the public hearing and the City Council. He noted that extensive discussions have taken place in preparation for the budget, particularly in light of recent legislative changes that will significantly alter the calculation of property taxes in the coming years. He also referenced the implementation of SEA 1, a process expected to span approximately five years. A full recording of the Mayor's remarks and presentation is available on the City of Madison YouTube channel. The ordinance will move on to a second reading.

Adjourn Public Hearing

Call to Order Public Hearing: Ordinance 2025-18: Additional Appropriations. Councilmembers Krebs, Schafer, and Thevenow asked some questions to clarify certain lines and appropriations, and what they actually entail. Brent Spry, Airport Director, answered questions regarding the airport appropriations. **Motion:** Storm moved to suspend the rules and move to second reading, seconded by Bartlett. Motion fails (4-2). Thevenow expressed that he had not had sufficient time to thoroughly review the ordinance and therefore did not feel comfortable voting on it at this time. Dattilo shared the same sentiment. The ordinance will move on to a second reading.

Adjourn Public Hearing

Reconvene Regular Council Meeting: Ordinance 2025-19: Fixing Salaries of Appointed Officers and Employees for 2026: Mindy McGee, Director of Finance, informed the council that the information presented remains unchanged from what was reviewed during the budget workshops previously attended by council members. The ordinance will move on to a second reading.

Ordinance 2025-20: Fixing Salaries of Elected Officials for 2026: Mindy McGee, Director of Finance, informed the council that the information presented remains unchanged from what was reviewed during the budget workshops previously attended by council members. The ordinance will move on to a second reading.

Reports, recommendations, and other business from standing/select committees of City Council: Mayor Courtney stated that the select committee he appointed to review the two proposed amendments discussed at the previous meeting convened last week and has recommended forwarding an amendment to the City Council for consideration regarding Ordinance 2025-16.

Report of city officials: None.

Bills on second reading: Ordinance 2025-16: Amendment of Zoning Map and Schedule of District Regulations – Sponsor Wilber & Dattilo: Councilmember Schafer spoke and mentioned that, as the Mayor previously stated, the select committee met last week, reviewed the proposed amendments, and discussed the merits of each, and came to a consensus on what the amendment should be. **Motion:** Schafer moved that the ordinance shall be

amended as presented in the council packets, seconded by Dattilo. **Roll Call Vote:** Thevenow – Y, Krebs – Y, Dattilo – Y, Schafer – Y, Storm – Y, Bartlett – Y. All in favor, motion passes (6-0).

Public comment re. Ordinance 2025-16 as amended: A full recording of the meeting, including all public comments, is available on the City of Madison YouTube channel. Several members of the public signed up to speak, sharing their perspectives both in support of and in opposition to Ordinance 2025-16. For reference, a complete list of speakers is on file in the Clerk-Treasurer’s Office as part of the official meeting minutes. Mayor Courtney shared brief remarks expressing his wish for greater local investment in the community and noted that many recent developments have relied on leveraging grant funding to move forward.

Councilmember Thevenow presented an amendment to the already amended ordinance to have all uses listed as permitted use on Exhibit C as amended, the official schedule of district regulations shall be changed to conditional use, and all restrictions for permitted use in section 6.31b, as amended, shall become restrictions for conditional use. **Motion:** Thevenow moved to amend the ordinance to reflect his proposed amendments. Motion dies for lack of a second.

Councilmembers Thevenow, Storm, Schafer, Bartlett, and Dattilo each provided statements to explain to the public and fellow council members the opinions, reasoning, and considerations behind their decisions on Ordinance 2025-16. A full recording of these statements is available on the City of Madison YouTube channel.

Roll Call Vote re. Ordinance 2025-16 as amended: Roll Call Vote: Thevenow – N, Krebs – N, Dattilo – Y, Schafer – Y, Storm – Y, Bartlett – Y. Majority rules, ordinance passes (4-2).

Public comment (per sign-up sheet): None.

Mayor’s comments: The mayor invited the council and the public to view yesterday's BPW meeting, where there was a very good update provided regarding the Main Street project, prepared by Mindy McGee, Director of Finance. There was also a proposal that was approved to streamline the city's event safety plan.

The next regular meeting will be Tuesday, October 21, 2025, @ 5:30 pm.

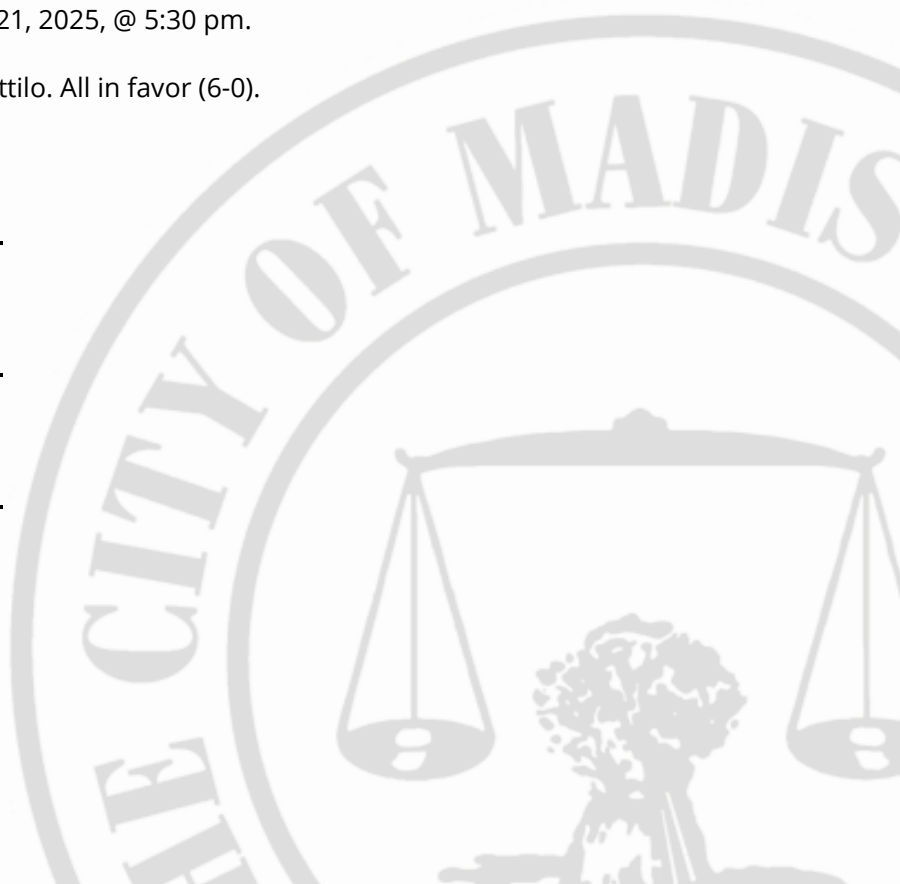
Adjourn: Krebs moved to adjourn, seconded by Dattilo. All in favor (6-0).

Attested:

Mayor

President Pro Tempore

Shirley Rynearson, Clerk-Treasurer



ORDINANCE OR RESOLUTION FOR APPROPRIATIONS AND TAX RATES

State Form 55865 (7-15)
Approved by the State Board of Accounts, 2015
Prescribed by the Department of Local Government Finance

Budget Form No. 4
Generated 10/3/2025 9:09:45 AM

Ordinance / Resolution Number: 2025-17C

Be it ordained/resolved by the **Madison Civil City** that for the expenses of **MADISON CIVIL CITY** for the year ending December 31, **2026** the sums herein specified are hereby appropriated and ordered set apart out of the several funds herein named and for the purposes herein specified, subject to the laws governing the same. Such sums herein appropriated shall be held to include all expenditures authorized to be made during the year, unless otherwise expressly stipulated and provided for by law. In addition, for the purposes of raising revenue to meet the necessary expenses of **MADISON CIVIL CITY**, the property tax levies and property tax rates as herein specified are included herein. Budget Form 4-B for all funds must be completed and submitted in the manner prescribed by the Department of Local Government Finance.

This ordinance/resolution shall be in full force and effect from and after its passage and approval by the **Madison Civil City**.

Name of Adopting Entity / Fiscal Body	Type of Adopting Entity / Fiscal Body	Date of Adoption
Madison Civil City	Common Council and Mayor	10/21/2025

Funds				
Fund Code	Fund Name	Adopted Budget	Adopted Tax Levy	Adopted Tax Rate
0005	CASINO/RIVERBOAT	\$70,000	\$0	0.0000
0101	GENERAL	\$7,276,013	\$9,426,934	1.2065
0180	DEBT SERVICE	\$205,125	\$250,000	0.0320
0205	COUNTY WHEEL TAX	\$280,000	\$0	0.0000
0254	LOCAL INCOME TAX	\$1,277,750	\$0	0.0000
0283	LEASE RENTAL PAYMENT	\$401,500	\$410,000	0.0525
0342	POLICE PENSION	\$544,746	\$0	0.0000
0706	LOCAL ROAD & STREET	\$114,000	\$0	0.0000
0708	MOTOR VEHICLE HIGHWAY	\$585,600	\$0	0.0000
1151	CONTINUING EDUCATION	\$75,000	\$0	0.0000
1301	PARK & RECREATION	\$670,611	\$838,786	0.1073
2102	AVIATION/AIRPORT	\$348,135	\$411,597	0.0527
2379	CUMULATIVE CAPITAL IMP (CIG TAX)	\$20,800	\$0	0.0000
2391	CUMULATIVE CAPITAL DEVELOPMENT	\$390,000	\$400,000	0.0512
		\$12,259,280	\$11,737,317	1.5022

ORDINANCE OR RESOLUTION FOR APPROPRIATIONS AND TAX RATES

State Form 55865 (7-15)
Approved by the State Board of Accounts, 2015
Prescribed by the Department of Local Government Finance

Budget Form No. 4
Generated 10/3/2025 9:09:45 AM

Home-Ruled Funds (Not Reviewed by DLGF)

Fund Code	Fund Name	Adopted Budget
9501	Public Safety LOIT Fund 2240	\$1,450,276
9504	NUISANCE ABATEMENT FUND 2501	\$28,000
9505	AVIA NRO FUND 2294	\$208,500
9506	ECONOMIC DEV NRO FUND 2297	\$91,500
9507	PARK NRO Fund 2211	\$0
9508	PPD NRO Fund 2502	\$170,000
9509	CAMPGROUND NRO Fund 2215	\$37,550
9510	CBeach NRO Fund 2213	\$326,250
9511	RUCKERS NRO Fund 2214	\$0
9512	SUNRISE GC NRO Fund 2212	\$609,850
9513	OPIOID RESTRICTED JCAP CONTRIB FUND 2257	\$10,000
9514	VAC & ABAN STUCTURES NRO FUND 2450	\$25,000
9515	Food & Beverage Tax Fund 4439	\$715,000
		\$3,671,926

ORDINANCE OR RESOLUTION FOR APPROPRIATIONS AND TAX RATES

State Form 55865 (7-15)
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Budget Form No. 4
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Name		Signature
Patrick Thevenow	Aye ☐ Nay ☐ Abstain ☐	
Carla Krebs	Aye ☐ Nay ☐ Abstain ☐	
Lucy Dattilo	Aye ☐ Nay ☐ Abstain ☐	
Joshua Schafer	Aye ☐ Nay ☐ Abstain ☐	
Joel Storm	Aye ☐ Nay ☐ Abstain ☐	
Jim Bartlett	Aye ☐ Nay ☐ Abstain ☐	
Josh Wilber	Aye ☐ Nay ☐ Abstain ☐	

ATTEST

Name	Title	Signature
Shirley Rynearson	Clerk-Treasurer	

MAYOR ACTION (For City use only)

Name		Signature	Date
Bob G. Courtney	Approve ☐ Veto ☐		

In accordance with IC 6-1.1-17-16(k), we state our intent to issue debt after December 1 and before January 1

Yes ☐ No ☒

In accordance with IC 6-1.1-17-16(k), we state our intent to file a shortfall appeal after December 1 and before December 31

Yes ☐ No ☒

ADDITIONAL APPROPRIATION ORDINANCE 2025-18

sponsor C. Krebs

WHEREAS the proper officers of the City of Madison City Council of Jefferson County, Indiana have determined that it is now necessary to appropriate more money for calendar year 2025 than the amount that was fixed by the 2025 Appropriation Lines below and finally determined in the annual budget under Indiana Code 6-1.1; and

WHEREAS notice was duly given to the public in accordance with IC 6-1.1-18-5(a) and IC 5-3-1-2(b) for a public hearing on a proposed additional appropriation and a public hearing was held on October 7, 2025 City of Madison City Council regarding the same:

THEREFORE, BE IT ORDAINED (RESOLVED) by the City of Madison City Council of Jefferson County, Indiana that a need now exists for an additional appropriation out of the following fund or funds named, and for the purposes specified, subject to laws governing the same:

FUND INFORMATION		
Fund Name: Sunrise Golf Course NRO - 2212		
Budget Classification	Additional Amount Requested	Additional Amount Adopted
Sunrise Lease Purchase - Appropriation #2212 028 380	\$ 68,300	\$ 68,300
Additional Funds Derived from Previous Surplus in Campground NRO Fund Revenue #2215 620		
Total:	\$ 68,300	\$ 68,300

FUND INFORMATION		
Fund Name: General Fund 1101		
Budget Classification	Additional Amount Requested	Additional Amount Adopted
CC DOC Contract - Appropriation #1101 003 398	\$ 63,600	\$ 63,600
Additional Funds Derived from MVH Restricted Revenue #2203 357		
Total:	\$ 63,600	\$ 63,600

FUND INFORMATION		
Fund Name: Rucker NRO-2214, Sunrise NRO-2212, CO TAX-2209, General Fund-1101, Crystal Beach NRO-2213		
Budget Classification	Additional Amount Requested	Additional Amount Adopted
Rucker NRO Equipment - Appropriation #2214 028 213	\$ 4,500	\$ 4,500
Sunrise GC NRO Repair & Parts – Appropriation # 2212 028 233	\$ 500	\$ 500
Sunrise GC NRO Grounds Repair – Appropriation # 2212 028 363	\$ 1,000	\$ 1,000

Sunrise GC NRO Sand & Gravel – Appropriation # 2212 028 234	\$ 1,000	\$ 1,000
CO TAX Technology – Appropriation # 2209 230 301	\$ 100,000	\$ 100,000
CC Property Insurance – Appropriation # 1101 003 341	\$ 32,174	\$ 32,174
Crystal Beach NRO Seasonal Employees – Appropriation # 2213 028 009	\$ 13,000	\$ 13,000
Additional Funds Derived from General Fund Revenue #1101 110		
Total:	\$ 152,174	\$ 152,174

FUND INFORMATION		
Fund Name: Airport NRO Fund 2294		
Budget Classification	Additional Amount Requested	Additional Amount Adopted
Airport NRO Misc. Appropriation #2294 017 235	\$ 100,000	\$ 100,000
Additional Funds Derived from Airport Rotary Fund Fuel Sales Revenue #2506 930		
Total:	\$ 100,000	\$ 100,000

FUND INFORMATION		
Fund Name: Airport NRO Fund 2294		
Budget Classification	Additional Amount Requested	Additional Amount Adopted
Airport NRO Misc. Appropriation #2294 017 235	\$ 140,000	\$ 140,000
Additional Funds Derived from Airport NRO Fund Revenue #2294 925		
Total:	\$ 140,000	\$ 140,000

FUND INFORMATION		
Fund Name: PPD Nuisance Abatement Fund 2501		
Budget Classification	Additional Amount Requested	Additional Amount Adopted
Other Services and Charges Appropriation #2501-000-312	\$ 16,000.00	\$ 16,000.00
Additional Funds Derived from Previous Surplus in Fund Revenue #2501-503		
Total:	\$16,000.00	\$ 16,000.00

Duly adopted by the following vote of the members of said City Council of the City of Madison, this 7th day of October 2025.

ADOPTION INFORMATION			
Official Vote		Name	Signature
Nay	Aye		
☐	☐		
☐	☐		
☐	☐		
☐	☐		
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Attestation by Secretary of Governing Body			
Date			